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FURTHER CORRESPONDENCE

RESPECTING

EASTERN AFFAIRS.

PART 27

JULY—DEC. 1930.

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## FURTHER CORRESPONDENCE

RESPECTING

## EASTERN AFFAIRS

PART XXVII

JULY TO DECEMBER 1930



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Printed for the use of the Foreign Office.

## CONFIDENTIAL.

## Further Correspondence respecting Eastern Affairs.

## PART XXVII.

## CHAPTER I.—ARABIA.

[E 3448/1808/91]

No. 1.

*High Commissioner of Iraq to the Secretary of State for the Colonies.—(Received in Foreign Office, June 27.)*

(No. 295.)

(Telegraphic.) P.

Bagdad, June 24, 1930.

REFERENCE telegram No. 78 from Jeddah to Foreign Office. In oral discussions with me, King and Prime Minister expressed strongest disapproval of linking Extradition Treaty with "Bon-Voisinage" Agreement. I, however, find that in letter to Fuad Hamza the Prime Minister—provided political offenders are exempted and term "political offence" is defined in advance—welcome idea of negotiating Extradition Treaty. This is polite way of turning down extradition altogether.

A second letter was being written, Feisal informed me, asking that signature of "Bon-Voisinage" Agreement should not be delayed by negotiations for extradition.

As Ryan suggests, I am writing personal letter to Ibn Saud.

[E 3552/3080/91]

No. 2.

*Sir S. Barton to Mr. A. Henderson.—(Received July 4.)*

(No. 73.)

Sir,

Addis Ababa, June 9, 1930.

WITH reference to Mr. Troutbeck's despatch No. 85 of the 20th ultimo, I have the honour to report that my German colleague has shown me the text of the Treaty of Friendship and Commerce which he hopes to sign on behalf of the Reich with the Kingdom of the Yemen.

2. The treaty is modelled on that made with the Kingdom of the Hejaz and consists of four articles providing for perpetual friendship, exchange of diplomatic and consular representatives, and most-favoured-nation treatment for German citizens and goods. The German and Arabic texts are to be of equal force.

3. During the negotiations which have been carried on in Cairo during the past year, the Yemen representative sought to obtain the insertion of articles recognising the independence and the boundaries of his State, such as are found in the treaty with the Soviet Union, and also of articles recognising the right of jurisdiction, such as are found in the treaty with Persia, but the German Government, so Dr. Prüfer informs me, are not prepared to agree to such insertion.

4. Copies of this despatch have been sent to His Majesty's Minister at Jeddah and to the political resident at Aden.

I have, &amp;c.

S. BARTON.



[E 3563/1/91]

No. 3.

*Sir A. Ryan to Mr. A. Henderson.—(Received July 4)*

(No. 99.)

(Telegraphic.)

Jedda, July 3, 1930.

MY telegram No. 90.

On the receipt of Bagdad telegram No. 321 to Colonial Office, I thought it advisable to make telephone communication to Acting Minister for Foreign Affairs about Ibn Mashhur this morning without awaiting further instructions.

I said that Iraqi Government, influenced by High Commissioner, were doing everything to promote return of Ibn Mashhur to this country. I understood that King Feisal had written to Ibn Saud on 14th June suggesting despatch to Ibn Mashhur of letter conveying pardon promised on board "Lupin."

Ibn Mashhur had tried to get commission to go to Syria. This had been refused, but, in view of his desire to go there, despatch of pardon at an early date would be advantageous.

Pending instructions as to degree of pressure to be used in connexion with question of £10,000, I reminded Acting Minister for Foreign Affairs some days ago that I was awaiting fulfilment of promise which I had understood the King to give me on 11th June. He said to-day that the King had given an order for payment. He hoped it would be made within a week or at the furthest fortnight.

I made no reference to King Feisal's offer to accept £30,000 in full settlement. I think it best to leave this between the two Kings at present.

I now expect to see Acting Minister for Foreign Affairs on 7th July. If you approve action so far, I will continue on the same lines.

(Repeated to Bagdad and Bushire, No. 140.)

[E 3564/1309/91]

No. 4.

*Sir A. Ryan to Mr. A. Henderson.—(Received July 4.)*

(No. 100.)

(Telegraphic.)

Jedda, July 3, 1930.

MY immediately preceding telegram, last paragraph.

I propose also, if you see no objection, to pursue question of "Bon-Voisinage" Agreement on 7th July. In view of Bagdad telegram No. 295 to Colonial Office, I would say I understand that Iraqi Government do not object in principle to Extradition Treaty, subject to agreement about political offenders, but that earlier conclusion of "Bon-Voisinage" Agreement is most desirable.

(Repeated to Bagdad, No. 141.)

[E 3560/2/91]

No. 5.

*Sir A. Ryan to Mr. A. Henderson.—(Received July 4.)*

(No. 101.)

(Telegraphic.) R.

Jedda, July 4, 1930.

MY telegram No. 92.

Reply from Acting Minister for Foreign Affairs, dated 30th June, expresses the King's thanks for the various facilities described in my note. Assurances are given regarding accommodation, subsistence and return journey of pilot to be borrowed from Royal Air Force; approximate date on which his assistance will be required will be notified to me in due course. The King agrees to his aeroplane being fitted with improvements at Hinaidi as proposed.

Acting Minister for Foreign Affairs states, with reference to portion of my letter dealing with pearling flights, the King has given orders to the authorities concerned "with a view to studying the subject and searching in islands opposite His Majesty's coast for a suitable place for this purpose, but owing to far distance definite reply on the subject is not possible before lapse of necessary time."

(Repeated to Bagdad, Bushire and Jerusalem.)

[E 3563/1/91]

No. 6.

*Mr. A. Henderson to Sir A. Ryan (Jedda).*

(No. 100.)

(Telegraphic.) R.

Foreign Office, July 5, 1930.

YOUR telegram No. 99 of 3rd July: Return of Ibn Mashhur to Nejd and proposed payments by Hejazi Government in settlement of Iraqi raid claims.

I approve your action and proposal to continue on same lines. Please note that the payment of £10,000 is to be on account of Iraqi and Koweit claims, and not, as stated in Bagdad telegram No. 304 to Colonial Office, on account of Iraqi claims only.

Your telegram No. 100 of 3rd July.

No objection.

(Repeated to Bagdad.)

[E 3564/223/91]

No. 7.

*Sir A. Ryan to Mr. A. Henderson.—(Received July 6.)*

(No. 103.)

(Telegraphic.) R.

Jedda, July 5, 1930.

MY despatch No. 131.

When preparing record I unfortunately overlooked one communication from Acting Minister for Foreign Affairs, written on 10th June, in explanation of oral references made during conversations with MacDonnell to special position as regards raids by Ibn Mashhur.

Note stated that Hejaz Government could not accept responsibility for claims in respect of raids on Transjordanian tribes by Ibn Mashhur, Eddiheina and Errafdi, because immediately after raids in question they had pursued the culprits, recovered part of the loot and returned it to the victims. During the pursuit the culprits joined with Nejd rebels, and, when latter were defeated, crossed into Iraq, where they still are with their property and remainder of the loot. During the negotiations in January British Government undertook to hand over to Ibn Saud all Nejd criminals and deserters, and Hejaz Government could naturally not accept responsibility in connexion with previous action of such persons pending fulfilment of that undertaking.

(Repeated to Jerusalem.)

[E 3560/223/91]

No. 8.

*Sir A. Ryan to Mr. A. Henderson.—(Received July 7.)*

(No. 131.)

Sir,

Jedda, June 12, 1930.

WITH reference to my telegrams Nos. 73 and 74 of the 11th June, I have the honour to state that King Ibn Saud received Mr. MacDonnell in formal audience on the morning of the 7th June and for business in the afternoon. In addition to Sheikh Fuad Hamza, Sheikh Yusef Yasin and Hafiz Wahba were present at the business audience and the subsequent discussions. It was noticeable that, after the King, Yusef Yasin played the leading part.

2. In order to facilitate discussion and minimise any danger of the King's professing to be taken unawares, Mr. MacDonnell had prepared a memorandum, dated the 6th June, which I forwarded with a formal covering note, so as to reach Fuad Hamza early on the 7th June, when the King came down from Mecca. I enclose a copy of this memorandum.

3. At the business audience, the King first embarked on general considerations connected with the Transjordan frontier situation. I reminded him that this was a subject on which I was instructed to make a separate communication, and that I had only been prevented by His Majesty's illness from making it in advance of Mr. MacDonnell's visit to him. When he had been gently steered back to the business in hand, he began by declaring the whole of Mr. MacDonnell's plan to be unpracticable. He proposed instead that Mr. MacDonnell should study all the Hejaz Government files in Jedda before he did anything else. Presently, he changed his front and agreed to attach a representative to Mr. MacDonnell, though he insisted that any idea of getting into touch with scattered tribesmen through such

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localities in which the members of the Hejaz-Nejd tribes concerned will be found during the present summer season.

4. The Transjordan Government has undertaken to supply me with the transport escorts, guides and accommodation necessary while I am in its territories. I am instructed to request that His Majesty the King may be pleased to order the same facilities to be accorded to me within His Majesty's territories. It may in practice be more convenient that I should make use alternatively of any means of transport placed at my disposal by the British authorities in Transjordan. As it is the desire of all parties to facilitate the rapid accomplishment of my task, I trust I may assume that His Majesty the King will have no objection to my continuing to use for the prosecution of necessary enquiries in His Majesty's territory any transport already placed at my disposal by other authorities.

5. The procedure to be adopted to arrive at a clear understanding of the claims put forward has also been left to my discretion. I have been considering the comparative advantages of two methods: (a) A Bedouin tribunal with myself as president, to hear each case, and (b) the submission of the cases by a competent person authorized by each Government to sustain claims of its nationals falling within the scope of my instructions as defined in paragraph 1 above. The first procedure has certain advantages, but it may involve considerable delays. The second is not open to this objection, but may give rise to others from the point of view of the two Governments. I should consequently be glad to receive an expression of the opinion of His Majesty on this point, in the course of the intended audience.

6. His Britannic Majesty's Government attach importance to a speedy termination of the dispute. It is my intention after receiving a reply from His Majesty the King, when I have the honour of being received by him, to proceed to Transjordan to consult similarly with His Highness the Emir and the Government of that territory.

Jeddah, June 8, 1930

Enclosure 2 in No. 8.

Sheikh Fuad Hamza to Sir A. Ryan

(Translation)

Your Excellency,

12.1.1949 (June 8, 1930)

WITH reference to your Excellency's memorandum of 2.1.1949 (the 6th June, 1930), I have the honour to send you a memorandum in reply containing the answers and observations which the Government of His Majesty give concerning Mr MacDonnell's memorandum of the same date.

As Mr MacDonnell exhibited to His Majesty in the audience that took place on the 4th June the commission given to him by His Majesty King George V and as His Majesty has seen it, I have the honour to return it to your Excellency herewith so that you may be good enough to deliver it to Mr MacDonnell.

The Hejaz Government, who attach great importance to the settlement with Transjordan of the question of looted property (raids!), are prepared to offer all possible assistance to facilitate Mr MacDonnell's mission.

With highest respects

FEAD HAMZA

Sub Enclosure to Enclosure 2

Memorandum in reply to Mr MacDonnell's Memorandum

(Translation)

12.1.1949 (June 8, 1930)

Although His Majesty has confidence in the British Government and the representative selected by them to direct the investigation, he draws attention to the necessity of explaining the basis upon which the arbitrator will accept claims for raids in respect of which a long delay has occurred before official notification was made. How long a delay is acceptable will make the notification acceptable.

His Majesty agrees to attach to the list of competent officials authorized to summon Hejaz-Nejd nationals or witnesses whose evidence the arbitrator may find

it necessary to take. But His Majesty thinks that there is much less hope of success if this system is employed than if the arbitrator were now to appoint, after discussion with His Majesty's Government (the Hejaz Government), a number of persons, chosen from every tribe, whether raiders or raided, to represent the interests of the tribes concerned and to give information on their behalf. His Majesty, therefore, expects that Mr MacDonnell will agree to choose those people instead of individuals whose evidence the arbitrator wishes to hear. His Majesty believes that choosing representatives from the tribes will tend to accelerate the work and will make it more satisfactory.

1. Mr MacDonnell insists in his opinion that persons should not be appointed now and that the matter should be left to the arbitrator. His Majesty is prepared to accept the point but he does not see how it can be done. The procedure is as follows:

His Majesty has not yet been able to give a decision with regard to the place at which the arbitrator will sit.

Neither is His Majesty able to give a reply to paragraph 4 of Mr MacDonnell's memorandum, as it is not possible to answer this point before fixing the place in which the arbitrator will sit. His Majesty will be able to give a decision on the subject.

In the opinion of His Majesty, the procedure which should be followed in the investigation is that a representative should be appointed by the Government of His Majesty (Hejaz Government) to defend the point of view of the Hejaz-Nejd tribes and to produce the documents of which the arbitrator has need, moreover, His Majesty thinks that this person should be identical with the individual whom it is suggested to attach to the mission.

His Majesty thinks it essential that the evidence of the tribesmen who took refuge on the other side of the frontier should be taken by the Government of their own Government or their fellow tribesmen. This rule should be applied to the tribes of both sides.

His Majesty considers it an essential condition that the raided party should send those persons who will be selected by the arbitrator for the purpose of defending their action and support their claim.

(Enclosure 3 not printed)

Enclosure 4 in No. 8

Ibn Saud to Mr. MacDonnell

(Translation.)

June 8, 1930

WE regret to learn from our representatives that you thought that we had changed the conditions which we gave to the Government of British Arabia for investigating our claims in the settlement of the question of raids between us and the Government of Transjordan, and that because we insisted upon the inadmissibility of claims which have not been notified.

If the British Government, when they authorized you (to act for them) and appointed you as their agent, entrusted you to settle the case in accordance with the authorization we gave them for that purpose, we accept and we have no objections. If, however, the British Government instructed you to submit your memorandum to us for an expression of our opinion thereon, then our opinion is that which was explained to you by our representatives, and is confirmed by us at the beginning of the memorandum presented to you through our representatives on the 4th June.

With respects,  
(Seal) IBN SAUD



## Enclosure 5 in No. 2

Sir A. Ryan to Fuad Hamza

My dear Minister,

Jedda, June 10, 1930

WITH reference to the discussions which have taken place between His Majesty the King and his advisers, Mr MacDonnell and myself during the last three days, I enclose the record as finally drawn up of the points agreed upon.

We discussed at some length the question raised by His Majesty on the use of the words "such notification was made within a reasonable delay" &c. in the first paragraph of Mr MacDonnell's memorandum of the 8th June. As Mr MacDonnell pointed out, this matter is not one which he is really entitled to discuss. He is bound by certain instructions from His Britannic Majesty's Government. I myself as representative of the British Government, willingly note the views of His Majesty the King as expressed in your Excellency's memorandum of the 8th June and His Majesty's letter to Mr MacDonnell of the 9th June, and I will not fail to bring these views to the notice of my Government.

In deference to the wishes of His Majesty, the record as finally drawn up contains no reference to the question of transport and accommodation for Mr MacDonnell on the occasion of any journeys which he might wish to undertake into His Majesty's territory. His Majesty has expressed the view that no such journeys can be necessary or would be advisable. As His Britannic Majesty's Government, to whom His Majesty has given full power to arbitrate, have hitherto believed that their investigator would have a free hand to conduct his enquiries in whatever manner seemed best, I should be grateful if I could have, for submission to them, a statement of the reasons on which His Majesty founds his view.

Yours sincerely

ANDREW RYAN

Sub Enclosure to Enclosure 5

*Advisers and Mr MacDonnell on June 7, 8 and 9, with His Britannic Majesty's Minister present and assisting.*

The Hejaz Government will attach to Mr MacDonnell's mission an official, herein called "the agent," who will

- Serve as a channel of communication with the Hejaz Government for matters not requiring the intervention of His Britannic Majesty's Minister,
- Serve as intermediary for such summonses as Mr. MacDonnell may have occasion to address to Hejaz-Nejd subjects with a view to elucidating claims;
- Serve generally as the agent of the Hejaz Nejd Government for the submission of claims put forward by persons subject to the authority of that Government and for the production of all necessary documents or other evidence in support of such claims.

2. As regards the proposal that Mr MacDonnell should, in view of the difficulty of securing the personal attendance of large numbers of Hejaz Nejd subjects, consider the proposal that His Majesty should nominate representatives of the various tribes in the neighbourhood of the frontier to be at the disposal of Mr MacDonnell, whenever notified through the agent, as spokesmen of the tribe concerned, Mr. MacDonnell will inform His Majesty through His Britannic Majesty's Minister of his conclusions on this point as soon as he has conferred with the authorities in Transjordan, in order that His Majesty may be able to issue instructions to the tribes without delay.

3. The question of the place or places at which Mr MacDonnell should conduct his investigation is one which His Majesty prefers to leave to Mr MacDonnell's discretion. Mr MacDonnell will inform the Hejaz Government through His Britannic Majesty's Minister of his conclusions on this subject as soon as he has conferred with the authorities in Transjordan.

4. Mr. MacDonnell will consider the point raised in paragraph 6 of the Hejaz Government's memorandum of the 8th June, as to the value of particular kinds of evidence are such as can only be definitely settled by the investigator himself in the actual course of his enquiries.

5. Mr. MacDonnell takes note of the proposal in paragraph 7 of the Hejaz Government's memorandum of the 9th June. He will take his part in the matter as he sees fit. He understands that the point is put forward as a suggestion which will be expected to be practicable to be taken into consideration.

Jedda, June 10, 1930

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No. 9.

(No. 147)

Sir A. Ryan to Mr. A. Henderson.—(Received July 7.)

Jedda, June 21, 1930

WITH reference to Mr Bond's despatch No. 103 of the 3rd May, I have to forward the following report for your information. It is a summary of the results of Mr MacDonnell's visit and the King's presence in Jedda. I have also to forward a copy of the report to the British Legation in Cairo.

2. Copies of the report have been sent to Cairo, Bagdad, Jerusalem, Jeddah, for transmission to the Royal Air Force, and to the British Legation in Cairo. The British Legation in Cairo has also been informed of the results of Mr MacDonnell's visit and the King's presence in Jedda. The British Legation in Cairo has also been informed of the results of Mr MacDonnell's visit and the King's presence in Jedda.

I have, &amp;c.

ANDREW RYAN

Enclosure in No. 9.

Jedda Report for Period May 1 to 31, 1930

## Internal Affairs and Frontier Questions.

ALTHOUGH, as stated elsewhere, there have been vague rumours of "trouble in Nejd," no definite information has been received from Mr MacDonnell's mission to the effect that there is any trouble in Nejd.

2. The mission was to report on the results of the mission to the British Legation in Cairo. It is a summary of the results of Mr MacDonnell's visit and the King's presence in Jedda. I have also to forward a copy of the report to the British Legation in Cairo. The British Legation in Cairo has also been informed of the results of Mr MacDonnell's visit and the King's presence in Jedda. The British Legation in Cairo has also been informed of the results of Mr MacDonnell's visit and the King's presence in Jedda.



3. Reports continued to be current regarding an alleged intention on the part of Ibn Saud to attack the Yemen. They were of such a nature as to deserve some attention, but, at the same time, to necessitate great reserve in accepting them. One of the more precise indications in May was that the Mission had been destroyed the Nejd garrison at Abu Arish inland from Jizan. It is possible that the King may have a troublesome situation in Asir itself. It is also possible that he may hope at a favourable opportunity to extend southward along the coast where the boundary between Asir and Yemen remains undefined. But it seems improbable that he would try conclusions with the Imam of Sana in recognised Yemen territory.

5. Much the most important event of the month in connexion with frontier relations was the despatch of letters from the King to King Faisal and Fud Hamza to the Iraq Minister for Foreign Affairs intimating in studiously polite but definite language that Ibn Saud was not prepared to confirm the Treaty of Friendship and *Bon Voisinage*, agreed to in principle at the "Lupin" Conference and initialled by his Ministers at Bagdad on the 9th March, until such time as an extradition treaty should have been also negotiated. Fud Hamza sent copies of these letters to Sir Andrew Ryan under cover of a personal letter of the 26th May and requested that, in the Iraq Government's interest to know in advance the contents of the letters to Bagdad, they should be told by Sir F. Humphrys. On the 28th May, Sir Andrew Ryan had a long conversation with Fud Hamza. He told him that he was conveying the information to His Majesty's Government and Sir Francis Humphrys ~~was not~~ <sup>was not</sup> ~~and~~ <sup>and</sup> ~~express any~~ <sup>express any</sup> ~~of~~ <sup>of</sup> ~~the~~ <sup>the</sup> ~~Government's~~ <sup>Government's</sup> ~~intention~~ <sup>intention</sup> ~~to~~ <sup>to</sup> ~~do~~ <sup>do</sup> ~~so~~ <sup>so</sup> ~~by~~ <sup>by</sup> ~~the~~ <sup>the</sup> ~~former~~ <sup>former</sup>. He gave it as his personal view that His Majesty's Government would be deeply disappointed at the setback to a rapprochement which they had done so much to promote and which had attracted more attention in Great Britain than any Arabian event of recent years. He recognised that the question of an extradition treaty had been associated with that of *Bon Voisinage* at an earlier stage, but pointed out that it had not been raised on board the "Lupin." He stressed the difficulty of negotiating such a treaty at a very early stage and the establishment of normal relations and the desirability of proceeding in a stepwise way, that the ~~Government~~ <sup>Government</sup> ~~was~~ <sup>was</sup> ~~not~~ <sup>not</sup> ~~in~~ <sup>in</sup> ~~the~~ <sup>the</sup> ~~position~~ <sup>position</sup> ~~to~~ <sup>to</sup> ~~do~~ <sup>do</sup> ~~so~~ <sup>so</sup> ~~by~~ <sup>by</sup> ~~the~~ <sup>the</sup> ~~former~~ <sup>former</sup>. He stressed the difficulty of negotiating such a treaty at a very early stage and the establishment of normal relations and the desirability of proceeding in a stepwise way, that the ~~Government~~ <sup>Government</sup> ~~was~~ <sup>was</sup> ~~not~~ <sup>not</sup> ~~in~~ <sup>in</sup> ~~the~~ <sup>the</sup> ~~position~~ <sup>position</sup> ~~to~~ <sup>to</sup> ~~do~~ <sup>do</sup> ~~so~~ <sup>so</sup> ~~by~~ <sup>by</sup> ~~the~~ <sup>the</sup> ~~former~~ <sup>former</sup>. 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### International Relations

On 11 May His Majesty's Minister arrived in Jeddah in H.M.S. "Dahia" on the 11th May. The Honorary authorities showed the courtesies usual here. An officer was sent on board with a first class passenger. The Governor of Jeddah came down to the landing stage. In the ensuing twenty-four hours the King had further messages of welcome telegraphed to the British Mission, expressing regret that he could not receive Sir Andrew Russell personally and requested him to be received by the Governor. On the 14th May His Majesty's Minister left Jeddah for Mecca to receive Sir Andrew Russell personally. The protocol of the Hajj to receive some months previously was closely followed. It was a most pleasant and cordial of the old Turkish protocol but cordial, and in the less formal part of the audience which followed the

[illegible]

8. The Netherlands representative, M. Van de Meulen, informed his colleagues on the 26th March that he had been informed by the Dutch Legation in London and he himself appointed Charge d'Affaires of the Netherlands Legation in London by George V. He also informed his colleagues that he had been informed by the British Legation the Turkish Legation ("Diplomatic Representative" of status otherwise unclassified) and the Persian Legation (diplomatic representative and Charge d'Affaires) and the Italian and Egyptian missions remain consulates.

### Are Questions

9 On the 4th May the Emir Feisal, the Acting Minister for Foreign Affairs, addressed a strong protest to the British Government in a British aeroplane and visited London for the 14th April and 15th May. No territory was being and going without possession of the British in this or that part of a statement that he made and a feeling of opinion, and had been reported with exaggeration in the public press. On enquiry it was found that the visit complained of was that of a Royal Air Force flying boat, which called at Darin on considerable delay on a return voyage from India to provide the His Highness's Air Force with spare parts and a pilot, and with its wireless apparatus. Sir Andrew Ross explained matters to His Majesty's Highness orally, and suggested to His Majesty's Highness that any formal reply in writing should be explanatory rather than

10 The incident shows how ready the Hejaz Government are to take offense and to make their interpretation except that Sir Andrew Ryan made a general statement to Sheikh Fuad Hamza, which, he said, was intended to enthrone more fully in the King's eyes His Majesty's Government's attitude towards matters in this country. The terms of the statement were (a) that any appearance of intervention by His Majesty's Government in the affairs of the Hejaz-Nadiv Air Force should be regarded in its true light, as being solely due to their desire to prevent the use of a force, which was undoubtedly Ibn Saud's own concern, at which they had helped him to create, and (b) that, while scrupulously respecting Ibn Saud's own rights His Majesty's Government were anxious to see him come into the nearer government of his kind Powers in the direction of facilitating the development of international serial communication by a liberal policy, and to bring Sir Andrew Ryan and the Hejaz Government to receive the impression, which he brought from that time, we have to make to an extent with our own is however barren. But there is even a further route on a greater scale, and is stated attempts at encouragement but as ending up to the way to had been.

11. One of the things which provided the opportunity for this statement was the action of His Majesty's Government in advising the King to dismiss one of the



13

The initial use made this year of cars on the narrow Mecca to Arafat and Muna road created considerable panic amongst the stand and traditional camel caravans.

15 above, a regatta for the pilgrim ships was held on the 10th May, an old custom which was revived in 1920 after many years of abeyance. The presence in port of H.M.S. "Dahle" which remained for a week after bringing Sir Austen Ryan from Port Sudan, contributed much to the success of this year's regatta and special praise is due to Commander Jackson, R.N., and his officers for the manner in which they helped things forward without imposing themselves on the commanders of the pilgrim ships. The latter themselves worked harmoniously, with the result that the regatta, if it left a good deal to be desired as regards the actual racing organisation, was extremely successful as a *festa*. The local authorities showed sympathetic interest and the Governor of Iddi also a leading ship agent, contributed £15 to the funds. Subscriptions exceeded expenditure by £50, which sum has been divided between local charities. Port Sudan Seamen's Institute, in addition to the Seamen's charities.

*Macellaneus*.

18. Sheikh Fund Hamza returned to Jodda *en route* for Mecca on the 8th May and was confirmed in his former duties of Acting Minister for Foreign Affairs some days later. He had not been back in this country since he left to attend the "Lupin" Conference. He had devoted his holiday to getting married and brought back a bride, a lady of the Lebanon. She found Mecca very trying, and her husband told Sir Andrew Ryan on the 28th May that he hoped to install her at Taif, a circumstance of possible importance, as it might incline the sheikh to advocate the more strongly the idea of making the place accessible to Europeans, a project of which he spoke hopefully to Sir Andrew Ryan in the same conversation.

19 Ibn Saud's heir apparent, the Emir Saud, arrived in Jodda on the 25th May, his first visit since 1926. He received the foreign representatives with Royal ceremony next day, and most of them attended a dinner given in his honour by the local authorities the same evening. The prince had intended to make a stay of some days but countermanded all his engagements on the 27th May. This was attributed to the fact that he had received news from Riyadh, ~~that~~ it was suggested that the Emir would be sent to show his father's sword in Nejd, but he was still at Mecca at the end of the month.

20. Ibn Saud now uses for residential and official purposes in Jedda a house between Eve's Tomb and the town walls which has been named the Green Palace. It was built by the Durrani of Constantinople, a general who was governor in insurrection and was to have presented it to the King. It is a passable house, built on rather an odd plan and makes but a moderate Palace. Various extensions are, however, being carried out.

[illegible][illegible]



No 10

(Telegraphic) R

No. 11

[illegible]

15

(Repeated to Bagdad)



E 3905/1/91]

No. 12

Sir A. Ryan to Mr. A. Henderson.—(Received July 21.)

No. 114.)

Telegraphic.)

Jedda, July 20, 1930

YOUR telegram No. 100, first paragraph

I again explained position regarding Ibn Mashhur to Acting Minister for Foreign Affairs on 12th June. In that and subsequent conversations he promised definitely that necessary letters, including one to Ibn Mashhur, would be sent without delay. He said, however, that the King wished for definite arrangements for delivery (of) Ibn Mashhur, if only because he could not be certain that his assurance of safety would be respected if person in question merely crossed the frontier. Fuad at first suggested alternatives of delivery by Iraq authorities in southern desert to representative of Ibn Saud or despatch of Ibn Mashhur by aeroplane to Jedda when Air Force came here. I suggested second course would not be very practical but in final conversation on 17th July Fuad said that His Majesty would greatly prefer it, as he wished to see person in question before he returned to his own area. Other arrangements could be made for the return of his companions and property.

What has happened since then I have not been able to find out. It has been repeated in Colonial Office, No. 338. I feel that unless Iraq Government can contrive means to give substantial satisfaction over Ibn Mashhur that question will continue to envenom the whole situation of both His Majesty's Government and Iraq vis-à-vis Ibn Saud.

I reminded Fuad of this on 17th July, but he said that Ministry of Finance had been instructed to arrange payment, but I have not received it. He referred spontaneously to Faisal's offer to accept £30,000. He said Ibn Saud had agreed at the time of "Lupin" conference to leave the whole matter in Faisal's hands, and was willing to accept offer, but that the Nejd counter claims would have to be subject to separate assessment. I suggested that the offer should be accepted in full settlement of all claims.

(Repeated to Bagdad and Bushire, No. 162.)

E 3916/1308 91]

No. 13

Secretary of State for the Colonies to the Acting High Commissioner of Iraq (Bagdad).—(Received in Foreign Office, July 22.)

No. 271.)

(Telegraphic.) P

Colonial Office, July 18, 1930

YOUR telegram No. 26 of the 24th June. Proposed Extradition Treaty with Hejaz Nejd.

Foreign Office have asked that attention may be drawn to correspondence mentioned below as showing that, in 1928, Iraq Government had agreed to meet wishes of Ibn Saud with regard to question of extradition of political offenders—

- (1) Your telegram No. 315 of the 12th July 1928.
- (2) Paragraph 3 of your telegram No. 360 of the 15th July, 1928.
- (3) Image 102 of enclosure to your secret reply of the 15th July 1928.

No action seems to be necessary pending receipt of reply from Fuad Hamza to Iraqi Prime Minister's letter mentioned above. In the event of Fuad Hamza urging in reply that any extradition treaty between the two Governments should permit extradition of tribesmen accused of political offences Iraq Government will no doubt keep in mind attitude which they adopted in 1928.

Since, however, the intention of 1928 no longer obtains I should not regard Iraq Government as being bound to adopt in any current negotiation of an extradition treaty the attitude which they took up two years ago, when attempting to reach a comprehensive settlement of the dispute. It might however become necessary to reconsider the matter if Ibn Saud were to persist to the point of making the political offences concession a prior condition to the final signature of the "Bon Voisinage" Agreement.

(Repeated to Jedda, No. 103.)

17

E 4049 334/91]

No. 14.

Sir A. Ryan to Mr. A. Henderson.—(Received July 28.)

(No. 158. Confidential.)

Sir,

Jedda, July 1, 1930.

WITH reference to my telegrams Nos. 91 and 95 of the 30th June, I have the pleasure to state that Sheikh Wabba, the son of the late King, has been in Iraq since the 1st of July. He is expected to stay about a fortnight in Egypt and would go on to London via Marseilles.

2. The record of Sheikh Hafiz Wabba is so well known to you that I need not say more than that he is a very capable and energetic man. I have been struck by the following impressions derived from reports which have reached me:—

- (a) He would be glad to see much closer relations between Great Britain and the country of his father.
- (b) He is hostile to the "Syrian party," the protagonists in which are Sheikh Faisal and his sons. His position vis-à-vis of the King is probably that the latter values his efforts but is not prepared to go to the King's aid. He told one of my informants, nevertheless, that a special code had been arranged which would enable him to communicate with Ibn Saud independently of the Syrians.
- (c) He does not think that the King is serious in his intention to press for reasons connected with ultimate aspirations to Syria. It is suggested even that Ibn Saud hopes one day to secure the throne of that country for one of his sons.

3. I may mention in this connexion that reports have been rife for some time to the effect that the King is to be succeeded by his son, the Prince of Foreign Affairs, remaining to serve as a sort of regent.

4. Hafiz Wabba told the informant already mentioned that the Hejaz is not interested in the establishment of a kingdom in the Nejd, but that it is anxious to see the Nejd united to the Kingdom of Hejaz.

5. I am not circulating this despatch to any other post.

I have, &amp;c

ANDREW RYAN.

E 4059 92 91]

No. 15.

Sir A. Ryan to Mr. A. Henderson.—(Received July 29.)

No. 150.

Sir,

Jedda, July 8, 1930.

I HAVE the honour to transmit herewith my report on the situation in the Hejaz No. 1 of the period of the 1st of July to the 10th.

Copies of this report have been sent to Cairo, Bagdad, and London. I have also sent copies to the British Consul at Medina, the British Consul at Jeddah, the British Consul at Aden, the British Consul at Zanzibar, the British Consul at Lagos (2), the Senior Naval Officer, Red Sea Sloops, and His Majesty's consul at Aden.

I have, &amp;c

ANDREW RYAN







11 On the 9th June the Hejaz Government addressed to Sir Andrew Ryan a memorandum protesting strongly against the proceedings of a Transjordan officer, Abdulla Krihan, who was said to have presented himself at Qarni on the 5th May and to have obtained a passport for himself and his family. It is stated that his journey was authorised by Ibn Saud. A telegram from Jerusalem dated the 24th June shows that the officer in question has more than once been employed for communication with the authorities in Nejd. It was also stated that the Hejaz Government was endeavouring to obtain further information from the Transjordan authorities.

- (1) The great disappointment experienced by His Majesty's Government in common with the Iraq Government and Sir Francis Humphrys.
- (2) The utility of the agreement, independently of any other merits, as an instrument embodying that recognition of Ibn Saud by King Feisal to which the latter had consented under pressure from Sir Francis Humphrys.
- (3) The difficulty, amounting at present to impossibility, of agreeing on an extradition treaty the negotiation of which might be expected to break down over disputes regarding "political offenders" apart from any other points.

[illegible]

### International Relations

17. Sheikh Hafiz Wahba, the Hejaz-Nejd Minister designate in London, arrived in ~~Teddah~~ ~~in the~~ 29th June with the intention of leaving for his post on the 1st July. This came rather as a surprise, as his departure had already been so long delayed and the King had of late kept him in such close attendance. It is possible though this is mere surmise, that the Minister is being sent to explore the possibilities of raising money to relieve what is reported on all hands to have become a most difficult financial situation. The surmise derives some added plausibility from the fact that Abdurrahman Qasabi of Bahrein, who came early in June to visit the King before going to do his pearl business in Paris, prolonged his stay a good deal beyond what was expected and finally arranged to leave with Hafiz Wahba.

## Air Matters

20. The various facilities asked for were duly arranged. A question arose as to whether the opportunity might not be taken of obtaining a *quid pro quo* in the shape of Ibn Saud's ascent to the pearly flights between Bahrain and Basra, which the Air Ministry are anxious to organise (see May report, paragraph 10).

"Your Majesty will doubtless appreciate the strong spirit of goodwill on the part of my Government in this and in other matters affecting the Alger and Air Force. They are confident that in considering the question of flights over the coast of El Hissa or which I had the honour to consult your Majesty on the 12th June, your Majesty will show an equal goodwill. The organisation of experimental pearling flights this year, if it were possible, would confer



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On the subject of the alleged activities of the Viet Cong in the area of the  
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[illegible]

27 King George's birthday was duly celebrated in Jeddah on the 3rd June. The British Consul General Sir John Dugdale, who is now based at the Acting Minister for Foreign Affairs were still in residence. The official reception held by His Majesty's Minister in the form which was well attended by consular representatives and local officials. The Soviet representative, as doyen of the mixed diplomatic and consular body, made a cordial speech on conventionally old world lines. The arrival of H.M.S. "Crested Auk" from the Red Sea. Mr. M. G. ... ..  
... .. in the evening of an unusually large number of twenty two persons, all of whom, except the Indian vice-consul and the Malay pilgrimage officer, were West European Britons and one lady. Jeddah moves quondam

29 A note from the Acting Minister for Foreign Affairs dated the 15th June announced the ratification by Ibn Saud of the seven agreements negotiated at the International Postal Congress held in London and signed there on the 28th June, 1929.

31 The June "simooms" brought to Jedda large numbers of locusts. They are reported, although there has been a conflict of information on the point, to have done a good deal of damage in cultivated districts in the interior like Wadi Fatma and Taif. There is little for a locust to destroy in or about Jedda, but the little creatures displayed great vivacity in spite of an apparent lack of food and, among other places, visited His Majesty's Legation, where the windows are but scantily glazed in one direction. They seemed like other locusts to the unexpecting



ve. According to an expert, however, they were all in the "imaginal" as distinct from the "copper" state. It appears, therefore, that the Negatives are of a different breed, different from the African. The International Bureau at Damascus have expressed a wish to send a mission to study him in his homeland. This proposal is to be submitted to Ibn Saud, but it is probable that he will not accept it. He probably prefers locusts to foreign missionaries, even those of science. His subjects would regard the former, much more than the latter, as Kismet.

32. No slaves were repatriated during the month of June.

[E 3993 223/91]

No. 16

Mr. A. Henderson to Sir A. Ryan (Jedda)

(No. 106)

(Telegraphic.) R

Foreign Office, August 1, 1930.

YOC R telegrams Nos. 105 and 111 of the 12th and 18th July. Conditions of investigation into Transjordan Hejaz Nejd raid claims.

Unless you see objection, you should reply to Acting Minister for Foreign Affairs' letter on following lines:

**Time Limit**—His Majesty's Government fully considered question over a long period. In the light of the views expressed by the Hejaz Government on 21st March 1929, and, as we have stated, the views of the Hejaz Government as a result of Foreign Office telegrams No. 40 of 26th April and No. 61 of 14th June, 1929, formed opinion that limitation of time limit desired by Ibn Saud would fetter unduly discretion of arbitrator and debar him from considering certain categories of claims which should clearly fall within scope of inquiry. His Majesty's Government understand that view of Ibn Saud is that the limitation of time limit is a necessary condition of settlement of claims to which they refer. While they agree generally with this view, persons of Hejaz Nejd and Transjordanian claims vary greatly, and that establishment of rigid time limit would exclude so many and involve risk of no comprehensive settlement being reached. It will be necessary, therefore, to refer the matter to the Hejaz Government, to whom Ibn Saud has given complete discretion to conduct arbitration in whatever way they thought best, are convinced that the proper and natural person to examine circumstances and take decision on this point is the investigator. Mr. MacDonnell's instructions were drawn up accordingly, and His Majesty's Government are unable to agree to their modification. They are confident that the discretion allowed to investigator will not be abused.

The Hejaz Government have been informed of the views of His Majesty's Government, and it is hoped that they will be able to reach a settlement of the claims in question. The Hejaz Government have been informed of the views of His Majesty's Government, and it is hoped that they will be able to reach a settlement of the claims in question.

[E 4134 33 91]

No. 17

Mr. A. Henderson to Sir A. Ryan (Jedda)

(No. 110)

(Telegraphic.)

Foreign Office, August 2, 1930.

In SH R despatch No. 3 of 20th July, dated 19th July, of which copy has been sent to you.

His Majesty's Government are in a position to negotiate a settlement between Nejd and Koweit, with particular reference to customs questions.

Favourable opportunity is afforded by fact that Sheikh of Koweit has now put forward definite proposals for a settlement of the customs question. These proposals have not yet been considered in detail and may need revision, but principle of agreement has been established. The proposals were made on 24th January to Colonel Biscoe in Bushire despatch No. 3 of 31st January to Colonial Office.

In view of the fact that His Majesty's Government still think it desirable that negotiations should if possible be conducted by Political Resident in Persian Gulf. From your telegram No. 59 of 20th May it appears that Ibn Saud's objection to negotiations with Colonel Biscoe arises from the fact that he is unable to receive him for personal reasons. This may be overcome by Colonel Biscoe's explanation given in his telegram No. 678 of 4th July enclosed in my despatch No. 247 of 21st July, on receipt of which you should approach Ibn Saud on following lines. His Majesty's Government are now in a position to discuss proposed agreement between Nejd and Koweit and are anxious to take the opportunity also to discuss Koweit customs embargo, and to discuss the question of the Hejaz Nejd and Transjordanian claims. It is trusted that for this purpose he will be prepared to agree to a meeting with the Political Resident in the neighbourhood of the Persian Gulf.

If Ibn Saud replies that he is unable to receive Colonel Biscoe for personal reasons, you should offer explanation now submitted by Resident. If King's objection is of a different character and it proves impossible to remove it with the information at your disposal, you should state that you must refer home for instructions.

I appreciate that it may be impossible to dissociate this negotiation from consideration of Ibn Saud's desiderata in the Persian Gulf. His Majesty's Government are anxious to avoid linking them if possible, but in last resort if satisfaction for Koweit can be secured in no other way, risk is one which will have to be faced. You should not, however, commit yourself regarding this at the present stage.

(Addressed to Jedda, No. 110. Repeated to Bushire.)

[E 4172 89 91]

No. 18

Secretary of State for the Colonies to the Acting High Commissioner for Transjordan — (Received in Foreign Office, August 4)

(No. 48)

(Telegraphic.) P

Colonial Office, August 2, 1930

REFERENCE Jedda telegrams Nos. 120, 121 and 122, repeated to you on Nos. 176, 177 and 178. Re: the Transjordanian Nejd.

It is desired that you should advise the Hejaz Government that the Hejaz Government have been informed of the views of His Majesty's Government, and it is hoped that they will be able to reach a settlement of the claims in question. The Hejaz Government have been informed of the views of His Majesty's Government, and it is hoped that they will be able to reach a settlement of the claims in question.

You will realise, and you should, if necessary, impress upon the Transjordanian Government that the Hejaz Government are in a position to negotiate a settlement between Nejd and Koweit, with particular reference to customs questions.

(Repeated to Jedda, No. 109.)



E 4146 223/911

No. 10

Sir A. Ryan to Mr. A. Henderson.—(Received August 4)

(No. 123)  
(Telegraphic)

Jedda, August 3, 1930

MY telegram No. 103 and despatches Nos. 167 and 169

MacDonnell considers he should ascertain facts of raids involving Ibn Mashhur, as Transjordanian Government state that two out of three of them occurred when there were no rebels.

I reached the same conclusion on the ground that the present object is merely to investigate facts, and that Hejaz Government having reserved the question of their liability should leave it to be dealt with later after MacDonnell has examined cases.

Acting Minister for Foreign Affairs stated in recent note (copy now in bag) that Hejaz Government agent was not authorised to discuss case of Ibn Mashhur. On my putting this to him he said that he would not object to MacDonnell examining cases, but would not defend Ibn Mashhur. They maintain disclaimer of liability. Position would be altered by his return with his property.

I do not think I can advance the matter further here. I consider the only course as for MacDonnell to make his own inquiries. Matter is, however, so delicate in all its aspects that I submit it to you.

(Repeated to Jerusalem, No. 160, for MacDonnell.)

E 4218/1/91

No. 20

Sir A. Ryan to Mr. A. Henderson.—(Received August 6)

(No. 126)  
(Telegraphic) R

Jedda, August 5, 1930

MY telegram No. 114

I have received £10,000 in the shape of cheque by Dutch bank here on National Provincial, London. To whom shall I send it? Covering letter from Acting Minister for Foreign Affairs refers to Iraq subjects only. I have pointed out that under the King's letter of 27th January it falls to be divided, and have stressed importance of point in its bearing on the two separate final settlements with Iraq and Kuwait.

It may be well to get this quite clear. Position appears to be that Hejaz of allocation proposed by Colonel Biscoe in January.

(Repeated to Bagdad and Bushire, No. 167.)

E 4247 38/91

No. 21

Sir A. Ryan to Mr. A. Henderson.—(Received August 7)

(No. 127)

Jedda August 6, 1930

YOUR telegram No. 110

I received your despatch No. 247 on 1st August.

Following facts may seem to you to necessitate modification of proposed procedure.—

1. Chance mention by me of political resident's name in another connexion.

He asked me about it, but I gave no answer; but his account showed that His Majesty's resentment was far greater and more deep-seated than I had realised. Fuad returned to the subject on 3rd August in order to withdraw statement regarding unanswered communication, which, he said, was his personal mistake. On both occasions I scouted the possibility of discourtesy, using every argument I could deduce from correspondence up to date. I stressed the

importance from every point of view of good relations between Biscoe and the King. Fuad finally agreed, but admitted frankly that, owing to the Royal attitude he could only inform me personally of the position and must leave it to me to consider the possibility of promoting reconciliation by some independent action.

2. The King is overtired and is by way of deputing much of his authority.

I doubt whether he will ever really do this, but his present intention is to stay in Hejaz about four months longer. He has not yet named his successor as Minister for Foreign Affairs with, it is said, extensive delegated powers. Fuad told me this privately on 3rd August, and said reorganisation would shortly be announced.

3. I entirely agree that Biscoe is the best person to negotiate, but Hejaz is not yet ready to accept him. They have an accredited Minister here all diplomatic business should normally be dealt with through Legation. They could not, of course, refuse special mission, but they are in principle averse to discussing questions direct with neighbouring British authorities as such. The fact that these authorities are not directly under the Foreign Office increases this tendency.

4. I think it certain that any attempt to obtain formal settlement of Kuwait customs question will entail reopening by other side of other Persian Gulf questions, especially as last action by us was that described in your telegram No. 42.

In view of above, I feel procedure laid down in your telegram will not advance matters either as regards settlement of Kuwait question or liquidate personal incident, which, owing to the King's extreme and unreasoning susceptibility, is graver than we knew. If Biscoe is to deal usefully with the former, latter must first be disposed of. No good will be done unless His Majesty can be induced really to change his heart and not merely accept explanation out of politeness while continuing to regard Biscoe as *persona non grata*.

I did not initiate my conversations with Fuad about Biscoe. I was asked to do so by the Acting Minister for Foreign Affairs. I have not yet received your despatch No. 247. I could go on to you on importance of recommending general grounds and because His Majesty's Government consider political resident the best person to discuss agreement proposed by Sheikh of Kuwait and customs question of meeting could be arranged.

Such a letter would draw the King on all points. If you approve within the next few days I could write it before I leave on 15th August and could call at the Foreign Office on 3rd September to review the situation.

(Repeated to Bushire, No. 169.)

E 4247/33/91

No. 22

Mr. A. Henderson to Sir A. Ryan (Jeddu)

(No. 114)  
(Telegraphic)

Foreign Office, August 9, 1930.

YOUR telegram No. 126 (6th August) No. 127 (7th August) No. 128 (8th August)

I approve alternative procedure proposed by you.

E 4309 4309/91

No. 23

Sir A. Ryan to Mr. A. Henderson.—(Received August 11)

(No. 154)

Sir,

Jedda, July 22, 1930

YOU are aware of the difficulties under which the more purely diplomatic work of the Legation is carried on. They result from the fact that a person who is trying to build up a stronger British representation here than has been possible in the past. They result from the facts that the Legation is confined to Jedda, that the King, personally inaccessible except on rare occasions when he comes here, is both in theory and in practice the sole controller for Foreign Affairs, that the Ministry for Foreign Affairs, such as it is, is in Mecca, and that the Acting Minister, who can



3 In the course of my statement I referred again to the possibility of my being instructed to ask for an affidavit of the King. I said that if this happened my only

I have, &c.  
ANDREW RYAN

No 24

Sir A. Ryan to Mr. A. Henderson.—(Received August 11)

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*Jeddo, July 23, 1930*

6. At a certain point in the conversation Fund Bey said banteringly: "You know we are already members of the League." I said I knew that the Hejaz is a permanent member of the League, but that King Hussein had for certain reasons conceived a rather violent distaste for the League. I remarked that Ibn Saud had not shown any alacrity in adopting European ideas about the responsibilities of succession States, but hinted that in this matter he might show himself to better advantage than King Hussein. When Fund Bey left I was almost satisfied that I had done my duty in having introduced a series of strenuous discussions, I harked back to the theme of "the more the merrier."







Enclosure to No. 25.

Memorandum by Mr Hope-Gill

## ROYAL SLAVES AN INCIDENT

AT about 8.30 on Sunday morning, the 20th July, the Acting Minister for Foreign Affairs rang up to say that the four slaves whom we had manumitted and had that same morning put on board the Italian boat, just due to sail for Massowa, were Royal slaves and had recently been captured. He stated that the King had at once, under the agreement on this subject and added that the ship would not be allowed to sail until the slaves were taken off her.

2 I expressed surprise and incredulity, but said that I would at once investigate and ring him up again shortly. As I rang off, M. Sollazzo came in (momentarily) and said that the boat could not sail until four slaves put on board by us were debarked. He had replied that the slaves, having been handed over by us, could only be returned to us and at our request. He asked me to let him know in writing if we wanted them so returned, and also asked what he should do if the authorities tried by force to detain the ship, which was due to sail shortly. I said that I had just that moment been informed by the Acting Governor that the King had ordered the case. I thought I was being misled, but I said that I would let him know in writing. I then rang him up for his loyalty to us. He then left.

3 Mr. Sollazzo gave me particulars of the four slaves in question. Two were captured here seven weeks before (2nd June), one over a fortnight (4th July), and the fourth was captured at Massowa. He said that the King had no objection to our taking them away earlier owing to lack of shipping facilities to Massowa.

4 I therefore rang up Fuad Bey to give him these results, stressing the different and considerable lengths of time these slaves had been here, and giving the reasons why. He asked for the names of their supposed masters, which I gave him. He said that the King would be very angry if we did not return them. He said that he would ring up again shortly.

5 The Acting Governor rang up and said that he had called and begun to talk to the King about them and that there had evidently been a mistake. Fuad Bey then rang up again to say that three of the slaves were clearly not Royal slaves. He said that the King had ordered that the fourth slave, who had been captured at Massowa, should be returned to the King. He said that the King had given a previous order, and had been placed by the King in his Finance Minister's hands. Fuad Bey did not demand his return, but asked His Majesty's Minister to consider the position and return the slave if he thought right.

6 I asked Fuad Bey to tell the Acting Governor, who was still in my office, that the matter was settled as far as the local authorities were concerned. He did so, and in my presence Sheikh Abdul Aziz rang up the Officer Commanding, Jedda, and told him that the ship was free to leave.

7 After due consideration Sir Andrew Ryan rang up Fuad Bey and told him that, in view of the facts that (a) there had been no secret about this slave having taken refuge here, (b) he had been here seven weeks, (c) the local authorities themselves had a fortnight before said the King was not to be asked to return him to Massowa, (d) it was now almost too late to entertain any objection—the eleventh hour, in fact, and (e) removal of the slave from an Italian ship on which he was already embarked could only risk a further delay in view of these considerations Sir Andrew could only have the slave debarked if he were himself to be asked to do so. He said that the King would be very angry if we did not return him. He said that he would ring up again shortly.

be forced to take them, concluding with references to his recent conversation with Fuad Bey on the subject of slavery, the widespread comment that might well be caused, the feeling in Europe, e.g., Rome and Geneva, British public opinion, the possible and very unfortunate odium which the King might incur, &c.

8. Fuad Bey asked for time to consider the matter and consult the King, and said he would ring up later. He did so in half an hour, to say that, in view of all the circumstances, the King agreed that the best course would be to let the slave proceed. On ringing up M. Sollazzo, I found that Fuad Bey had already told him that the matter was closed.

H G

July 22, 1930

[E 4300/89/91]

No 26

Acting High Commissioner for Transjordan to the Secretary of State for the Colonies—(Received in Foreign Office, August 11)

(No. 51)

(Telegraphic) P

August 7, 1930

REFERENCE your telegram No. 48. The original list handed to Mr. Deane at Jedda of raids alleged to have been carried out by Transjordan against Hejaz tribes comprised 171. The complaint in many cases was laid several months subsequent to the alleged date of the raid.

2 A further list of forty-nine raids was forwarded by Ryan on the 30th June. Of the raids mentioned had figured in previous lists communicated by him, but Cox is unable to reconcile these with any of those previously made. In this latter list, moreover, complaint is made of raids in no cases less than four months after alleged occurrence thereof, whilst in a large number of cases an interval of one or two years has been allowed to elapse.

3 With regard to the last eight, it is incredible that information of those given in Jedda telegrams dated the 7th, 28th and 31st July should, if genuine, have been obtained in the month of January eighteen raids took place as follows: In February 8, April 8, May 3, June 3, July 4, with a toll of 5,000 camels, 620 sheep and 42 men killed.

4 The following raids only have set out since the 1st January, 1930: January 1, March 1, April 9, May 2, June 2, July 2, with an approximate toll of 100 camels, 40 sheep and one man killed. Two of these were dispersed before the frontier was crossed, and the majority of the returning raiders in two other raids were captured by Imperial forces. There have been seized from the raiders some 150 camels, and twenty sentences of imprisonment in excess of six months have been pronounced. As regards the eight raids referred to in telegram No. 174, there has not been time for a detailed enquiry.

5 On the other hand, there have been nine raids since the 1st January from Hejaz into Transjordan, which took a toll of 4,348 camels, 2,300 sheep, 314 tents, and 120 men killed. No punishment has been inflicted.

6 The Amir has declared closed an area in Southern Transjordan which lies between the railway and the frontier, and that any Bedu found in that area will be punished and will be liable to be fired on at sight. The Amir has issued recently a further strict order against raiding, and has granted the powers of arrest to Imperial detachments patrolling and those now stationed at only existing water points in the desert in Southern Transjordan.

7 As regards the eight raids referred to in the High Commissioner's secret despatch dated the 26th June. The Air Officer has been instructed to enquire into the matter as far as the control of Transjordan tribes is concerned, and that it should improve still further now that a mechanised company is in being.

8 I do not consider that the complaints of Ibn Saud are well founded. He should be informed of the effective efforts which are being made by Imperial forces

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9. I invite reference to the High Commissioner's secret despatch of the 5th February in this connexion.

No. 27

(No. 138,  
(Telegraphic)

*Jedda, August 10, 1930*

I myself am suspicious of Ibn Saud's possible motives and of his allegations, although I think it would be possibly to get away within two or three days of raids in Jaufr area, and Hejaz Government have certainly made great effort to speed up machinery in order to make the best show possible during MacDonnell's investigations.

Nevertheless, if situation is not really serious, I think it would be better tactically to await correspondence exchanged here and record of my conversations with Acting Minister for Foreign Affairs (all of which go by bag 11th August) before replying officially. The interval might be utilized to develop more fully the part of our case which rests on measures taken up to date by Transjordan. The arguments based on examination of allegations of raiders are also valuable, but reciprocal denials at this stage serve little useful purpose and promote renewal of more recriminations, which we wish to avoid. It must also be remembered that many of this year's raids come within scope of MacDonnell's enquiry and that it might be unpolitic to anticipate unduly his decisions.

I do not wish to deny ~~him~~ reply ~~definitely~~ but having ~~to~~ <sup>been</sup> ~~asked~~ <sup>attacked</sup> the King's position and said that your enquiries will require time, I feel that delay of three weeks would do more good than harm. His Majesty is either genuinely convinced that situation is bad and that we are to blame or he is playing for position. In either case I have said enough to put him in the wrong if he contemplates any immediate folly. If he is bent on that anyhow nothing will stop him, but I believe he will hold his hand after his recent demonstration and my personal reply reinforced by what I said to Fund.

(Reported to Jerusalem, No. 195.)

No. 28

1. 11

*Jeddo, August 11, 1930*

COLONIAL Cable telegram No. 238 [I No. 283] to Bagdad.

Ibn Saud sent promised letter regarding Ibn Mashhur to King Feisal by mail leaving here 1st August. Letter of pardon addressed by Ibn Saud to Mashhur was enclosed.

At our last interview Fuad sounded as though the King was still keen on having Mushbur brought to Jedda by air. He asked whether it would not be possible to hire an additional aeroplane from Royal Air Force or elsewhere. I discouraged this idea, and again told him that His Majesty's Government considered transport by Hejaz aircraft impracticable, and favoured, I thought, some arrangement for delivery in southern desert.

If letters are otherwise satisfactory and Ibn Saud has not meanwhile expressed fresh views, I think it would be useful to be able to give him some agreed view of the Iraqi and British Governments as to what they consider practical means of delivery.

(Repeated to Bagdad, No. 198 )

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No. 29

*Mr. A. Henderson to Sir A. Ryan (Jeddo).*

(No 1291)

(Telegraphic.)

Foreign Office, August 18, 1930

Telegram No. 155 last paragraph. Re: "C. H. Mason, to the"

The government would prefer that satisfactory arrangements for his delivery should, if possible, be made and effected through the Japanese.

[illegible]

No. 90

Mr A Henderson to Sir A. Ryan (Jedda)

(No. 123.)

(Telegraphic.)

*Foreign Office, August 12, 1930*

for the

His Majesty's Government agree that official reply to Hejazi Government should be deferred until the end of July. They are, however, anxious that everything possible should be done to ensure the Saudi side is kept informed. You will therefore, unless you see strong objection, address Ibn Saud further personal letter by 1st or 2nd July and reports from Transjordan before making full official reply, desiring to be kept informed of any further developments. (Enclosure - copy of letter to you, No. 55), as evidence that, so far from approving recent raids, Transjordan is doing all that is possible to prevent them although they are still left in ignorance of measures taken by Ibn Saud on his side.

(Repeated to Jerusalem, No 213)

No. 31

Secretary of State for the Colonies to the Acting High Commissioner for Iraq  
Iraq, Baghdad, Received in Foreign Office, August 14

4015

(Telegraphic.) P.

Colonial Office, August 18, 1920

Since question of disposal of Ibn Mashhur is brought up at every opportunity by Hejaz Government, even when Transjordan questions are being discussed, His Majesty's Government consider it important that when once letter of pardon has been received, they should not allow some time to elapse before they communicate the decision. You should therefore press and give matter over of letter of pardon. His Majesty's Government receive your earnest attention to this matter and are so far as possible in a position to do so should communicate their proposals in this respect to the Hejaz Government.

Since this question has throughout been regarded as one for settlement between the French and the H. M. Government, His Majesty's Government naturally wish to be consulted as to proposed method of Ibn Mashhur's delivery if matters should so develop that you think it desirable to seek their advice. They would be glad, however, if they could be kept informed of developments.

(Repeated to Jedda)



Sir A. Ryan to Mr. A. Henderson.—(Received August 14.)

(No. 138.)

(Telegraphic.)

Jedda, August 14, 1930.

I HAVE received from Acting Minister for Foreign Affairs copies of following letters, which he says left Jedda in mail of 1st August —

Two from Ibn Saud to Faisal (1) confirming promise to guarantee Ibn Mashhur's life and enclosing letter of pardon, and (2) acknowledging receipt of Faisal's judgment in matter of loot.

Three from Fuad to Iraqi Minister for Foreign Affairs (a) agreeing to signature forthwith of "Bon Voisinage" and arbitration protocol subject to plenipotentiary for both purposes can be sent, (b) outlining Hejaz Nejd point of view on "tribal" crime as distinct from "political", and (c) pursuance of "Nearehus" agreement between the two Foreign Ministers transmitting details of Nejd counter-claims against Iraq amounting to £20,500, including over £4,000 worth of damage by aeroplanes.

As regards (b), Fuad renews, in his covering note, request for "adequate" reparation. He says that his Government cannot differentiate between reparation due to Iraq and to Hejaz. I have already forwarded to you a copy of the above five letters. Indisputable fact is that (Repealed to Bagdad, No. 201)

[E 4364/1/91]

No. 33

Mr. A. Henderson to Sir A. Ryan (Jedda).

(No. 137.)

(Telegraphic.) R.

Foreign Office, August 14, 1930.

YOLR telegram No. 128 of 8th August. Receipt of £10,000 from Hejaz. It is understood that this sum is to be placed in Legation's bank account subject to early withdrawal. Your point is that this sum is for division between Iraq and Koweit.

E 4616, 89/91]

No. 34

Mr. Hope-Gill to Mr. A. Henderson.—(Received August 19.)

No. 142.)

(Telegraphic.)

Jedda, August 19, 1930.

YOLR telegram No. 123.

Sir A. Ryan was asked to add further personal letter to Ibn Saud. Letter has now made spirited reply to his letter of 1st August. It was heralded by perturbed private letter from Fuad describing King as deeply moved and resentful of the frankness of their own hosts of a letter begged Sir A. Ryan to use.

Ibn Saud's letter bears unmistakable signs of collaboration by Yusuf Yasin and very possibly by Mr. Philby, who has recently embraced Islam and was in Taif at the time. Content is as follows.

"1 We feel sure you wrote with best intentions, but your reliance on persons of ill-repute has done little to help the situation and vitiates your judgment.

"2. Having referred claims to arbitration and seen arrival of investigator, we look only to present and future. Our letter of 23rd July was written not in light of the past arguments, but in order to elucidate British Government's present and future steps to prevent recurrence of former state of affairs.

"3. Our judgment on Transjordanian measures was based on result. We most regretfully state results do not say much for the measures. They neither satisfy us as to their adequacy nor with confidence in those responsible for their carrying out. As you see, since we issued our own strict orders after Musaad and Neshmi affairs our subjects have committed nothing compared with misdeeds of Transjordanians, and thus in spite of precautions taken there and supposed lack of any steps by us.

"4. We notice you continually refer to Musaad and Neshmi incidents. We will explain their nature, but first must say that, disapproving of part of their action, we have shown our displeasure at it.

"5. Those two were responsible for law and order in troubled regions, and at time when it was necessary to apply martial law. Series of Transjordanian attacks demand exceptional precautions of which Mr. Bond was informed in November-December 1929. Both officials were faced with critical situation of revolt in North-Eastern Nejd and attempted revolt near Transjordanian frontier. They had taken immediate punitive action without reference to Government for instructions.

"6. Their acts were therefore neither raids nor aggressions against Transjordan nor disobedience of their Government. They punished the rebels and brought back law and order. It has never been proved that they crossed frontier. Even if they did they were right, for they acted within meaning of reservations made by my Government in 1929 (see Jedda despatch No. 185, 18th July).

"7. You refer to non-application of article 3 of Hadda Agreement. It would be desirable to give that article effect, but from what we see of Transjordanian Government's behaviour towards us, especially intentions of some of its people, and particularly when we look with eyes of reflection on small district like Transjordan, where effective measures to prevent raiding have been taken and are useless, we prefer to wait and see until the situation is explained."

I have merely acknowledged in private letter to Lord, saying that I have forwarded King's and his letters to Sir A. Ryan, London. Translations go by bag 20th August. Possible palliative afforded by communication to Ibn Saud of information contained in paragraph 6 of Jerusalem telegram No. 51 seems inadequate at this stage. It might well act as irritant, and I prefer, subject to your concurrence, not to administer it. Alternative submitted in Sir A. Ryan's telegram No. 133 seems indicated by all circumstances. (Repealed to Jerusalem, No. 206)

E 4628, 89/91]

No. 35

Mr. Hope-Gill to Mr. A. Henderson.—(Received August 20.)

(No. 143.)

(Telegraphic.) P.

Jedda, August 19, 1930.

MY telegram No. 142. Raiding on Hajaz-Nejd-Transjordan frontier.

The following summary of the position and a proposal as regards action to be taken are submitted for the consideration of His Majesty's Government:—

(a) Since the incident of the 7th February (Musaad) it is alleged that 22 raids have been made from Transjordan compared with 5 from Nejd, 36 persons killed compared with 2500 camels taken compared with 413.

(b) Since the incident of the 7th February (Musaad) it is alleged that 22 raids have been made from Transjordan compared with 5 from Nejd, 36 persons killed compared with 2500 camels taken compared with 413.

(c) As regards the raid on the 7th February (Musaad) it is alleged that 22 raids have been made from Transjordan compared with 5 from Nejd, 36 persons killed compared with 2500 camels taken compared with 413.

though there may well be exaggeration as regards number of casualties and the amount of the loot. Ibn Saud's strong position, even if only half these alleged raids have, in fact, taken place.

[5382]

D 3



[illegible]

This seems less likely to increase King's irritation than further personal letters to him, but if you think latter course preferable you may adopt it, adding, if you wish, explanation that Sir A. Ryan was unable owing to indisposition to carry out before he left instructions to give Ibn Saud this information.

- Translation of King Ibn Saud's letter to me of the 23rd July, forwarded by the Acting Minister for Foreign Affairs with a formal covering
- Copy of my interim reply to Fuad Bey Hamza of the 28th July
- Translation of Fuad Bey's official note of the 28th July.
- Copy of my reply to the King of the 1st August.
- Copy of my letter to Fuad Bey of the same date transmitting my reply

6. Fuad Bey promised to give me his personal views with equal frankness another day. When he reverted to the subject on the 5th August, however, he said he would prefer to limit himself to a few points. He tried once more to convince me that the Irbu Musaad and Amir Neshimi affairs, even if those gentlemen had entered Transjordan in pursuit of what had the King and I saw was made reservations), were not raids but punitive expeditions of a sort undertaken in circumstances of great provocation and urgency. I said I had no reason to doubt that the leaders had entered Transjordan. I quite realised that their enterprise had a special character, but I preferred to call them raids rather than call them invasions. Fuad Bey went into a long explanation of how our Air Force on the Iraq frontier had allowed the raid to follow up in Nejd. He admitted that his Government had hotly denied it, but said they had finally expressed willingness to go to court to settle it. I pointed out that unless such an agreement had been reached, he was defending the possibility of a right of pursuit into Transjordan which by his own account his Government had denied in regard to penetration from Iraq into Nejd. As for the Rihani affair, Fuad reminded me that he had merely given me an aide memoire and that Rihani, and in fact been trying to do something for which no provision had yet been made in paragraph 3 of the Hauda Agreement. I replied that his protest, whatever the form,



was violent and rested largely on an obviously cock-and-bull story. On my side, I had given him the facts and had drawn the morals. I had not complained of the refusal of the local authorities to allow Bihani to proceed to Jauif. It might have been better if Colonel Peake had set the diplomatic machinery in motion and moved this Legation to get permission for the journey: but that would have meant at least a fortnight's delay to get the Hejaz Government's assent, and the assent would probably have been within reach.

7 These conversations, strenuous as they sound, were perfectly amicable. They helped, I hope, to clear the air. Having received in the interval between them your telegram No. 109, I was able to tell Fuad Bey that His Majesty's Government were giving the matter their most serious attention.

8 I have been much helped by the detailed account of the work of the Tribal Control Board, which I hoped to have in May. I realise the great preoccupation of the High Commissioner, and I have meanwhile had the advantage of reading in the Mecca newspaper "Umm-el-Qura" of the 25th July an account of two cases in which, according to the Transjordan press, severe action has been taken by the board. The following is the gist of the "Umm-el-Qura" article.—

(a) The "Umm-el-Qura" quotes the Amman newspaper the "Ardan" (issue No. 348) as publishing a report, under the heading "The Bedonin Tribes," to the effect that the Tribal Control Board has sentenced twenty tribesmen of the Beni Atiya and Howaitat to seven months' imprisonment for having participated in raids against Nejd tribes; that one of the sheikhs of the Shararat had been sentenced to one year's imprisonment, and that the paper learned with regret of such severity, and begged the Transjordan Government and the Amir to reconsider the sentences with a view to transmuting them into fines.

(b) The "Ardan" also states that the Amir did not give the names of the guilty tribesmen, so that it might be known whether the news was true or was merely circulated to create the impression that the Transjordan authorities are taking action to prevent and punish raids. Doubt is expressed as to anything having been done, for raids continue, and are being reported daily from the frontier by telegraph.

9 I am sending copies of this despatch and enclosures to His Majesty's High Commissioner for Transjordan.

I have, &c  
ANDREW RYAN

Enclosure 1 in No. 37

Ibn Saud to Sir A. Ryan

In the Name of God the Most Merciful the Compassionate

(Translation.) 27 2 1349 (July 23, 1930).

WE wish to inform your Excellency that our Government has submitted to us the information recently received by them concerning the Transjordan frontiers, details of which were lately communicated to your Excellency.

We would like to explain to you with complete frankness our feelings in regard to the state of affairs on the frontier. You may be good enough to take the measures that are necessary to combat this bad state of affairs on the frontier.

As the Bedonin tribes have approached near to our territory to the effect that they and certain others had moved through Shercof Shaker messages urging them insistently to raid the tribes of the Hejaz, the Shercof Shaker, could not put up with such a state of affairs and came to us.

Nevertheless, we think it essential to inform the British Government of these rumours which are being spread among the tribes, and the result of which—as we see—is the chain of successive Transjordan raids on our subjects.

Anxiety and complaints among our subjects have reached such a pitch that it has become necessary to take measures to protect the frontiers and to strike with a hand of iron on the hands of those who disturb the peace and desire to make raids.

Unfortunately, we have seen that the measures, of which you were good enough to inform us, have not produced the desired fruits and do not stop the raids against us; on the contrary, we see that recently they have increased to such an extent as to exceed the limit of mere raids of robbing and plundering and take on the form of organised expeditions, the object of which is to destroy the property of our subjects.

We are certain that your Excellency's Government does not approve of such a state of affairs being allowed to continue in such a manner. We, therefore, would be glad if you will inform the British Government, and will kindly let us know what solution, in their opinion, is calculated to put an end to it, for the state of affairs has become very critical.

With best compliments,  
(Seal) IBN SAUD

Enclosure 2 in No. 37

Sir A. Ryan to Fuad Bey Hamza.

My dear Minister, Jeddah, July 28, 1930.  
I have the honour to acknowledge the receipt of your letter of the 23rd July, which reached this Legation on the 25th July, enclosing a letter from the High Commissioner for Transjordan to the King of the Hejaz, in which the High Commissioner expresses his anxiety to see the frontier of the Hejaz protected and the peace maintained. I am, of course, deeply interested in the matter, and I am sure that your Excellency's letter will necessitate in London. Will your Excellency be good enough to inform His Majesty accordingly.

Yours sincerely,  
ANDREW RYAN

Enclosure 3 in No. 37

Fuad Bey Hamza to Sir A. Ryan.

(Translation.)  
Your Excellency, 23 1349 (July 28, 1930).

I HAVE the honour to acknowledge the receipt of your letter of the 23rd July, in which you inform me that the Transjordan frontiers has lately become so critical that its danger is very much great. The Hejaz Government, in the circumstances, feel obliged to point out these dangers and the perils that may result if the matter is allowed to continue in such a dreadful state, so that they may avoid responsibility for the results of this situation.

2 Your Excellency will realise, from seeing the list of raids carried out by the Bedonin tribes against the Hejaz, that the danger is very much great. You will also realise from seeing the list of raids carried out by the Transjordan Bedonin against Nejd since the date of Mr. MacDonnell's departure from Jeddah till now, that such raids are outside the limits of mere robbing and plundering, but are a series of hostile attacks conducted on a large scale with a view to aggressing against Nejd and its tribes.

3 Your Excellency was good enough, during your conversation with His Majesty on the 12th June last, to mention the measures taken by the authorities concerned in Transjordan with a view to remedying that evil state of affairs and to maintaining the peace. Your Excellency will doubtless remember that His Majesty told your Excellency that he thanked those authorities for their care in



taking such measures, but the scale by which the arrangements can be measured is too small and the effect too slight to show that such measures have never been sufficient nor adequate to put an end to the carrying out of such actions by the Transjordanians.

4. The Hejaz Government had a long and difficult time in the settlement of the question of raids between the two countries. They, therefore, greatly welcomed Mr. MacDonnell's mission and hoped that his coming will bring forth the best consequences. But the fact that the Hejaz Government has not been able to stop makes them doubt the possibility either of calming the situation or of bringing the necessary pressure to bear on their tribes in order to prevent them retaliating. Over and above this they feel convinced, from what they have noticed, that in this matter the Transjordan Government can only be in one of the following situations:—

- (1) Either they are actually unable to restrain their tribes, or
- (2) They are unwilling to do so.

In both cases the Hejaz Government are compelled to approach the British Government and request assistance. In the first case they are in a difficult position when they should take up the case at once. In the second case they are in a position to point out that they cannot consider themselves responsible for what may happen henceforth as a result of the disturbing incidents on the frontiers if the situation continues as it is at present.

5. I enclose herewith a detailed list of raids that took place since Mr. MacDonnell's departure until now, so that you may be convinced of the truth of what I have mentioned above, and so that you will realise the importance of such hostile attacks of which the latest are the three recent raids ending with the raid of the Howaitat only two days ago.

6. The Hejaz Government most certainly request

- (1) That the guilty tribes should be severely punished and prevented from raiding
- (2) That all criminal tribes who lately participated in the attacks and raids should be severely punished and restrained
- (3) That the looted property should be reconstituted, blood money of the people killed paid and compensation made immediately

With highest respects,  
H. AD HAMZA

Enclosure 4 in No 37

Sir A. Ryan to Ibn Saud

Jedda, August 1, 1930

Your Majesty,

(AFTER respectful compliments.)

I have the honour to acknowledge receipt of the letter which your Majesty was good enough to address to me on the 21st inst. regarding the disturbances on the Transjordan frontier. I am naturally rejoicing to receive a letter to the British Government from your Majesty, and I am sure that your Majesty's attention will be directed to the fact that the Hejaz Government are not able to stop the disturbances on the frontier. As I have mentioned above, the Hejaz Government are not able to stop the disturbances on the frontier. As I have mentioned above, the Hejaz Government are not able to stop the disturbances on the frontier. As I have mentioned above, the Hejaz Government are not able to stop the disturbances on the frontier.

2. Your Majesty refers to the fact that the Hejaz Government are not able to stop the disturbances on the frontier. As I have mentioned above, the Hejaz Government are not able to stop the disturbances on the frontier. As I have mentioned above, the Hejaz Government are not able to stop the disturbances on the frontier. As I have mentioned above, the Hejaz Government are not able to stop the disturbances on the frontier.

3. I find that your Government have notified to my Legation twenty-six raids as having been committed by Transjordan subjects in the months January and February of this year, none in March, three in April; and eleven in the months May and June. It is worth noting that none of the January, February and April raids were specifically notified to the Legation before the 2nd June, and could not, therefore, be brought to the notice of the Transjordan authorities until long after the event, and that several of them are stated to have occurred after the unauthorised and provocative attacks on Transjordan by Ibn Musnad and Amir Nesham.

4. Taking the same recent period, I find that four raids by Hejaz Nejd subjects into Transjordan (three by Ibn Musnad and one by Amir Nesham) as having been committed in January and February, none in March and April, and five in the months May to July.

5. I informed your Majesty on the 11th June that His Majesty's Government had been or were being taken by the authorities in Transjordan. I now deduce two conclusions from my study of the notifications analysed above, namely:

- (1) If there has been a renewal of raiding during the months May to July, after a lull in March and April, the situation during the last three months, as described in the detailed notifications of the two Governments is less serious than that in January and February both as regards the number of raids and the total damage, except for the number of human casualties said to have been suffered by your subjects in two raids in May. It is, therefore, in my opinion, much too soon to assume that the measures taken by the authorities in Transjordan have been without effect.
- (2) Nevertheless remains true that raiding from either side of the frontier is always accompanied by raiding from the other. The situation cannot therefore be controlled from one side only. Parallel and continuous action on both sides, especially of a preventive kind can alone produce that permanent improvement which your Majesty and my Government equally desire.

6. As I have said I described to your Majesty the measures taken on the Transjordan side both to punish and to prevent raids. We shared the hope, and I trust we still share the hope, that the outcome of Mr. MacDonnell's mission would be to bring about a permanent improvement in the situation created by the past. Under instructions from my Government I begged your Majesty to take measures for the future corresponding to those that had been taken in Transjordan. I once more pointed out the deplorable effects of the raids of Ibn Musnad and Amir Nesham, of the failure of the Hejaz Government to punish them, and of the fact that no loot had recently been returned. I also drew your attention to the importance of giving effect to article 3 of the Hadda Agreement, a point to which I attached very special importance.

7. Your Majesty was pleased to inform me that you had issued fresh instructions for the punishment of raiders and the return of loot, that you had signified your displeasure with Ibn Musnad in a non-public manner and would punish him publicly if offenders on the Transjordan side were punished, and that you were making arrangements for the co-operation between the authorities on both sides contemplated in article 3 of the Hadda Agreement.

8. Now that seven weeks have elapsed, I would make the following observations on these three points. I am still without particulars of the measures taken by your Majesty to give effect to your orders to prevent raids. I find your Majesty that I know of no measures taken by your Majesty to give effect to your orders to prevent raids. I find your Majesty that I know of no measures taken by your Majesty to give effect to your orders to prevent raids. I find your Majesty that I know of no measures taken by your Majesty to give effect to your orders to prevent raids.

9. I beg your Majesty to forgive the candour of this letter. It is not written in a spirit of recrimination. One of the objects of my Government in charging me to deal with this subject personally with your Majesty was to get away from such a

With highest respects,  
ANDREW RYAN

*Sir A. Ryan to Fuad Bey Hamza.*

Jeddah, August 1, 1930.

will forward it to His Majesty.  
I received also your note of the 29th July on the same subject. As I have  
discussed the matter in my letter to His Majesty the King I will not reply  
to it. I am, however, in receipt of instructions from my Government to whom  
I am forwarding the whole correspondence. I should like, however,  
to have your views on the matter. I am, of course, in a position to  
view to elucidating the meaning of the Hejaz Government's dis-  
responsibility for further developments.

With highest respects  
ANDREW RYAN

No. 325

Mr A Henderson to Mr Hope-Gill (Judda).

(Telegraphic.) B.

Forreston Office, August 28, 1930.

(Telegraphic.) R. Foreign Office, August 20, 1904.  
 { R d No. 167 of the 5th July, and your telegram No. 123 of the  
 d X of 1904.  
 The Maubhur was involved.

2. Please address reply to Hejazi Government's note of 10th June in following

...and the ...

A further investigation of the situation in the Hungarian Government  
 has been made and it has been found that the Government is not  
 taking any steps to prevent the further persecution of the Jews.  
 The Government is not taking any steps to prevent the further  
 persecution of the Jews and the Government is not taking any  
 steps to prevent the further persecution of the Jews.

[illegible]

4. In the second paragraph of Hejazi note you should reaffirm contents maintained by Sir A. Ryan, ~~as stated under reference~~ and point out that it is borne out by terms of point 4 in Ibo Saud's letter of 27th January

enclosed in Bushire despatch to Colonial Office No. 3 of 31st January. Undertaking of His Majesty's Government did not apply to Ibn Mashhur, whose case, moreover, was left over from meeting with Political Resident for discussion at meeting of two Kings.

(Repeated to Acting High Commissioner, Transjordan, No. 81)

E 4657 4909 917

No 89

*Sir A. Ryan to Mr. A. Henderson.—(Received August 29.)*

(No. 218.)

Sir,

*Jeddah, August 11, 1980*

IN my despatch No. 184 of the 26th June I recorded a personal conversation with the Acting Minister for Foreign Affairs regarding the conditions governing diplomatic work in this country. One of my various reasons for choosing the moment of that conversation for a strong expression of views was that since the King went to Taif he was known to have been giving much of his time to questions of reorganisation of the administration of the Hejaz as well as to the revision of legislation. Comparatively little information had, however, been made public regarding his new administrative plans except as regards changes in the personnel of various departments, like Customs, municipalities, law courts, and certain committees, matters of considerable local interest, but not important enough to record in a despatch.

2. When he was in the city, August he came, returned to the subject of arrangements for foreign affairs. He told me on the 3rd August by way of a personal though not very confidential statement, that the long-talked-of reorganisation of the Ministry had been definitely taken. He, Fuad, would remain as second in-command. The Ministry would be really organised in four sections as soon as men could be found to act as their heads. When the Ministry was reorganised, special attention would be given to the foreign missions would be either resident or constantly accessible in Jedda, it was arranged. The reorganisation would soon be publicly announced.

3 I welcomed this statement provided it did not mean that I should be thrown back on heads of sections for the handling of important affairs. Fuad Bey reassured

have preferred not to have had another intermediary besides himself between me and the King

4. On this Fund Bey made the most interesting part of his statement. The King, he said, was over tired. He was at last listening to his doctors and trying to ease off, with a view to being able to reign rather than to rule. It was therefore planned that a new prince, a son of the late Sultan, should be brought to the city of the Hejaz, and who will now take over much of the King's work in respect of foreign affairs.

5. It is hardly credible that Ibn Saud, masterful and restless as he is, should abdicate so much of his real power as the foregoing suggests, but it will be interesting to see what balance is achieved under the new arrangements.

6. It had already been announced in the "Unim-al Qura" of the 16th July that one of the decisions taken during the recent conferences was to constitute in the Diwan a political department under Sheikh Yusuf Yasin. I asked Fuad Bey whether this new department would also be concerned with foreign affairs. He replied that it was being created to provide a single channel in the King's Palace system, through which matters dealt with in the Ministry for Foreign Affairs would pass. This is as it may be, but it is obvious that Yusuf Yasin will be in a strong position to ventilate his views, especially as Ibn Saud probably has more respect in him than in Fuad Hamza, to whom he probably clings more because of his utility and undoubted ability than because he has complete confidence in him. I consider it an exaggeration to regard Yusuf Yasin and Fuad as so closely united in what has been called the "Syrian group" as to see eye to eye on all matters, and Ibn Saud might well use the former as a check on the latter.

I have, &c.  
ANDREW RYAN



No. 40

Mr Hope Gill to Mr. A Henderson.—(Received September 4.)

*Judda*, September 3, 1930

*Judda*, September 3, 1930

MR. MACDONNELL'S telegram No. 42 T. (enclosure 8 in Sir A. Ryan's despatch No. 176) fixed 1st August as ~~the~~ limit for receipt of notifications of such raids as were made prior to that date. What is the position as regards subsequent raids?

2. I am receiving from Acting High Commissioner further particulars of both classes of raids both ways, and have replied by despatch that, as the former class are *sub judice*, no further action by me seems desirable. Do you agree?

3. I am not, however, clear whether investigation will cover raids made between

Government (see Jensen telegram No. 11 to Bureau dated 10/1/44) (b) (7) (D)  
No 203 to you) Do you wish me similarly to communicate subsequent details  
received from either side about recent raids (a) against, and (b) by their tribes  
received from either side about recent raids (a) against, and (b) by their tribes

received from either side about recent raids (a) against, and (b) by, each other.  
\$ [redacted] may properly be communicated  
by this Legation in support of original [redacted]  
but that later details as to (b), #9, punishment inflicted, is primarily a domestic

but that later details as to (b), if any, should be limited, in principle, to a general concern, and should only be communicated on special occasions (as in reply to Hejaz note of 24th July)

note of 28th July)  
5. I am also requested by Acting High Commissioner to ask the Hejaz Government for suitable personnel for Tolly, who is said to have been trained for such duties as are required for administration and police purposes, but am anxious not to mislead diplomats with regard to progress of our negotiators' current industrial function.  
Paragraph 5 of your telegram No. 132 speaks of local enquiries

I request instructions.  
(Forwarded to Jerusalem No 220)

No 41

Mr. Hope Gill to Mr. A. Henderson.—(Received September 10)

*Jedda, September 10, 1930*

*Jedda, September 10, 1930*

He has written a personal letter stating: "The intention has always been to regard this sum (the £10,000) as a personal loan to the King, and not as a loan to the Government, as the one which His Majesty's the King promised in January last during negotiations with Colonel Biscoe."

He has also undertaken verbally and very unwillingly to write to Iraq Minister for Foreign Affairs to the same effect.

(Repeated to Bagdad, No. 220, and Bushire, No. 153.)

No. 42

*Acting High Commissioner for Iraq to the Secretary of State for the Colonies. — (Received in Foreign Office, September 13.)*

*Buadad, September 12, 1990*

*Buadad, September 12, 1990*

REFERENCE your telegram No. 389  
Following sent to Jedda, No. 39:—

"On the 10th September Nuri Pasha telegraphed to Fuad Haimza, stating that Ibn Mashhur had been guaranteed absolute pardon in respect of his life, property and personal freedom and that he will travel to Hejaz via Damascus. He requested telegraphic confirmation.

The telegram was sent without my being consulted as to the wording, but I hope that it would have been very desirable to have done so with the following additional information will reassure him. The conveyance of Ben Mas'har by

[illegible]

"I trust that Fund Hamza will telegraph satisfactory reply with least delay. Mr. V. H. ... is ... and is becoming uneasy at the postponement of his departure. If further ... setting this business to the satisfaction of all parties would then be lost. I should be grateful for any assistance that you may be able to give in this matter."

No. 43

*Mr. Hope-Gill to Mr. A. Henderson.—(Received September 14.)*

*Jeddah, September 14, 1930.*

*Jeddah, September 14, 1930.*

FOLLOWING addressed to Bagdad, No. 233.—

Your telegram No 398

"I had a long interview with Fuad yesterday. On the subject of Nuri Pasha's telegram he tried to consult me by telephone (from Iraq, but that is true), so sent a telegraphic reply and came to Jodda to talk that is over.

" His reply apparently stated (1) that it was both improper and unnecessary for him to answer. Revised procedure and, if it was needed, to ask the Agent an simple return via Serbia.

[illegible]

In regard to point (1), I fear that it is quite impossible to go any further and more explicit and asking from the Secretary to give any amount of information the question already reached and embittering relations. With reference to point 2, I do not want to say anything either if the Ministry agreed or if we represent the country, even if it is not a matter of the Ministry or the Government, I am not going to enter into any details, and in this connection this Ministry is very much interested that they should not agree to let the Ministry of the Interior to be completely the consent of the French Government, and I have to say to you that I do not see any reason of the French Government to have any connection with the French Government, and I have to say to you that I do not see any reason of the French Government to have any connection with the French Government, and I have to say to you that I do not see any reason of the French Government to have any connection with the French Government.

Any sense of a threat that death hanging over some of the Hun hunger strikers. His Majesty's representatives have not ceased to discuss. His Majesty's Government's responsibility in the matter we are deeply interested in avoiding disastrous ending. We can be positive that Government by delivering Ibn Mas'ud by air to the Iraqi authorities at Warka or failing that, to the British attaché in Baghdad, will have a great advantage. In the latter case, the Government of Iraq and Amman would be required as guarantee and it is just possible that I might be able to arrange with Iraq to be kept there by agent to answer claims prior to his passing over into Syria.

[E 4991/25 91]

No. 44

*Mr. Hope-Gill to Mr. A. Henderson.—(Received September 18.)*

No. 237

Jedda, August 27, 1930

Sir  
 WITH reference to your telegram No. 232 of the 17th, the subject of the raid on the Yemen I am sorry to hear that the raid was successful. The raid was carried out by the Yemeni forces and the raid was successful. The raid was carried out by the Yemeni forces and the raid was successful. The raid was carried out by the Yemeni forces and the raid was successful.

2. The raid was carried out by the Yemeni forces and the raid was successful. The raid was carried out by the Yemeni forces and the raid was successful. The raid was carried out by the Yemeni forces and the raid was successful. The raid was carried out by the Yemeni forces and the raid was successful.

3. The raid was carried out by the Yemeni forces and the raid was successful. The raid was carried out by the Yemeni forces and the raid was successful. The raid was carried out by the Yemeni forces and the raid was successful. The raid was carried out by the Yemeni forces and the raid was successful.

I have, &c  
 C. G. HOPE GILL.

[E 5121/1/91]

No. 45

*Acting High Commissioner for Iraq to the Secretary of State for the Colonies.—(Received in Foreign Office, September 19)*

(No. 439)

(Telegraphic) P

Bagdad, September 19, 1930.

Position is as follows: The raid was carried out by the Yemeni forces and the raid was successful. The raid was carried out by the Yemeni forces and the raid was successful. The raid was carried out by the Yemeni forces and the raid was successful. The raid was carried out by the Yemeni forces and the raid was successful.

freedom. This, of course, I refused to do. In these circumstances it is not possible to settle route by which Ibn Mashhur shall travel without his own concurrence. He is an untutored nomadic youth, and he will not travel through Nejd since he believes that he will be captured. Nor will he travel through Nejd since he believes that he will be captured. Nor will he travel through Nejd since he believes that he will be captured.

As King Abdul Aziz has decided to do nothing further till King Faisal returns, I have not put forward this suggestion. (Repeated to London.)

[E 5140/223 91]

No. 46

*Secretary of State for the Colonies to the Acting High Commissioner for Iraq.—(Received in Foreign Office, September 2)*

(No. 57)

(Telegraphic) P

Colonial Office, September 10, 1930

I SHOULD be glad to have your observations on Jedda telegram No. 155 to Foreign Office, repeated to you as No. 220.

As regards the raid on the Yemen, the raid was carried out by the Yemeni forces and the raid was successful. The raid was carried out by the Yemeni forces and the raid was successful. The raid was carried out by the Yemeni forces and the raid was successful. The raid was carried out by the Yemeni forces and the raid was successful.

regarded as covering all raids up to the 1st August, and that no claims shall hereafter be submitted by either Government in respect of such raids. Please inform me whether you see any objection to this proposal, and, if not, communicate it forthwith to Transjordanian Government.

Raid said to have occurred on and after the 1st August could probably be dealt with as you have already suggested by local inquiry and investigation carried on by respective Government, unless it proved possible to establish tribunal provided for by article 5 of Hadda Agreement.

As regards remainder of Jedda telegram, let reference to His Majesty's Government propose that, as general practice, His Majesty's representative at that post should continue to transmit all communications between two Governments about raids, as at present, making it clear that, when the communication relates to a raid which occurred prior to the 1st August, he does so without prejudice to MacDonald's investigations. He may, however, refrain from transmitting to Hejaz Government communication from you in particular case if he sees special reason for doing so. In such cases he should communicate his reasons to Foreign Office and to you. Please telegraph, repeating to Jedda, whether you agree to this procedure.

(Repeated to Jedda.)

[E 5154 223 91]

No. 47

*Mr. Hope-Gill to Mr. A. Henderson.—(Received September 24)*

(No. 198)

(Telegraphic) R

Jedda, September 23, 1930

YOUR telegram No. 124

Copy of my reply to Hejaz Government's note of 10th June went to you by bag on 10th September.

I have received the following answer:—

1. His Majesty's Government have overlooked article 5 of Hadda Agreement, which states that chief of tribe is to be held responsible. He is to be held responsible for such raiders as remain with their property in territory to which His Majesty's Government promised to forbid them entry.
2. Hejaz Government further maintain that if a criminal commits a crime against a certain country, returns home, escapes to that country from his own Government's punishment and is there not punished but pardoned, his own Government cannot be held responsible.
3. As regards circumstances of Ibn Mashhur's raids. Whilst Hejaz Government were making strenuous efforts to punish him and others they escaped into Iraq.
4. With regard to "the only undertaking given by His Majesty's Government being to hand over such persons as were held by British authorities," His Majesty's Government also undertook several months before January, in their own name and that of Iraq Government, to give refuge to Iraq or Kuwait to any rebel who sought refuge repeated on several occasions. Ibn Mashhur, who, according to Iraq Government, had indulged in criminal activities against Iraq subjects, was given refuge in Iraq.
5. Although it was agreed in January to postpone discussion of Ibn Mashhur's case until that time when Ibn Saud desisted to its exclusion from the pact.
6. Hejaz agent's instructions not to discuss the case of Ibn Mashhur until he and his property are returned cannot, therefore, at present be changed.

Translation of note goes by bag 30th September  
 (Repeated to Jerusalem, No. 241.)



*Acting High Commissioner for Transjordan to the Secretary of State for the Colonies.—(Received in Foreign Office, September 25)*

(No 67)

('Telegraphic')

September 24, 1930

FOLLOWING from Mr MacDonnell —

1932

[illegible]

(Reported to Jeddah)

E 5184/228 91.

No 40

*Acting High Commissioner for Transjordan to the Secretary of State for the Colonies. -(Received in Foreign Office, September 26.)*

(No. 71)

(Telegraphic)

September 25, 1930

FOLLOWING from MacDonnell -

" (No. 6 A 250 B.)

(No. 8 A 250 B.)  
 "A violent altercation, ending in high words and a good deal of mutual abuse, arose 24th September before my arrival for morning session between Hejaz agent and one of the principal Transjordan leaders. As far as I can gather, honours in vituperation were about divided, but as Hejaz agent is a glib speaker, there was some doubt as to this, and he represents a very important state of the case. He proposed that I should not be present at the next sitting, and I was obliged to decline, but I would not continue any further sittings with other sides present, so I adjourned session for the day. I asked Agent Abdul Wahid to call on me tomorrow with a report on the Hejaz agent's case, and to give him the opportunity to state his reports. My officers were told to call on him at 11.30. He called with a report, and was told that I was not going to sit further, and that sittings with other sides I am attending. It is so that you may be concerned with situation at Dhauad takes it up further."

Have requested MacDonald to furnish full report as to cause of rupture so that it may be determined upon whom the blame primarily attaches. Meanwhile every effort is being made to conciliate parties.  
(Repeated to Jodda.)

E 5189 293 911

No. 50

Mr Hope-Gill to Mr. A. Henderson.—(Received September 26.)

(No. 170)

(Telegraphic) R.

*Jedda, September 20, 1930*

MacDONNELL'S telegrams Nos 6 A 239 and 240

I have received note from Acting Minister for Foreign Affairs stating categorically that—

The British Government has been notified by the latter verified them and approached British Government. They thus became responsible for seeing that they are dealt with. Claims were shown in the lists which have been furnished by the British Government. The said governments, their agent and tribal representatives have nothing to add to them. Duty of both latter at Ansonia is to elucidate and prove facts, and not to enter into legal procedure or reconciliation.

2. Hejaz Government cannot agree to oath "because it entails loss of established rights" of their subjects

I have tried to elucidate last statement by telephone, but failed to get Fund. I expect him here to morrow

(Repeated to Jerusalem No. 948.)

E 5100/233/01

No. 51

Sir R. Vannestart (for the Secretary of State) to Mr Hope Gill (Jeddo)

No. 1541

(Telegraphic.) R.

Foreign Office, September 27, 1930

Foreign Office, September 27, 1930

Attitude of Hejaz Government as revealed in their note and in Mr. MacDonnell's recent telegram is calculated to imperil whole arbitration. It is essential, therefore, that position should be cleared up without delay.

My immediately following telegram contains text of message from His Majesty's Government to Ibn Saud on whole question. It would be preferable, if possible, to reach settlement without direct appeal to Ibn Saud. If, therefore, Fund Hamza is available in Saudi,

1. The first part of the document is a list of names and their corresponding dates. The names are: "John A. Smith", "John B. Smith", "John C. Smith", "John D. Smith", "John E. Smith", "John F. Smith", "John G. Smith", "John H. Smith", "John I. Smith", "John J. Smith", "John K. Smith", "John L. Smith", "John M. Smith", "John N. Smith", "John O. Smith", "John P. Smith", "John Q. Smith", "John R. Smith", "John S. Smith", "John T. Smith", "John U. Smith", "John V. Smith", "John W. Smith", "John X. Smith", "John Y. Smith", "John Z. Smith". The dates are: "1870", "1871", "1872", "1873", "1874", "1875", "1876", "1877", "1878", "1879", "1880", "1881", "1882", "1883", "1884", "1885", "1886", "1887", "1888", "1889", "1890", "1891", "1892", "1893", "1894", "1895", "1896", "1897", "1898", "1899", "1900".

You are instructed to communicate to the King forthwith special message from the Ministry's Government. You should explain that this message is couched in strong terms, and that His Majesty's Government hesitate to forward it without first representing gravity of situation to Fuad Hamza, as His Majesty may consider message reflection on his good faith. Also this procedure produces satisfactory result within forty-eight hours of your interview, you should forward message to the King. If Fuad Hamza is not satisfied, I will advise you.

Repeat test to  $\lambda = 10$  and  $g = 0.01$  for  $T_{\text{eff}} = 10^{-3}$  to  $10^{-5}$  as

(No. 155.)

(Telegraphic) R

Foreign Office, September 27, 1930

(Telegraphic) R  
 FOLLOWING is message for King Ibn Saud referred to in my immediately preceding telegram.—

"His Majesty's Government view with deep concern the unfavourable turn which Mr MacDonnell's investigation is taking as a result of attitude of Hejazi Government as revealed in their recent note. Hejazi Government apparently contend that the results of the enquiries held by them should be accepted by the British investigator as sufficient to establish claims of Hejaz-Ned subjects. His Majesty's Government learn from Mr MacDonnell that in accordance with this view Hejazi agent has already refused to allow spokesmen of Hejaz-Ned tribes to give evidence on oath or to be examined in any way upon Transjordan claims.

"Your Majesty will remember that when Mr MacDonnell visited Jeddah it was more than once suggested that he should base his investigation on a study of the results already obtained by the Hejaz-Nejd authorities. Both Sir A. Ryan and Mr MacDonnell rightly objected to this on the ground that it would destroy the essential character of an impartial investigation such as could alone form the basis of an arbitral award by His Majesty's Government. Such an investigation can only give results of any value if it be conducted independently and this opportunity, as I have said, has been lost. It was understood that your Majesty finally accepted this view, and His Majesty's Government now learn with the utmost surprise that Hejaz-Nejd Government have apparently reverted to their original attitude.

"The situation now created is such as to endanger a settlement which His Majesty's Government hoped would materially improve the relations between Governments concerned. Your Majesty will remember that in inviting His Majesty's Government to act as arbitrators you gave them complete discretion to conduct any necessary enquiries and issue their arbitral award in whatever manner they thought best. They are therefore at a loss to understand the motives of the Hejazi Government in now attempting so seriously to fetter that

"If the Hejazi Government persist in this attitude, His Majesty's Government will not be able to assume the onus of giving an arbitral decision on disputed facts between the two Governments. It is the duty of the British Government to follow the normal method of verification and assessment which had already been agreed upon and thus from making impartial or adequate recommendations. The responsibility for the consequent failure of the investigation and inability of His Majesty's Government to give their award and for any deterioration in Transjordan-Nejd Hejaz relations which may follow will be a serious one and will rest with the Hejazi Government alone."

(Repeated to Acting High Commissioner, Transjordan, No. 69)

E 5257 223 91

12

*Chargé d'Affaires, Jeddah, to Mr. A. Henderson (Received October 1)*

(No. 173)

Le gnam 3 R

YOUR telegram No. 154

*Jeddah, September 30, 1930*

I have had two long interviews with the Acting Minister for Foreign Affairs. He quickly realised the importance of the matter and urgency of decision, but stated that he could not possibly give definite answer without consulting the King, who is leaving ~~the~~ <sup>Taipei</sup> ~~his~~ <sup>for</sup> ~~the~~ <sup>to-morrow</sup> ~~at~~ <sup>and</sup> ~~will~~ <sup>learned</sup> from Emir Feisal that it would be delivered at midday to-day. Fuad is himself cutting short his visit here to leave early to-morrow morning for Taisf, where he will receive His Majesty's reply.

If favourable, he will at once inform me by telephone (forty-eight hours expire to-morrow evening). If unfavourable, I will then take a postcard to the Secretary of the League and explain the situation. I think it is most important that the League should be kept informed of the progress of the negotiations and of the results of the negotiations. I am sure that the League will be able to do this. I am sure that the League will be able to do this. I am sure that the League will be able to do this.

I have made it clear, however, that if I receive unsatisfactory answer before the Mecca mail leaves Jeddah on the morning of 3rd October, I shall return to the United States. He has said that he will try to settle the matter as soon as possible.

1 E 5290/98/017

No 54

*Mr Hope-Cull to Mr A Henderson.—(Received October 2)*

(No 178)

(Telegraph—R)

*Jeddah, October 1, 1930*

FOLLOWING for Sir A. Ryan —

1. As bag was closing yesterday Fund gave me King's reply to your letter of 29th August. I could only enclose best translation. Better translation will be sent by post.

'It opens very friendly states that Arabs bear no real animosity toward Jews. It would be better if they were treated as equals than as second class citizens. I have been very much surprised at the attitude of Arab leaders. As far as I know, there are no persons who hate Jews or Christians.' —

"It being his habit to pardon, you may rest assured that everything will be settled."

"He has no objection to meeting him for settlement of Persian Gulf question, but his visit to Nejd will be too short. If His Majesty's Government will send him through the Persian Gulf, if he is sent to Jeddah, or if they send Huxon or anyone else to Jeddah, he is prepared to negotiate here."

"So far as he knows no matters of importance relate to Kuwait. Most important relate to commercial communications of Najd, i.e., Bahrein. He has written to Sheikh Hamed on the subject.

"He looks to your early and healthful return."

E 5256 89 91 ]

No. 55

Mr. A. Henderson to Mr. Hope-Gill (Jaddu)

(No. 360.)

Foreign Office, October 2, 1930

WITH reference to Sir A. Ryan's despatch No. 211 of the 7th August and to his despatches Nos. 220 and 233 of the 10th and 24th August respectively relative to the Transvaal and North-West Frontier situation, I have to inform you that His Majesty's Government have now considered in detail the three Government's note on 2nd July together with those portions of King's Letters of the 23rd July and the 18th August to Sir A. Ryan, not yet dealt with by Sir A. Ryan direct.

2. I transmit to you the accompanying memorandum for eventual textual agreement with the Hejazi Government embodying the request of His Majesty's Government for a complete protest and explanation to the above mentioned communications. As it has not yet been possible to give final sanction for the initiation of the new measures in Transjordan referred to in this memorandum, you should not communicate it to the Hejazi Government pending the receipt of further instructions from me which will if possible be sent to you by telegram.

I am also

ARTHUR HENDERSON



## Memorandum

HIS Majesty's Government have given their careful attention to the note of the 28th July addressed to Sir A. J. A. by the Hejaz Minister of Foreign Affairs regarding the situation in respect of raiding across the frontiers between the Hejaz Nijaz and Transjordan. The Hejaz Government in that note expressed the opinion that the position had become exceedingly critical, and that the measures taken by the authorities of Transjordan to control their tribes were inadequate; they contended, further, that the Transjordan Government had failed to fulfil their obligations.

[illegible]

the confiscation and return of loot taken by the said forces. These directions are referred to below.

In order to increase the mobility and enlarge the sphere of action of the [redacted] it was decided to [redacted] the [redacted] by equipping them with motor vehicles.

On the 24th April last, the Bedouin Control Board declared the area lying between the waters of the Tigris and Euphrates Rivers, Iraq and Palestine, closed to Bedouin, and announced that any Bedouin who were seen in the area would be shot. By this time, the Bedouin were well known to treat any party seen from the air as enemies, and it was very difficult to distinguish friend from foe, which had up till then much hampered the operations.

During the past few months, detachments of armoured cars and aircraft have been sent to the five wells in the Southern Desert of Tripoli and intensive reconnaissance work has been carried out by aircraft. This has resulted in a considerable improvement in the situation, a number of raiders have

been captured and brought to trial, much loot has been recovered, and raiding parties have been turned back.

(c) On the 14th July the Emir Abdullah reiterated the orders referred to under (c) above, and issued a warning in the following terms:—

We shall not be held responsible before God for any punishment which may be inflicted upon the Bedouins. Whoever is found in the closed area shall be fired upon, and previous orders issued by the Bedouin Control Board must be respected.

1. The first of these is the *desert of Southern Transjordan*.

5. His Majesty's Government are informed by the British authorities in Transjordan that considerable results have already been achieved by these measures, more particularly as regards the sale of opium and the ~~importation of~~ <sup>importation of</sup> opium, and in contrast to the allegations made in the Hejazi Government's note of the 28th July, has of late sensibly diminished.

6. It is evident that an important factor in the control of raiding is the early receipt of intelligence of impending raids. As a result of the further consideration which has been given of late to the whole problem by the Transjordan Government in consultation with His Majesty's Government, the following additional measures are now being taken to improve the intelligence system at the disposal of the Transjordan authorities:—

(a) The appointment of a British intelligence officer on the establishment of the Arab Legion, the sphere of this officer's work will be more particularly the southern desert region of Transjordan, and he will have powers so extended as to ensure respect for the decisions of the Bedouin Control Board, of which he will be a member.

(b) The establishment of two advance intelligence posts at Arrak and Imbhash (Bir Nam). These posts will be equipped with wireless telegraphy apparatus and will be manned by small parties, whose duty it will be to report to the nearest British force in the event of the appearance of the bandits, thus enabling the Transjordan authorities to take immediate action to prevent raids or to turn back raiders. It is also proposed to station a similar intelligence detachment in the old Turkish fort near Mudawarna and to provide this post with wireless apparatus.

7 The Hejazi Government will observe from the foregoing that the Transjordan Government, in far from neglecting their obligations in respect of the control of their tribes in the matter of raiding, have devoted earnest attention to the Government of their subjects, and have taken the most stringent and costly measures to this end.

8. His Majesty's Government desire now to turn to another aspect of the obligations which rest upon both Governments in connexion with the raiding problem, namely, the punishment of offenders and the return of loot. His Majesty's Government are desirous to know what punishments if any have been inflicted on the tribes and tribesmen of the Hejaz and Nejd who have been guilty of raids against Transjordan. During the period from the 20th July, 1928, to the 29th June, 1930, the Transjordan Government have inflicted fines and imprisonment on raiders on twenty-one occasions, as set forth in the first list attached to this note.\* His Majesty's Government have learnt of only one case in which loot carried off by Hejazi or Nejd tribes has been returned by the Hejaz-Nejd authorities, namely, the case of the property looted by Nejd Shararat from a Beni Atta caravan on the 1st July last, and returned to its owners by the Governor of El Ula. On the other hand, during the period from February 1926 to the 12th August, 1930, the Transjordan Government have on two or three occasions restored looted property to the Hejaz-Nejd raiding tribes, namely, in 1927 and 1928. Details of these restitutions are given in the second list attached to this note.\* Other restitutions have been made direct by Transjordan tribesmen to the tribes of the Hejaz-Nejd concerned. In this connexion, His Majesty's Government would draw attention to the circumstance that the task of the Transjordan authorities in controlling their tribes has been made most difficult owing to the latter's resentment at the fact that

foot as a result of them and returned to the Hejaz Nejd authorities, who, on their side, take no steps to return to Transjordan property looted by their raiding parties.

9. The Hejazi Government, in the second paragraph of their note of the 28th July, state that the recent raids have been conducted by the Hejaz and Nejd authorities. They also state that these raids are a series of hostile attacks conducted on a large scale with a view to aggression against Nejd and its tribes. This is a statement which the British authorities in Transjordan have no means of verifying. The British authorities in Transjordan, from the inception, character and scope of the raids, have been fully informed of the whole decreased of late as a result of the activities of the Hejaz and Nejd authorities.

10. One further and most important point in the note of the Hejaz Government requires attention. They disclaim responsibility for the future of the situation continues. His Majesty's Government are not clear as to the scope of the Hejaz Government intended to give to this statement. They desire, however, to state that the Hejaz Government are not responsible for the situation on the frontier between two States. In addition, they do not intend to give a denial of obligations clearly accepted by the Hejaz Government under the Hadda Agreement. His Majesty's Government are not clear as to the scope of the Hejaz Government intended to give to this statement. They desire, however, to state that the Hejaz Government are not responsible for the situation on the frontier between two States. In addition, they do not intend to give a denial of obligations clearly accepted by the Hejaz Government under the Hadda Agreement.

11. His Majesty's Government would once more draw attention to the importance of the Hadda Agreement, article 3 of the Hadda Agreement, whereby King Ibn Saud agreed that constant communication should be maintained between the local authorities on the two sides of the frontier. The authorities of Transjordan have from the date of that agreement been anxious to carry out their part of it, but, so far as His Majesty's Government are aware, no steps have been taken by King Ibn Saud to fulfil the obligations accepted in that article. An account of the unfortunate results of this failure on the part of the Hejaz Government is given in the note of the 28th July. The British authorities in Transjordan have been fully informed of the whole decreased of late as a result of the activities of the Hejaz and Nejd authorities. The British authorities in Transjordan, from the inception, character and scope of the raids, have been fully informed of the whole decreased of late as a result of the activities of the Hejaz and Nejd authorities. The British authorities in Transjordan, from the inception, character and scope of the raids, have been fully informed of the whole decreased of late as a result of the activities of the Hejaz and Nejd authorities.

12. The British authorities in Transjordan have been fully informed of the whole decreased of late as a result of the activities of the Hejaz and Nejd authorities. The British authorities in Transjordan, from the inception, character and scope of the raids, have been fully informed of the whole decreased of late as a result of the activities of the Hejaz and Nejd authorities. The British authorities in Transjordan, from the inception, character and scope of the raids, have been fully informed of the whole decreased of late as a result of the activities of the Hejaz and Nejd authorities. The British authorities in Transjordan, from the inception, character and scope of the raids, have been fully informed of the whole decreased of late as a result of the activities of the Hejaz and Nejd authorities. The British authorities in Transjordan, from the inception, character and scope of the raids, have been fully informed of the whole decreased of late as a result of the activities of the Hejaz and Nejd authorities.

\* Not printed.

13. In King Ibn Saud's letter of the 23rd July to Sir Andrew Ryan reference is made to certain allegations against the Hejaz and Nejd authorities. His Majesty's Government are gratified to find that King Ibn Saud himself was loath to give credence to those allegations, though His Majesty felt bound to draw attention to them. Careful investigation by the Transjordan authorities proves the allegations to be devoid of foundation. There is, indeed, reason to believe that they were deliberately put into circulation by interested persons, whose evidence could have no value, namely, men of the Beni Atia tribe, who came originally from Nejd into Transjordan and raided then on the Nejd frontier.

14. His Majesty's Government regret that they are unable to share the views expressed in the King's letter of the 13th August to Sir Andrew Ryan regarding the character of the raids conducted by the Hejaz and Nejd authorities. They accept the reasons which His Majesty adduces in partial justification of those raids. The information in the possession of the British authorities admits of no doubt that the operations of the two officers extended into Transjordan, where they created a resentment all the greater because it was felt that, while the Transjordan Government were taking severe measures against raiders into Nejd, officers of the Hejaz-Nejd Government went apparently unpunished. While noting the assurance given by the King to Sir A. Ryan on the 11th June that he had visited his displeasure on Ibn Mashhur in a private manner, His Majesty's Government can only again express their regret that His Majesty has not seen fit to do so. It is to be hoped that the King will be prepared to do so, if similar offences were punished in Transjordan, as the above recital shows them to have been, in fact, punished. For the rest, it is the hope of His Majesty's Government that Mr. MacDonnell's investigation will further elucidate the facts regarding the raids in question and pave the way for a settlement of claims arising out of them.

15. The views of His Majesty's Government on the whole of this important question may be summarised as follows: The investigations conducted by Mr. MacDonnell and the consequent arbitral decision of His Majesty's Government will, it is to be hoped, lead to the complete liquidation of the past. As to the present and the future, the Transjordan authorities, on their side, have adopted measures which have already produced a material improvement in the situation, they are about to adopt supplementary measures which will it is confidently expected lead to a still more marked improvement. A necessary condition of such improvement, however, must be that the Hejaz Government, for their part, will lend their whole-hearted co-operation by making every effort to control the tribes of the Hejaz and Nejd by giving instructions for the fulfilment of their undertakings under article 3 of the Hadda Agreement and securing that their local authorities in the region of the Transjordan frontier collaborate fully and loyally with the local authorities of Transjordan, by communicating to the Transjordan Government full information regarding punishments inflicted on Hejaz and Nejd tribes guilty of raiding by taking effective steps to confiscate and return looted property, and, finally, by agreeing to the establishment of the tribunal provided for in article 6 of the Hadda Agreement, and assisting in making it an effective instrument for the settlement of claims arising from raids from either side.

E 5331/223 91]

No 56

Mr Hope-Gill to Mr A Henderson. (Received October 3)

(No. 150)

(Telegraphic) R

Jedda, October 2, 1930

MY telegram No 173

Acting Minister for Foreign Affairs telephoned this morning, without having had time to see Sir A. Henderson, to say that he had been asked to inform me (1) to conform with Mr MacDonnell's procedure in the matter of oath-taking, this morning, and (2) to inform me that the Hejaz Government are using the same procedure as the Transjordan Government, (except of course those concerning Ibn Mashhur) which have been duly notified to Hejaz Government through this Legation. He added (3) King maintained his objection to voluntary settlements on ground that his subjects, having entrusted their claims to their Government, are now debarred from seeking independent solution.

I intended to inform you of this, but I have not had time to do so. I have used every possible argument to persuade Hejaz Government to allow their tribal representatives to





IBN SAUD spent the whole of July at Taif surrounded by his sons, his Ministers, and the leading men of the League. He was in constant touch with the former capital from Mecca and Jeddah to discuss internal reorganisation. Ibn Saud was said to be severely overworked, his intention to resign rather than rule.

Little is known of the deliberations, which were many, and less of their results, which are still barely visible. The Mecca "Umm-al-Qura" did indeed publish early in July the formation and composition of an Inspectorate of Government Departments. There was also a shuffling of the occupants of Administrative posts and an increased immixture of Nejdia designed to stave corruption in the Customs and elsewhere. Talk of the reorganisation of the Foreign Office has not yet taken concrete form.

The King, still apparently more dictator than sovereign, refreshed himself during the first part of August by slaughtering gazelle at the purifying risk of being thrown from his Mercedes Benz.

(a) A report was received in July from Simla containing the opinion delivered by an Indian Moslem that Ibn Saud intended to proclaim himself Caliph of Islam. This is a repetition of an old story but it is a very old story. It is a story which is and is there prominent. His evidence is the only one which has come to hand lately of Ibn Saud's penchant for the Caliphate.

shown by the representations made by the All India Shia Conference to his Excellency the Viceroy, a copy of which was received in July. The conference had sought British diplomatic intervention to restrain Ibn Saud's Government from "deliberately and continuously trampling down the religious susceptibilities of Moslems and of other sects," but his Excellency had replied that the settled policy of His Majesty's Government was one of neutrality in religious matters and non-interference in the holy places of Islam. No other similar repercussion has been recently noted.

(c) The Puritan Wakhabi faith has at last claimed Mr H St J B Philby, who on the 8th August made a unique entry into Mecca, there to make his first profession of faith. He was closely followed into Islam by two other members of the European colony in Jedda, an Italian mechanic and a German commission agent.

(a) One of the July issues of the "Umm-al Qura" described the policy whereby certain of the Nejd Bedouin are being "civilised" by Ibn Saud, who collects them into villages, grants them gifts and subsidies to attach them to the soil, and, as their feudal lord, calls upon them in time of war for the supply of armed contingents and camels. There has been no other reference to the agricultural possibilities of central and northern Arabia.

(b) Representations were made to the Hejaz-Nejd Government by His Majesty's Minister in July with a view to permitting the International Locust Bureau of Damascus to send a scientific mission to investigate the extent and nature of the breeding grounds of the Nejdian locust. The expected reply was received that Ibn Saud considered it undesirable to send such a mission at present.

(a) Indications multiplied during the last two months that all was still further from well than the gold exchange. It became increasingly the habit to meet governmental obligations by drawing on the Treasury. April report (paragraph 7) Money was extremely tight throughout July and August. Credit fell to very low zero.

of Arms and ammunition bought last year from the Government of India. May 1920 report paragraph 4) and not yet paid for yet more have not been bought for several years. The method of buying one's share. Payment of the Eastern Telegraph Company's ~~and~~ ~~and~~ has been seriously in arrears. Messrs. Gellatley, Hankey and Co. and the Netherlands Trading Society, hitherto

purveyors of credit to the Government, will give no more. A bumper vignette next year is already being asked for to be placed on the 1906

still preferred to buy them although beset with offers from Poles, Germans and the rest." The [redacted] still had [redacted] in 1945.

King Saud also asked in July for the remission of the 2 per cent tax, it does at present, but the Government of Bahrain has been unable to accede to the request.

Complaints made by the Calcutta Marine Insurance Association about the heavy losses suffered by the mercantile community in the recent period between ship and shore at Jaldhara were brought to the notice of the Hojuz Government, and were mentioned by His Majesty's Minister to the King. As a result regulations were issued governing the registration and loading of all over the local form of lighter. It remains to be seen whether they will be strictly applied. Commerce generally has become as dull as is usual in the "off" season.

The "London Times" published in August the news that the Government had, in the late session, referred to the Legislative Council a measure ordaining compulsory marriages for all upon reaching maturity. It was said that the excesses of the London "Night Mail" were to be met by the Government by forcing the male to be married in the shape of lighter dowries and cheaper weddings, but the problem of how to stall and feed a wife is to be left for private solution. There can be no turning back to the old days of the "Night Mail."

## 7 Transjordan.

[illegible]

A duplicate of the Acting Minister for Foreign Affairs reply to His Majesty's Minister's letter of the 24th March was received on 1 April 1934 by the British Consul at Baghdad. Paragraph 7 of the letter reads: "A delay of a few days in the investigation for the purpose of determining the facts of the case is not sufficient to induce in Nejd by Transjordan raiders as good and sufficient reason why Mr MacDonnell should not pursue his investigation in Nejd territory. Mr MacDonnell's further study of the situation led him to the provisional conclusion that there was no immediate necessity for him to visit Nejd, and that question was therefore left in abeyance until His Government was informed that His Majesty's Government had definitely decided to allow Mr. MacDonnell to use his own discretion in interpreting the "reasonable" delay to be permitted for past notifications of raids. His Majesty's Government also intended to be represented to the Hejaz Government the practical advantages of encouraging voluntary settlements of tribes to be confirmed by the Government and controlled by the two Governments concerned. No reaction to either communication was received by the end of August.

(b) Raiding continued in July and August on a relatively small scale. The Transjordan Government protested against two raids from Nejd, made on the 1st and 8th July, in which twenty-five camels were taken, two men killed and three wounded. The Hejaz Government protested against six raids alleged to have been









13th April, the latter call being paid at great inconvenience by an air boat returning from India. While recognising that there was a technical omission in not obtaining the previous assent of Ibn Saud, he added that His Majesty's Government regretted the vigour of the language in which the protest was made.

24. *Pourling Flights.*

Some further progress was made in July towards preparing Ibn Saud's mind to His Majesty's Government to open up the Haza coast to aerial communication by the 25th June, the Acting Minister for Foreign Affairs stated that Ibn Saud has issued orders to the authorities concerned with a view to studying the subject and searching in the islands off the Haza coast for suitable landing grounds. In conversation with Sir A. Ryan on the 15th July, Fuad Bey amplified his statement, adding that it was something has therefore been achieved in getting Ibn Saud to the point of recognising the possibility of allowing the flights and taking the question of landing grounds seriously. Sir Andrew proposed to go into the matter fully when on leave.

25. *Yemen "Front."*

No reports of a reliable nature were received to indicate that Ibn Saud really intends to attack the Yemen (see 10 above). He maintained his outpost at Jizan.

26. *Transjordan "Front."*

Towards the end of August, the British agent in the region, who was taking place behind the scenes, determined whether the reports were exaggerated, of tribal representatives by the Hejaz agent for the purpose of the Ministry of Foreign Affairs. The impression that the frontier situation was critical (see 10 above). Local rumours were naturally stimulated by the arrival of the "Cracow's" cargo of munitions. The "Daily Mail" of the 6th August contained a statement that Ibn Saud's plans for an assault on Transjordan were complete. A categorical denial was issued by the Hejaz Nejd Minister in London to Renter's agency.

27. *Munitions.*

A large consignment of arms and ammunition from Poland was delivered at Jeddah by steamship "Cracow" on the 28th August (see 15 above).

VI. NAVAL VISITS.

(a) H.M.S. "Clematis," Captain E. B. C. Dicken, R.N., who had recently taken over the command as senior naval officer, Red Sea Sloop, from Commander Ratsey, R.N., visited Jeddah in H.M. sloop "Clematis" from the 15th to 17th July. The usual courtesy visits were exchanged, and Captain Dicken was able to cover with His Majesty's Minister all the ground of mutual interest.

(b) The French despatch-vessel "Montmarais" arrived on the 6th August and left the next day with the French Chargé d'Affaires on board (see 12 (b) above).

VII. PRESS.

28. *"Asia" Disaster.*

The official enquiry into the burning of the "Asia" (June report, paragraph 24) was conducted in August and the conclusions arrived at were published in the "Umm-el Qura." They were quite non-committal on the main points, the committee,

unaided by experts, having signally failed to get to the bottom of any of the questions. The gutted wreck still lies on a reef at an angle of 15 degrees a blot on Jeddah's Red Seascape. The burning questions to which she gave birth seem to lie as dead as she.

30. *Health.*

No reaction has yet been noted to the protest addressed by the Hejaz-Nejd Government to the British Government regarding the aspersions cast upon the cleanliness of the last pilgrimage (June report, paragraph 25). In conversation in July with His Majesty's Minister, the Acting Minister for Foreign Affairs, Sir A. Ryan, the British Minister in Jeddah, Mr. A. J. B. Smith, who was at the time of the protest, he was reminded that it was a mistake to hold one's head high until one had the feet to stand on.

31. *Indian Destitutes.*

Letters were received from the British Consul in Jeddah regarding the pilgrims to take advantage of the pilgrim season to travel to Mecca by the overland route. The British Consul in Jeddah, Mr. A. J. B. Smith, reported that Indian destitutes at the Jeddah railway station were being taken advantage of by pilgrims. The British Consul in Jeddah, Mr. A. J. B. Smith, reported that Indian destitutes at the Jeddah railway station were being taken advantage of by pilgrims.

32. *French Rome Notes.*

The French Consul in Jeddah, Mr. A. J. B. Smith, reported that the French Consul in Rome, Mr. A. J. B. Smith, had received a letter from the French Minister in Jeddah, Mr. A. J. B. Smith, regarding the pilgrims to take advantage of the pilgrim season to travel to Mecca by the overland route. The French Consul in Jeddah, Mr. A. J. B. Smith, reported that the French Consul in Rome, Mr. A. J. B. Smith, had received a letter from the French Minister in Jeddah, Mr. A. J. B. Smith, regarding the pilgrims to take advantage of the pilgrim season to travel to Mecca by the overland route.

33. *"Matin" Articles.*

Twenty cuttings from the Paris "Matin" of the 20th May to the 10th June were received. They contained a series of articles on the subject of slavery in this part of the world, its origins in Africa, its traffic across the Red Sea, and its market in Arabia, written by a French journalist, Mr. A. J. B. Smith. The articles were published in the "Matin" on the 20th May to the 10th June.

34. *Interdepartmental Conference.*

The record of an interdepartmental meeting held at the Foreign Office to consider the question of the pilgrims to take advantage of the pilgrim season to travel to Mecca by the overland route. The conference agreed that, (1) as regards Hejazi and Asiri vessels, the practice of carrying slaves should be discontinued; that dhows carrying slaves should, as hitherto, be taken to a British port and that the British Consul in Jeddah should be notified of the arrival of such vessels. The conference also agreed that the British Consul in Jeddah should be notified of the arrival of such vessels.

35. *Manumission*

Nine slaves were manumitted by the Legation during the period under review. When they were already on board the Italian boat for Massowa, the Acting Minister for Foreign Affairs rang up the local authorities to order them to hold up the ship and the Italian consul to request him to have the slaves disembarked. M. Sollazzo loyally replied that, having been received by the British Legation, they could only be handed back to that Legation. Fuad Bey thereupon rang up to ask His Majesty's Minister to return the slaves on the grounds that they were his own property, lent to one of his Ministers. Upon Sir A. Ryan's request for a written statement to this effect, coupled with apt allusions to the League of Nations and public opinion, the matter was quickly dropped at the Mecca end and the vessel left with the manumitted slaves on board.

IX. MISCELLANEOUS

36. *Jedda Cemetery*

His Majesty's Minister took up in July the question of the proper care and maintenance of the Christian cemetery in Jedda, the whole aspect of which is desolate and repellant. It contains some 100 graves, of which only about twenty are marked with any sort of monument. The Legation has now taken over the charge for a year. Archives are being searched for information about the past, and future improvements are to be studied in the winter when the European colonies will have reassembled.

37. *Collapse of Legation Building*

On the day following His Majesty's Minister's departure, all the floors of one wing of the office building collapsed. By the good fortune of the building, nobody was killed. The building was built on a very soft foundation, and the collapse was due to the weight of the floors. The Minister's office was not affected. The building is being repaired and will be ready for use in a few days.

[E 5397/89, 91]

No. 60.

Mr. Hope Gill to Mr. A. Henderson.—(Received October 7)

No. 260.)

Sir,

I have the honour to acknowledge the receipt of your letter of the 2nd September, in which you inform me that you have been instructed to refrain from attending proceedings until he has obtained proper satisfaction.

It is a pleasure to hear that war was about to be made on the Yemen, that large forces were concentrating on the Transjordan front, and that a dispute had arisen between Nejd and Iraq, were the work of mischievous people whose aim was to discourage Moslems from making the pilgrimage. These rumours, it asserts, are false and groundless, relations between Hejaz-Nejd and its neighbours being of the friendliest character.

3. The article is followed by an official statement to the effect that the news of a rupture between the Hejaz and the Transjordan Government and the His Majesty's most earnestly wished his relations with neighbouring Governments to be based on friendship and complete accord.

4. The publication of this statement is probably due to my conversation of the 2nd September with the Acting Minister for Foreign Affairs. I sounded Fuad Bey about the rumoured tribal concentrations at Tebuk and Hail, and he told me how the Hejaz Minister in London has been instructed to deny them. To my comment that it was a pity that so much local talk in the newspapers should be based on such official check, he replied that it was impossible to reply to every idle word that was said. He evidently did not intend to return to the subject.

5. I am sending copies of this despatch to Jerusalem and Bagdad  
I have, &c.

C. G. HOPE GILL.

[E 5398/2/91]

No. 61

Mr. Hope Gill to Mr. A. Henderson.—(Received October 7.)

(N. 261)

Sir,

Jedda, September 20, 1930

With reference to the letter of the 14th September in which I reported the publication of the statement regarding the rumoured tribal concentrations at Tebuk and Hail, I have the honour to add that the Hejaz Minister in London has been instructed to deny them. To my comment that it was a pity that so much local talk in the newspapers should be based on such official check, he replied that it was impossible to reply to every idle word that was said. He evidently did not intend to return to the subject.

3. The editor explains that the truth of the matter is that the Government had decided to employ some foreign pilots under contract for a fixed period in order to train Arab officers to fly. It had also been decided to station the air force at Jedda, but military operations had necessitated its temporary quartering at Darin. As a result, the air force had been moved to Darin, and the circumstances which had led to this temporary move of Darin having changed, the air force had been moved back to Jedda. The editor also mentions that the British Residency in the Persian Gulf.

5. Being of necessity ill-served here with news of the outer world, I am unable to say whether such rumours are true or false. I am, however, very much interested in the put up as skitties in order to impress people with the very independence of this would-be very independent country.

6. I am sending copies of this despatch to Bagdad and Hushra.  
I have, &c.

C. G. HOPE GILL.

[E 5427 223/91]

No. 62

Mr. Hope Gill to Mr. A. Henderson.—(Received October 8)

(N. 262)

Sir,

Jedda, October 7, 1930

I have received from Acting Minister for Foreign Affairs note stating that the Hejaz Government has decided to refrain from attending proceedings until he has obtained proper satisfaction.

Latter has been instructed to request—

- 1 Written apology from Transjordanian Government, to be publicly read in session and delivered to Hejaz Government through diplomatic channel
- 2 Immediate cessation of proceedings in the Hejaz

[5382]



...and expresses hope that he may be informed at earliest opportunity of decision taken.

He had thought fit to take action on what might prove to be insufficient basis, and said that I would inform you.

(Repeated to Jerusalem, No. 260.)

E 5477 223/91]

No. 63

Mr. A. Henderson to Mr. Hope-Gill (Jedda)

(No. 164)

(Telegraphic) R

Foreign Office, October 9, 1930

Hejaz Nejd raid claims - insult to Hejazi agent.

Following is repetition of telegram No. 89 of 9th October from High Commissioner for Transjordan to Colonial Office:-

Following from MacDonnell:-

"In the light of knowledge that Ibn Saud informed by his agent here investigation I am here to make. I see no prospect of making any further... admitting of no subsequent modification to the effect that its representatives do not understand why, when they are ready to follow the course prescribed by your investigator, Hejaz people should have unlimited latitude to nothing of a convincing one, for continuance of such a state of affairs. Failing an assurance of this kind, I must with all respect ask to be relieved of any further responsibility to His Majesty's Government for conducting enquiry any further, as I can see no reasonable prospect of a successful issue under existing conditions."

E 5481/223/91]

No. 64

Mr. Hope-Gill to Mr. A. Henderson - (Received October 10.)

(No. 165)

(Telegraphic) R

Jedda, October 9, 1930

Re: HEJAZ NEJD telegrams Nos. 87 and 89

I have received from Mr. MacDonnell a copy of the letter of apology and nature of punishment to His Majesty's and Transjordanian Governments. It is, however, naturally to be supposed that, as the insulted party at being borne in mind that Ibn Saud is effective "Hejaz Government", he will reserve his opinion as to what he considers inadequate reparation.

I have not yet received a succession of full details, but Mr. MacDonnell's telegraphic report... is a fact to be faced and a lever which Ibn Saud will hold on to.

...and expresses hope that he may be informed at earliest opportunity of decision taken.

(Repeated to Jerusalem, No. 260.)

E 5475 223/91]

No. 65

Mr. A. Henderson to Mr. Hope-Gill (Jedda)

(No. 166)

(Telegraphic) R

Foreign Office, October 10, 1930

YOUR telegram No. 186 of 8th October and Transjordan telegram No. 80 to Colonial Office of 1st October. Transjordan telegram No. 80 incident.

Please reply to Hejazi Government on following lines:-

His Majesty's Government while regretting occurrence of incidents such as that complained of, cannot admit that they can have any bearing on main question of investigation.

Incident did not occur in presence of British investigator, who, in any case, as impartial... conduct of private individual connected with one of the parties whose claims he is investigating. Transjordan Government was in no way associated with conduct of... immediate steps to express regret for incident and to endeavour to effect reconciliation.

In circumstances, His Majesty's Government must protest most strongly... success of which is admittedly important in interests of all three Governments - dependent on settlement, on Hejazi Government's own terms, of incidental occurrences of this kind.

You should therefore make urgent appeal to Hejazi Government to withdraw their demands, and to cancel instructions which they have apparently issued to Hejaz Nejd agent to refrain from attending proceedings. If they refuse, His Majesty's Government... question of fate of investigation, see my immediately following telegram.

You may add that Mr. MacDonnell has stated that unless Hejaz Nejd agent is instructed to afford him full co-operation in enquiry and to refrain from further obstruction he must ask to be relieved of his duties forthwith which would of course, make it impossible for His Majesty's Government to give their arbitral award.

As regards the... question of fate of investigation, see my immediately following telegram.

(Addressed to Jedda, No. 166. Repeated to Transjordan, No. 76.)

E 5476 223/91]

No. 66

Mr. A. Henderson to Mr. Hope-Gill (Jedda)

(No. 167)

(Telegraphic) R

Foreign Office, October 10, 1930

MY immediately preceding telegram Hamid bin-Jazi incident.

Despatch of Hejaz Government... express his regret that incident had occurred, and to ask him to come to palace to see him. At palace Amir took steps to reconcile Hejaz-Nejd agent with Hamid bin-Jazi, who had previously been severely called to task by Amir for his behaviour to a guest of the country.

[5382]

44

In reply to my letter of 10th September, 1931, in which I expressed my regret that, in the present condition, he developed his Government's views on inadequacy of Amar's action to efface the insult laid openly on a friendly Government and not merely on their agent. Decision could not be altered. Something public and exemplary is evidently wanted. I am to receive official replies to my notes on 15th October, when I will telegraph gist.

(Repeated to Jerusalem, No. 26\*)

E 5539 223 911

No. 70

*Mr. Hope Gill to Mr. A. Henderson. (Received October 13)*

(No. 197)

(Telegraphic.) R.

*Sedula*, October 19, 1930

NY telegram No. 198

I have received from Acting Minister for Foreign Affairs note dated 11th October reporting occurrence of another incident. Mutlag bin Za'al is said to have insulted Hejazi tribal representatives.

Had Hejaz Government had any idea that such things would happen where their representatives were gathered to liquidate old differences they would not have exposed them or their Government honour to insult.

He feels sure that His Majesty's Government disapprove and will show their displeasure by the action which they will order to be taken against these two persons.

Translation by bag

(Repeated to Jerusalem, No 261)

E 6591 223 91

*Mr. MacDonnell to Lord Paezfeld.—(Communicated by the Colonial Office,  
October 18.)*

Ms. 1.1001

John W. Miller 100

*Jeddo, October 11, 1930*

I strongly feel the necessity for closer liaison by Jerusalem and Bagdad with the Government of our powers of persuasion and pressure.

A SHORT interim report on the progress of my enquiry up to the present may be enclosed to your Lordship. I am, however, unable to send your Lordship a brief account of the proceedings up to date.

Immediately the Hejaz agent arrived in Amman at the beginning of the month, having taken some six weeks to get there, I started checking with him the lists handed me at Jodda. They contained 228 claims, of which forty-nine had been notified to His Britannic Majesty's Minister in June 1930, after I left Jodda. He immediately showed me a list of alterations to the original list of claims as reported in my O/A/110 B of the 2nd instant. The alterations were stated by the Hejaz agent to result from a careful examination of the claims by himself and the tribal representatives of the Hejaz-Nejd. Representatives from one important tribe were, however, not present at the time and have not even yet arrived, so that it is probable their claims will require still further alterations. By the 14th September there was sufficient material ready to allow of the enquiry to be begun. At the opening meeting I explained that I was there merely to investigate, that the final word was with His Majesty's Government and that the functions of the Government agents and tribal representatives was to assist me to arrive at the facts rather than to fight their case before a judicial tribunal. I also encouraged them to settle what cases they could *à l'amiable* having construed Jodda's telegram No. 228 of the 10th September, 1930, as conveying Ibn Saud's agreement to the principle of voluntary settlements.

The actual business of examining the cases began next day when the Shararat of Nejd claims against the Huweitat of Transjordan were started on. After spending some three hours on the first case, I adjourned the meeting and suggested that as both sides were probably aware of the facts they might get together and report to me in half an hour what they had agreed upon as being the facts. At the end of this interval the Transjordan people asked permission to go into the whole Shararat-Huweitat dossier of about fifty cases as they thought they could probably come to

*Jedna. October 13, 1930*

MY telegram No. 198

My telegram No. 193  
I learn from Acting Minister for Foreign Affairs that his Government  
(1) consider satisfaction inadequate, (2) agree to separate incident from main course  
representatives again at Mr. MacDonnell's disposal, but to have nothing to do with  
Transjordanian representatives until satisfaction requested is given. This meant  
no joint sitting.

I pointed out contradiction between this and (2). Fund admitted that it interfered with established procedure, but insisted that, Hejaz Government having been publicly insulted, their honour was at stake. This was as far as they could go to meet His Majesty's Government's wishes and [I omitted was] sufficient to ensure continuance of investigation.



I have &c  
M S MacDONNELL.

45

(Repeated to Jedda.)

(R.) At end of afternoon sitting of 29th September sheikh mentioned give him his share of money & former a refusal because he had been with some other man & was not allowed to do so. He said he was not allowed to do so. Mr. MacDonnell, knowing that Hejaz agent was still sore about first incident, severely reprimanded him saying sheikh's report of Hejaz agent before morning sitting of 30th September. Ibn Zai's demonstration was not directed against Hejaz agent or his Government. (End of R.)

Transjordan authorities have been asked to repeat all telegrams to you in future (Addressed to Jedda, Nos. 172 and 173. Repeated to Transjordan.)

(Reported in Jeddah)

In order to get well costs they have instructed their agent to hold himself and representatives at Mr. May's disposal and to attend him every day and to refrain from attending any sittings until Trans-Ordinary Government offer the required reparation.

(Repeated to Jerusalem, No. 272.)

**Keywords:** child sexual abuse; disclosure; self-blame; victim blaming

I have been very happy of the last night by clear part to the rest of the  
 time just in a perfect way. He has not yet been in the way of  
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(Repeated to Jerusalem, No. 275.)



E 5678 96/91,

No. 79

Foreign Office to Charge d'Affaires (Jedda)

(No. 179)  
(Telegraphic)

Foreign Office, October 20, 1930

FOLLOWING has been sent to Government of India —

"Foreign and Political Department. Please see Jedda telegram No. 174 of 1st October to Foreign Office—copy by air mail of 3rd October—and Ryan's private letter to Ibn Saud of 24th August—copy by mail of 25th September under P 8128

"2. Ibn Saud's reply is reasonably satisfactory, though it is not clear that his prejudice is wholly removed. Subject to your observations, I am inclined to think negotiation between Biacoe and Hejazi delegation the best course, though risk that delegation may be unwilling or unable to commit Ibn Saud on controversial points and that negotiations may therefore prove abortive cannot be overlooked.

"3. It seems clear that discussion of Ibn Saud's Persian Gulf desiderata is inevitable if meeting is to take place. Subject to your observations, we should further information as to their nature. It would also be made clear (without troubling Ibn Saud) that no matters of importance relate to Kuwait is not understood and that Kuwait questions referred to in Ryan's private letter of 28th August must form integral part of any programme of discussions.

"I shall be grateful for very early reply"

E 5720 89 91)

No. 80

Mr. A. Henderson to Mr. Hope-Cull (Jedda)

(No. 180)  
(Telegraphic)

Foreign Office, October 22, 1930

MY despatch No. 380 of 2nd October Transjordan-Nejd Hejaz frontier. Necessary sanction having now been obtained for proposed measures, you should communicate memorandum to Hejaz Government as soon as possible

E 5717/1 91)

No. 81

High Commissioner for Iraq to the Secretary of State for the Colonies.—(Received in Foreign Office, October 23)

(No. 401)  
(Telegraphic) P

Bagdad, October 22, 1930

PERSUADED King Faisal on receipt of your telegram No. 393 to cancel the arrangements which had been completed for Ibn Mashhur's journey to Jedda. The King expressed his regret that he was unable to do so. He pointed out that Government in a matter which concerned himself and Ibn Saud alone. He pointed out that—

1. Ibn Mashhur cannot be forced to return to Nejd against his will, but that he had just succeeded in persuading him to return voluntarily. Any delay would be to his disadvantage.
2. He had pledged his honour that Ibn Mashhur would reach Jedda, and the latter's family and dependants, numbering fifty souls, were remaining in his hands as hostages.
3. Ibn Saud was not concerned with route except as regards place where Ibn Mashhur would be taken over. Moreover, Ibn Saud had written him in letter dated 20th Safar: "We left the matter to your Majesty's wisdom and we approve all you may do." It would be inconsistent with his dignity to correspond with Ibn Saud further on the matter.
4. He was confident, provided that the French did not interfere with him, of getting Ibn Mashhur to return to Nejd. He pointed out that the Government's assistance should there be any doubt on this point.

5. Ibn Mashhur had definitely refused in any circumstances to travel by air. Ibn Mashhur had strong superstitious objections that if he did so his receipt of the passport would be null and void. He would not travel to Faisal Dawiah. Ibn Mashhur also definitely refused to travel by Baara. Ibn Saud was himself unwilling that Ibn Mashhur should be sent to the Nejd frontier. Only alternatives were two natural routes for a Bedouin by car via Damascus or Amman.

British officials whom I have consulted here agree that Amman route would be the safer. They consider that it would be dangerous to press Ibn Mashhur further.

I have also been told that Ibn Mashhur is escaping en route and that the Foreign Office should settle direct with the French about safe passage through Syria. I should be glad to hear of this if it would be possible. Leave Bagdad 27th October. Damascus Haifa 28th; Kantara, 29th; arrive 29th October and leave 1st November. He will probably stay indefinitely in Iraq and responsibility for delay and expense and incident Nejd Iraq relations would be ascribed to him.

I request reply by 25th October  
(Repeated to Jedda)

E 5818/223 91)

No. 82

High Commissioner for Transjordan to the Secretary of State for the Colonies.—(Received in Foreign Office, October 26)

(No. 112)  
(Telegraphic) P

October 25, 1930

FOLLOWING addressed to Jedda

"I should be glad if you would inform His Majesty King Faisal that His Highness Emir Abdullah desires me to convey to him the expression of his sincere regret that he was unable to do so. He has been very anxious to see me and to discuss the investigations which are being conducted by His Majesty's Government. His Highness has also taken good care to ensure that my binding there was not regarded as having any official character."

E 5819/1/91)

No. 83

Secretary of State for the Colonies to the High Commissioner of Iraq.—(Received in Foreign Office, October 26)

(No. 411)  
(Telegraphic) P

Colonial Office, October 25, 1930

YOUR telegram of the 22nd October, No. 401. Ibn Mashhur. His Majesty's consul general, Beirut, reports that French authorities were doing nothing against Ibn Mashhur, and that he was being kept in custody to prevent his escape in Syria, where he would be in a position to escape. You will, moreover, realise that, if Ibn Mashhur escapes, the Government would have no right to ask for his extradition. It should also, perhaps, be remembered that French authorities were very anxious to see him escape in Egypt of Dr Shabandar on way from Iraq to Italy some years ago.

Risk of escape is more serious, therefore, than when you telegraphed, and if journey were not completed situation vis-à-vis Ibn Saud would be exceedingly embarrassing.

If you consider, in spite of this danger, immediate departure via Syria most desirable, I am prepared to arrange for the necessary escort of secret police. This escort I regard as essential, but expense must be met from Iraqi funds. Please arrange details direct with Cairo.

(Repeated to Jedda, Beirut and Cairo.)

E 5790 223 91)

No. 84.

Mr. Hope Gill to Mr. A. Henderson.—(Received October 26)

(No. 208.)

(Telegraphic.)

Jedda, October 26, 1930.

TRANSJORDAN telegram No. 102.

I view your telegraphic paragraph of your telegram No. 102. I should normally have transmitted Amir's message to His Majesty at once but I fear that it sent an implied statement that His Majesty's Government have been regarded as unwilling to accept the Amir's Government would therefore be regarded as themselves insisting on publicity and punishment. Still more time and also some ground would thus be lost.

I am very sorry to regret the lack of guarantees from the Amir for future behaviour. It is regarded as an indication of a lack of will on the part of the Amir to accept the Amir's Government would therefore be regarded as themselves insisting on publicity and punishment. Still more time and also some ground would thus be lost.

I am very sorry to regret the lack of guarantees from the Amir for future behaviour. It is regarded as an indication of a lack of will on the part of the Amir to accept the Amir's Government would therefore be regarded as themselves insisting on publicity and punishment. Still more time and also some ground would thus be lost.

I am very sorry to regret the lack of guarantees from the Amir for future behaviour. It is regarded as an indication of a lack of will on the part of the Amir to accept the Amir's Government would therefore be regarded as themselves insisting on publicity and punishment. Still more time and also some ground would thus be lost.

(Repeated to Jerusalem No. 27.)

E 5732 561 91

Mr. A. Henderson to Mr. Matsudaira.

Your Excellency,

Foreign Office, October 27, 1930

With reference to your note of the 21st August in which your Excellency was so good as to inform me that the Japanese Government were prepared to sign the proposed convention for the maintenance of certain lighthouses in the Red Sea provided that the Governments of all the other Powers who were to be parties to the convention were also prepared to do so, I have the honour to inform you that the

text of the proposed convention, as concurred in by the Japanese Government, has now been accepted by all the Governments concerned.

2. I transmit to you the accompanying copies of the final text of the convention in the form in which His Majesty's Government propose that it shall be signed. You will observe that this text differs in certain minor respects from that of the revised of the 1st May, 1930, copies of which are in your possession. The alterations and additions in question are indicated by underlining in red ink. It will be seen that they fall into the following three categories—

- (a) In the preamble, certain verbal alterations in the English text, intended to bring it into closer harmony with the French, together with the addition of the usual formula regarding the communication of full powers.
- (b) In articles 2 and 15 and paragraph 1 of the annex, the substitution of the words "The United Kingdom of Great Britain and Northern Ireland" for the words "Great Britain," and the corresponding alteration of the King's title.
- (c) The filling up of certain blanks in articles 1, 2 and 4 of the agreement mentioned in the agreement into line with that of the entry into force of the convention.

3. In view of the fact that these amendments in no way alter the nature or scope of the convention, I am confident that they will not affect the Japanese Government's readiness to become parties to the convention.

4. His Majesty's Government in the United Kingdom consider it to be of great importance that the convention be brought into force without further delay. They propose that it shall be signed in London by the diplomatic representatives of the various Powers concerned, and by me on behalf of His Majesty's Government in the United Kingdom, at a date as early as possible in November. I trust that these arrangements will be agreeable to your Excellency, and that it will be possible for you to sign the convention at the desired date. Should the necessary full powers not arrive from Tokyo in time, a formal notification that they have been sent would, in accordance with the usual practice in this country, be sufficient.

5. His Majesty's representatives at Paris, Rome, Berlin and The Hague are being instructed to make a similar communication to the Governments to which they are respectively accredited, and to invite them to send the necessary instructions to their representatives in London as soon as possible.

I have, &c

ARTHUR HENDERSON

E 5732 561 91)

No. 80

Mr. A. Henderson to Lord Tyrrell (Paris) †

No. 2213)

My Lord,

Foreign Office, October 27, 1930

WITH reference to my despatch No. 1879 of the 10th September, relative to the proposed convention for the maintenance of lighthouses in the Red Sea, I have to inform your Lordship that the text of the proposed convention, as concurred in by the French Government, has now been accepted by all the Governments concerned. There is therefore no further delay to its immediate signature.

2. I now enclose herewith copies of the final text of the convention in the form in which His Majesty's Government in the United Kingdom propose that it shall be signed. You will observe that this text differs in certain minor respects from that of the revised of the 1st May, 1930, copies of which were forwarded to you under cover of my despatch No. 1147 of the 29th May. The alterations and additions contained in this final text are indicated by underlining in red ink. They fall, as you will see, into the following three categories—

- (a) In the preamble, certain verbal alterations in the English text, intended to bring it into closer harmony with the French, together with the addition of the usual formula regarding the communication of full powers.

\* Not printed.

† Also to His Majesty's representatives at Rome (No. 1165), Berlin (No. 1036) and The Hague (No. 476), under the same number.



- (b) In articles 2 and 15, and paragraph 1 of the annex, the substitution of the words "The United Kingdom of Great Britain and Northern Ireland" for the words "Great Britain," and the corresponding alteration of the King's title
- (c) The filling up of certain blank spaces in articles 1, 2 and 4 of the agreement between the Board of Trade and the company in order to bring the dates mentioned in the agreement into line with that of the entry into force of the convention

3. I request that your Lordship will communicate the enclosed final text to the French Government with an explanation as to the nature of the above verbal amendments. You should explain that these amendments in no way alter the nature or scope of the convention, and express the hope that the Government to which you are accredited will be prepared to accept them.

4. In view of the urgent necessity of bringing the convention into force without further delay, His Majesty's Government propose that the convention shall be signed in London by the diplomatic representatives of the various Powers concerned, and your Lordship of His Majesty's Government in the United Kingdom at a date as early as possible in November. You should invite the Government to which you are accredited to accept these arrangements, and in the event of their doing so to send the necessary instructions to their representative in London as soon as possible. Should their representative in London require full powers in order to sign the convention, you should request that these may be forwarded to him without delay. I shall be glad if you will inform me by telegram of the result of your representations.

5. Similar communications are being sent to His Majesty's Ambassadors at Rome and Berlin, and to His Majesty's Minister at The Hague, and I enclose a copy of a note which has been addressed to the Japanese Ambassador in London.

I am, &c.

ARTHUR R. HENDERSON

E 5790 223 91] No. 87.

Mr. A. Henderson to Mr. Hope-Gill (Jedda)

(No. 192)

(Telegraphic.)

Foreign Office, October 28, 1930

YOUR telegram No. 205 of 20th October. Transjordan Hejaz Nejd raids arbitration.

His Majesty's Government are not prepared to bring further pressure to bear on Transjordan authorities, but I am ready to accompany message from Amir by message from His Majesty's Government on lines you suggest.

You should accordingly convey to King Ibn Saud through Hejazi Government a message from Amir enclosed in Transjordan telegram No. 192 to you of 20th October. On passage from His Majesty's Government a reply to His Majesty's message reported in your telegrams Nos. 204 and 205. You should express their sincere regret that it is not yet possible to have a British enquiry and explain that they have taken all possible measures to ensure liquidation of incidents and prevent their repetition. You should add that in their opinion action which Transjordan Government have now taken is what a Government might accept as affording honourable satisfaction. You should point out that neither of the offending sheikhs was a Transjordan official, that heated language on both sides is frequent characteristic in such cases and that investigator has refrained from taking any action. He has not yet been able to establish any attitude towards himself of Hejaz Nejd representatives. It is earnestly desired that enquiry to speedy and successful conclusion. All three Governments must share this desire, and time has now come, in opinion of His Majesty's Government, to make fresh start with enquiry and to leave the door open for further discussion. His Majesty's Government rely on co-operation of King Ibn Saud and his Government, and trust that Hejazi Government will now undertake definitely that Hejaz Nejd agent and tribal representatives will in future reserve full participation in joint sittings of enquiry and raise no further objections to procedure laid down by Mr. MacDonald.

- No. 88.

Main object is ultimate success of enquiry, and I abstain, therefore, from replying in detail to comments in your Lordship's message reported in your telegrams Nos. 204 and 205. I have since been met in great measure by memorandum in my despatch No. 360 of 2nd October. You may, if desirable, supplement above message by oral explanation on material furnished by Mr. MacDonald in recent telegrams, &c. Transjordan telegram No. 196 to Colonial Office.

(Addressed to Jedda, No. 192. Repeated to Transjordan, No. 93.)

[E 5884/223/91]

No. 88

Mr. Hope-Gill to Mr. A. Henderson.—(Received October 31)

(No. 214)

(Telegraphic.)

Jedda, October 30, 1930

YOUR telegram No. 192

Acting Minister for Foreign Affairs informs me that in spite of incomplete satisfaction and in response to His Majesty's Government's wish to close the door without further discussion, Ibn Saud has decided to regard the matter as closed, and that instructions are being sent to Hejaz agent to place himself entirely at Mr. MacDonald's disposal.

(Repeated to Jerusalem, No. 285.)

[E 5900, 663/91]

No. 89

High Commissioner, Transjordan, to the Secretary of State for the Colonies—  
(Received in Foreign Office, October 31)

(No. 121)

(Telegraphic.)

October 30, 1930

FOLLOWING addressed to Jedda—

"Considerable raids from Nejd against Howaitat took place near Jebel Wadit on 25th October and 26th October respectively. Details of looting and casualties will be communicated after the conclusion of investigation now proceeding. Please lodge protest and demand restitution."

[E 5884 223 91]

No. 90

Mr. A. Henderson to Mr. Hope-Gill (Jedda)

(No. 198.)

(Telegraphic.) R.

Foreign Office, November 1, 1930

YOUR telegram No. 214 of 30th October. Transjordan Hejaz Nejd raids arbitration.

You may, if you think it desirable, express to Ibn Saud appreciation of His Majesty's Government of the manner in which a satisfactory result. His Majesty's action will materially increase the prospects of a favourable issue to the enquiry, to which they realise he attaches no less importance than do His Majesty's Government and Transjordan Government.

(Repeated to Transjordan, No. 96.)

E 6981/4309/91]

No. 91

Mr. Hope Gill to Mr. A. Henderson.—(Received November 4.)

(No. 287.)  
Sir

Jedda, October 18, 1930.

The "Time" of the 3rd October published a summary of the Hejaz-Nejd Government's achievements during the past twelve months, which I think it may be useful to record briefly, if somewhat literally, as follows:

## I.—Foreign Relations.

1. The "establishment of political contact" with Germany, Poland, Persia and Afghanistan—i.e., the recognition of the Hejaz-Nejd Government.
2. The conclusion of treaties with Germany, Turkey and Persia.
3. The meeting of King Ibn Saud with King Feisal in the Persian Gulf, which has opened up a settlement of past difficulties between the country and Iran and opens up a hopeful view of the future.
4. The meeting of foreign powers of the rank of their representatives at Jedda to that of Minister.
5. The establishment of a Hejaz-Nejd Legation in London.

## II.—Domestic Affairs.

1. Royal opening of the new Legislative Council.
2. Reorganisation of the police.
3. Reformation of Government departments and constitution of an inspectorate of departments.
4. Improvements of facilities for pilgrims and constitution of a pilgrimage committee.
5. Increase in the number of schools and of scholars sent to study in Egypt.
6. Establishment of a Government motor repair shop and of the "Kiswa" carpet factory at Mecca.
7. Importation by Government of well machinery, which has encouraged private individuals to follow suit.
8. Publication and free distribution of a work on agriculture, written by a prominent Medina landowner.
9. Reorganisation of the army and purchase of aeroplanes and new war material.
10. Organisation of a motor postal service, erection of new telephone lines, reorganisation of a service of wireless communication.
11. Introduction of agreements concluded at the Eastern Postal Congress of 1929.
12. Completion of new reservoirs at Mecca and repair of existing system at Medina / thereby insuring water for pilgrims as now possible.
13. Street widening at Medina for repairs to the pilgrim routes and introduction of a reorganisation of motor sprinklers for the streets and of fire engines.
14. Decision to establish up to date slaughter houses.
15. Constitution of an inter-departments committee to study electric light, water and mineral development.
16. Introduction of modern hospital appliances of all kinds and despatch to Europe of two doctors to study X-rays and bacteriology.
17. Establishment of a hospital at Bahra and orders for more elsewhere, introduction of motor ambulances and printing and distribution of pamphlets containing medical advice in the different pilgrim languages.
18. Survey of the Medina-Al Ula, Medina-Wadi Sirhan and Mecca-Khums roads.

It is not an imposing catalogue of national achievement, but an indication that the way to improve exists even though the means are still woefully lacking or misused.

I have, &amp;c.

C. G. HOPE GILL.

E 6151/1/91]

No. 92

High Commissioner for Iraq to the Secretary of State for the Colonies.—(Received in Foreign Office, November 14.)

No. 541)

Telegraphic)

Dated November 12, 1930.

I SAW King Feisal on the receipt of Jerusalem telegram No. 137 (repeated to you as No. 315). He expressed himself as very angry and ashamed at the trick played on him by Ibn Mashhur. It was arranged, after discussion, as follows:—

1. Nuri will telegraph explaining the delay to Fuad Hamza.
2. King's Arab aide-de-camp is being sent to Damascus to explain to Nuri Shaalan that unless he induces Ibn Mashhur to proceed to Jedda as a friend Feisal will regard him as his enemy.
3. Ibn Mashhur's relatives and dependents held in Iraq as hostages will be made over to Ibn Saud, and Feisal will make other amends acceptable to Ibn Saud if Ibn Mashhur breaks faith.

King Feisal stated that his honour was involved towards both Ibn Saud and His Majesty's Government, and he was confident that he would be successful in meeting his responsibility.  
(Repeated to Jedda.)

E 6135/1/91]

No. 93

Mr. A. Henderson to Mr. Hope Gill (Jedda)

(No. 203.)

(Telegraphic)

Foreign Office, November 14, 1930.

BAGDAD telegram No. 541 to Colonial Office.

Following is paraphrase of Jerusalem telegram No. 137 to Bagdad:—

"Ibn Mashhur has not yet arrived in Palestine, but is reported to be consorting with Nuri Shaalan in Damascus. I shall inform you by telegram if and when he passes through Palestine en route for Egypt."

E 6181/1/91]

No. 94

Consul General Sator to Mr. A. Henderson.—(Received November 15.)

(Unnumbered.)

(Telegraphic) R

Basra, November 15, 1930.

FOLLOWING addressed to Bagdad:—

"Your telegram No. 588 to me (No. 542 to Colonial Office).

Acting Secretary General to H. C. G. is written to me personally letter complaining that Ibn Mashhur, who has expressed definite desire to remain here, is being constantly urged by Iraq Government agents to go on to Nejd, latest emissary is a chamberlain of King of Iraq. Pressure which is being brought to bear in Syria by foreign agents on a Syrian not, but travelling with a passport issued by French Chargé d'Affaires, Bagdad is misplaced and likely to cause worst impression locally especially amongst Bedouins. He prefers to bring matter unofficially to my notice before contemplating action to be taken if agents' activities continue."





Mr Hope-Gill to Mr A Henderson.—(Received November 25)

(No. 231)

(Telegraphic.)

Jedda, November 25, 1930.

A COMMUNIQUE has been published by the Hejazi Government explaining that in May last Ibn Saud, wishing to assist the Idriai province, which had been placed under his protection by the terms of the Treaty of Mecca of 1928, despatched a Royal Commission to Asir to examine and report on its administration in consultation with the Idriai and his legislative council. In letters exchanged between the Idriai and Ibn Saud as a result, which are also published, the former agrees with pleasure to "entrust to your Majesty the finance and administration of our country, and charge is proudly assumed by the latter. Details of administration are being worked out at Mecca, where the Idriai delegation now is. Hamad Ash-Shuwair has replaced Ibn Saud's representative at Sabia with the title of Amir of Asir.

Thus article 8 of Agreement of Mecca is virtually abrogated, though not specifically. It is thought likely that this change, following on recent announcement by Imam, which is reported to have appeared in Yemen press, that Ibn Saud could not be so foolish as to occupy Asir, will drive Imam to take action. Troops are reported to be on the move from Taif southward. I suppose such movement is precautionary, or possibly defensive. Resident at Aden has, however, no information of activity on part of Yemen.

(Repeated to Aden.)

Mr Hope-Gill to Mr. A Henderson.—(Received December 15)

(No. 334)

HIS Majesty's Chargé d'Affaires at Jedda presents his compliments to His Majesty's Principal Secretary of State for Foreign Affairs and has the honour to enclose copy of the Treaty of Friendship concluded between the Governments of Hejaz Nejd and the German Reich.

Jedda November 18 1930

Enclosure 1 in No. 101

Memorandum

(Private)

THE Acting Minister for Foreign Affairs has the honour to send his respects to you and to enclose herewith a copy of the Treaty of Friendship concluded between His Majesty's Government and the Government of the German Reich, which was ratified on Thursday, the 6th November, 1930, at Cairo.

(Sealed)

Ministry for Foreign Affairs

Mecca, November 13, 1930

Enclosure 2 in No. 101

*Treaty of Friendship between the Kingdom of Hejaz and of Nejd and its Dependencies and the German Reich*

(Published in the "Umm-al Qura" of November 7, 1930)

(Translation.)

IN the name of God the most merciful, the compassionate.

Praise be to God alone and prayer and peace be upon the last Prophet.

We, Abdul Aziz-bin-Abdurrahman-al Faisal-al-Saud, King of the Hejaz and of Nejd and its Dependencies;

A Treaty of Friendship for the establishment of friendly relations between our

the German Reich, and signed by two plenipotentiaries on our behalf and one plenipotentiary on behalf of the German Reich, duly and mutually authorised at Cairo on the 16th day of Dhul Qa da in the year 1347, corresponding to the 20th day of April, 1929.

It is as follows.—

*Treaty of Friendship between the Kingdom of Hejaz and of Nejd and its Dependencies and the German Reich*

His Majesty King of the Hejaz and of Nejd and its Dependencies and his Plenipotentiary, His Majesty's agent in Egypt, on behalf of His Majesty the King of the Hejaz and of Nejd and its Dependencies, and Herr von Schturr, Minister Plenipotentiary and Envoy Extraordinary of the German Reich to Egypt, on behalf of the President of the German Reich, have been appointed as their authorised representatives.

Having produced their credentials and proved their validity, they agreed upon the following articles:—

ARTICLE 1.

A friendly and lasting friendship will prevail between the Kingdom of the Hejaz, Nejd and its Dependencies and the German Reich.

ARTICLE 2.

The two contracting parties, intending to establish diplomatic and consular relations between them in due course, have agreed, each for its parts, that the political and consular representatives of both should enjoy in the territories of the other country the treatment laid down by the principles of general international law, provided such treatment be mutual.

ARTICLE 3.

The subjects of both the contracting parties shall be accepted in the territories of the other country in conformity with its known necessities and shall enjoy there, as far as their persons and property are concerned, the same treatment as is enjoyed by the subjects of the most favoured nation. The ships and their cargoes of both countries shall be treated in all respects in the ports of the other country with the same treatment as is enjoyed by the ships and their cargoes of the most favoured nation.

ARTICLE 4.

The products and the manufactures of both countries which enter the territories of the other country for consumption, re-shipment or transit shall be treated with the same treatment as is enjoyed by the products and manufactures of the same kind of the most favoured nation.

ARTICLE 5.

The Treaty is concluded in two copies, one in Arabic and German, the two texts having equal value. The treaty shall be ratified and ratifications exchanged at Cairo as soon as possible, and it shall be considered effective as soon as ratifications have been exchanged.

In confirmation of the above the authorised representatives of both parties have signed and sealed this treaty.

Cairo, the 16th Dhul Qa da, 1347 (20th April, 1929)

HAFEZ WAHABA  
FAWZAN AS SALEQ  
VON SCHTURR



After reading the above treaty and carefully considering it, we have ratified, accepted and confirmed it in every article and paragraph. We confirm and ratify it and undertake and give a Royal and true promise that, by the might of God, we will carry out and observe with full honesty and sincerity what is written therein, and that we will never, God willing, allow any infraction to occur to it in any way so long as we are able to do so.

For further confirmation of the validity of all that is written therein, we have ordered our seal to be affixed to this document and we have signed it with our hand. God is the best witness.

Written on the 1st day of Muharram-al Haram in the year 1348, corresponding to the 7th day of June, 1930

(Royal signature.)

#### PROTOCOL

*Exchange of Ratifications of the Treaty of Friendship concluded between His Majesty King Ibn Saud of the Hejaz and Nejd and His Excellency the President of the German Reich*

The undersigned have assembled for the exchange of ratification of the Treaty of Friendship concluded between His Majesty King Ibn Saud of the Hejaz and Nejd and its Dependencies and the President of the German Reich and signed at Cairo on the 16th day of Dhul Qada in the year 1347 of the Hejra (corresponding to the 26th April, 1929). After the copies of the protocol of ratification of the above treaty have been mutually exchanged, it is hereby declared to be a true copy of the other, the exchange was effected this day in the usual manner.

In confirmation whereof this protocol is signed.

Written at Cairo on the 16th Jamad ath Thani, 1349 (8th November, 1930)

(Representative of the Hejaz Nejd Government.)

(Representative of the German Government.)

[E 6618/96/91]

No. 102

*Mr. A. Henderson to Sir A. Ryan (Jedda)*

(No. 219)

(Telegraphic)

Foreign Office, December 22, 1930

NY Telegram No. 179 of 20th October. Proposed discussion of Kuwait and Persian Gulf questions between Ibn Saud and Colonel Biscoe.

We do not know result of action which Hejaz Nejd Minister promised at your dinner party on 30th October, to take about visit of Resident to Ibn Saud during His Majesty's short visit to Nejd.

Government of India and Resident agree that visit should be primarily one of courtesy, and that Sheikh of Kuwait should therefore not accompany Biscoe. As King's visit is likely to be short, arrangements for meeting must be made soon if at all. I leave to your discretion any action to secure invitation by King to Resident.

Correspondence with Government of India (copies sent to you by bag of 11th December) shows that Resident welcomes such visit as providing favourable opportunity of reaching understanding with Ibn Saud over Kuwait affairs. We recollect your warning against rushing Ibn Saud into discussion of Kuwait affairs under cover of courtesy visit, and Resident will be reminded of this if visit eventuates.

We incline to Resident's view that there would be no objection to Colonel Dickson accompanying him as member of his staff in circumstances now envisaged, but I await your observations on this point.

(Repeated to Jedda by telegraph No. 95.)

[E 6871,1308/91]

No. 103

*High Commissioner for Iraq to the Secretary of State for the Colonies.—(Received in Foreign Office, December 23)*

(No. 609)

(Telegraphic)

Bagdad, December 18, 1930

JEDDA telegram No. 237 to Foreign Office

I have discussed with Prime Minister, who expressed his readiness to proceed to Jedda in connection with the proposed agreement. He would also bring with him personal messages from King of Iraq on the subject of Ibn Mashhur in amplification of a personal letter which King of Iraq wrote on 14th December to King Ibn Saud, and would also be prepared to discuss general questions of claims. He believes that such a visit would be a very useful one, and that it is a personal negotiation, which he is now free to undertake. Do His Majesty's Government see any objection to proposal? If not, I will suggest that he should telegraph direct to Minister for Foreign Affairs, Jedda, in this sense.

(Repeated to Jedda.)

[E 6900/96/91]

No. 104

*Sir A. Ryan to Mr. A. Henderson.—(Received December 23)*

(No. 245)

(Telegraphic)

Jedda, December 23, 1930

YJR telegram No. 219

Hejaz Minister did not tell me anything of anything had passed between him and the King. I cannot enquire here, in view of his hostility to Fud and inaccessibility of Ibn Saud himself. It might be worth while to ask Minister to inform the King, or to report what he has proposed to you, but I do not think it specially important to do so.

I think best course will be for me to write personal letter to Fud referring to his personal letter of 27th October, in which he has expressed his willingness to visit at Jedda, to say that Fud is anxious to pay his respects to the King, and has visited Nejd, and that it would be a pleasure to His Majesty to receive him at Riyadh or any place between there and Basra. I should emphasize courtesy character of proposed visit, letting Fud understand that proposal arises out of his own suggestion to me that I should take some further action to placate Ibn Saud.

I see no objection to Dickson accompanying Biscoe, and would propose to mention in my letter to Fud probability of his doing so. I would suggest not enlarging party further except of course by a few necessary servants. It is desirable to have any opportunity of a meeting. In my opinion extent to which business can be discussed must depend entirely on Ibn Saud's attitude if and when visit actually takes place. He will almost certainly touch on pending questions himself, but I see no prospect of his settling any of them. Best hope is that, if King agrees to proposal, visit will restore completely friendly personal relations and enable us to judge better how to approach stage of formal negotiations on Persian Gulf questions. Biscoe may find it possible to agree on list of matters to be discussed, which, I think, will have to include not only those relative to Kuwait but also Bahrain questions, especially in view of recent exchange of somewhat acrimonious letters between Ibn Saud and Sheikh of Bahrain.

I am preparing letter to Fuad, but should like to be assured of your approval before sending it. It would go as soon as possible as King is unlikely to spend more than three to four weeks in Nejd.  
(Repeated to India, No. 310, and Bushire, No. 311)

E 6900 96 91]

No. 105

Mr. A. Henderson to Sir A. Ryan (Jedda)

(No. 229)

(Telegraphic) R.

Foreign Office, December 27, 1930

A telegram No. 245 of the 23rd December. Proposed visit of Resident in Persian Gulf to King Ibn Saud.

His Majesty's Government approve your proposals. Should any observations by Government of India or Resident be repeated to you, so far as possible, acknowledge your receipt with thanks, but do not postpone action unless essential.

(Repeated to Government of India, No. 48, and Bushire (by Colonial Office), No. 98)

E 6941, 2229/91]

No. 106

Mr. Hope-Gill to Mr. A. Henderson. — (Received December 30)

(No. 362)

Sir,

Jedda, December 10, 1930

I HAVE the honour to report that Ibn Saud paid a private visit to Jedda on the 6th December and returned to Mecca today. There were no official functions of any kind.

2. His Majesty received me on the 7th December, when half an hour was passed in friendly conversation. Only general remarks were made and no specific reference was made by His Majesty to current questions. He more than once mentioned, however, the value which he placed on the friendship of His Majesty's Government and His desire for the closest co-operation.

3. His Majesty intends to pay a visit shortly for Riyadh and to return to Mecca by the beginning of Ramadan, which falls on the 20th January. His Acting Minister for Foreign Affairs will remain here for a few days longer.

I have, &amp;c

C G HOPE GILL.

E 6943 4622 91]

No. 107

Mr. Hope-Gill to Mr. A. Henderson. — (Received December 30)

(No. 364)

His Majesty's Chamberlain Affairs at Jedda presents his compliments to His Majesty's Principal Secretary of State for Foreign Affairs and has the honour to transmit herewith with reference to his telegram No. 231 of the 25th November, transmission of which stated the 24th November from the Acting Minister for Foreign Affairs at Mecca on the subject of the administration of Asir.

2. A copy of this despatch has been sent to the Resident at Aden.

Jedda, December 10, 1930

Enclosure 1 in No. 107.

Acting Minister for Foreign Affairs to Mr. Hope-Gill

Ministry for Foreign Affairs,

Mecca, November 15, 1930

(Translation)

I HAVE the honour to forward to you herewith for your perusal a copy of the Green Book issued concerning the administration of the Idrisi Province.

With highest respects,

FUAD HAMZA

Enclosure 2 in No. 107

(Translation)

IDRISI PROVINCE

Official Green Book

(Published in the "Um-al Qura" of 23 Jumadi-ath-Thani, 1349)

Sealed: Ministry for Foreign Affairs,  
Mecca.Government of the Hejaz and of Nejd  
and its Dependencies

(Official Communiqué from the Press Department)

HIS Majesty's attention was directed, after the completion of the last pilgrimage season, towards the introduction of many improvements in the internal affairs of His Majesty's dominions. One of the things to which His Majesty has given his high attention is the Idrisi Province, which, in accordance with the treaty concluded at Mecca on the 22nd September, 1928, is under His Majesty's protection. His Majesty, may God preserve him, desired to help it for its welfare and the prosperity of its people. So he issued his commands to form a special loyal commission consisting of F. O. Mr. Z. Mr. M. and Mr. A. to study the matter and Ahmad-bin Hien, to be sent to the Idrisi Province to discuss and consider jointly with the Legislative Council there such affairs as would lead to the reformation of the province and its subjects. The commission actually left about the beginning of Muharram this year (the 28th May, 1930) and began its work with the authorities there under the supervision of As Sayyid Al Hasan. The commission worked for many months and after a long time forwarded to His Majesty a report in which they have explained the situation of the Idrisi Province. After he had studied the report, His Majesty found it better to send another commission to consult As Sayyid Al-Hasan al-Idrisi, his Government and his Legislative Council on matters necessary for the administration of the State and the introduction of improvements. The second commission left about two months ago under the presidency of Hamad-al-Abdali, and co-opted the members of the first commission as well as the Legislative Council in the Idrisi Province. After careful consideration and discussion an agreement was arrived at as to the ways and means to be followed for the administration of the country.

On the 9th October, 1930, the following telegram from As Sayyid Al Hasan-al-Idrisi was received by His Majesty the King —

"Your letters by the hand of Al Abdali have arrived. We have discussed them with your deputation, and it has been decided with our consent and agreement to entrust the administration and finance of our country to your Majesty's charge. We desire thus to inform you."

17th Jamad al-Awal 1349

"AL HASAN BIN AL-AL IDRISI"

His Majesty sent the following telegram in reply:—

"As Sayyid Hasan al-Idrisi, Jizan. Your brother has taken note of your confidence in God and in him, and of your reliance upon him. This is the hope expected from you and your brotherhood. You will only see from us, by the grace and might of God, that which pleases you. As to us, be sure before God that we will please God in every matter and that which pleases you. First, your comfort, tranquility and the preservation of your administration to yourself, secondly, the comfort of your subjects and thirdly the protection of your honour and the honour of your Province against all aggression. —ABDUL AZIZ."



He lettered off to his

I pray for your well-being, prosperity, good health and tranquillity. I pray God the Almighty that you may always be content. I will ask about your school work and I hope by the grace of God as well as by your wish. There is nothing but good health and prosperity. I am reassured your Majesty is a good and kind ruler. Let me know if that will do. I have told that to you and to all my friends and relations. May you ever live in a peaceful and prosperous

maintain our honour and comfort. I have done with your suggestions and I friendly advise with which I agree. I send some of them to your Majesty and I have said with them the matters you request to be done. The proposals are the more instructed and the adjustment to be made to be done. I have been in agreement with the proposals and to your Majesty in the letter of my own. So there is nothing left undone on my part or on the part of my people regarding the measures which have to be undertaken towards the country and its improvement and concerning consultation with your Majesty. I pray God may grant success to all.

In truth, your Majesty will realize that our connexion is not of recent date and is full only of the facts of a true and the noble character registered in the white pages of your Majesty's prestige.

The letter of the Legislative Council —

' His Majesty the King of the Hejaz, Nejd and its Dependencies, Abdul Aziz bin Abdulrahman al Faisal Sayid. May God help him.'  
' Peace, mercy and blessings of God be upon you.

The amount that an employer must deduct from a participant's distribution is based on the participant's year-to-date projected year-end MVE.

' LEGISLATIVE COUNCIL, SARAJEVO.

44. 1930 10 1030

Copy of the Decree of the Council

In the name of God the Most Merciful, the Compassionate  
made by our order and approval on the 11th day of the month of

Sealed) AL. ELIAS BEN ALI BEN MUHAMMAD, S. JOURN.

[illegible]

Memorandum of Understanding

MUHAMMAD AL AMIN ASH SHAUQATI  
 MUHAMMED YAHYA AWADH BASAHI  
 ABDUL QADIR BIN MUHAMMAD BIN  
 AWAD BASAHI  
 HAMD BIN ABDULLAH-AL-HAZMI  
 YAHYA IBRAHIM ZAKI

The delegation arrived at Mecca on Wednesday, the 13th October, 1930. The members are—

As Sayyid Muhammed al Arabi al Idrisi  
 As Sayyid Muhammad al-Sulaimi,  
 Qadhi Muhammed bin Ibrahim Mahjar,  
 Sheikh Muhammed Abdullah Basahi,  
 As Sayyid Hasan-bin-Zafar, and  
 Sheikh Makki bin Yahya Zaki

Some questions are being discussed now between the delegation and the authorities. His Majesty's Government are concerned regarding certain details of administration and finance and their application.

[E 5944/4522.91]

No. 108.

*Mr. Hope-Gill to Mr. A. Henderson.—(Received December 30)*

(No. 365)

HIS Majesty's Chargé d'Affaires at Jedda presents his compliments to His Majesty's Principal Secretary of State for Foreign Affairs, and has the honour to transmit herewith a copy of despatch No. 304 of the 10th December, translation of a further note, dated the 27th November, from the Acting Minister for Foreign Affairs at Mecca on the subject of the administration of Asir.

2. A copy of this despatch has been sent to the Resident at Aden.

Jedda, December 15, 1930

Enclosure 1 in No. 108

*Acting Minister for Foreign Affairs to Mr. Hope...*

Ministry for Foreign Affairs,  
Mecca, November 27, 1930.

(Translation)

I HAVE the honour to forward to you herewith a copy of the second part of the Green Book concerning the administration of the Idrisi Province, to complete your information.

With highest respects  
FLAD HAMZA

Enclosure 2 in No. 108

(Translation.)

IDRISI PROVINCE, PART II

Official Green Book

*In the Name of God the Most Merciful, the Compassionate*

THE IDRISI PROVINCE

WE, Abdul Aziz bin Abdulrahman bin Faysal, Sultan of the Kingdom of the Hejaz, in pursuance of the treaty concluded between us and As Sayyid Al Hasan-al-Idrisi on the 22nd September, 1926, and after perusing the decision of the Idrisi Legislative Council approved by As Sayyid Al Hasan on the 9th October, 1930, and after perusing the report made under the presidency of our son and Viceroy Faysal bin Abdulrahman bin Faysal, our Government and representatives of As Sayyid Al-Hasan al-Idrisi, have issued our order as follows:—

#### ARTICLE 1

We have approved the arrangement defined in the report signed by the representatives of our Government and those of As Sayyid Al Hasan al Idrisi on the 25th Jamad ath Thani, 1349 (16th November, 1930), and attached to this order and we have issued our order for it to be confirmed and carried into effect.

#### ARTICLE 2

A Legislative Council for the Idrisi Province shall be constituted and its members elected by the competent authorities in the province.

#### ARTICLE 3

The Legislative Council of the Idrisi Province shall be composed of five members who must be of the natives of the country and honest and upright.

#### ARTICLE 4

The Legislative Council shall be presided over by a representative of the Amir, and the decisions of the Council shall not have effect unless they are approved by As Sayyid Al-Hasan-al-Idrisi.

Article 5

The chiefs of the tribes shall be invited to participate with the council and the council shall be composed of the chiefs of the tribes, the Bedouins, the villagers (i.e., not Bedouins) of the province and those elected shall be villagers.

#### ARTICLE 6

The duties of the Legislative Council are the consideration of the interests of the country and the security of the roads, the security of the interior, to securing peace in the interior, to improving commerce, cultivation and education provided that this will not cause confusion to the interests of the neighbouring countries.

#### ARTICLE 7

The Amir shall consider the interests of the country, the security of the roads, and arrest aggressors and those who are fond of causing disturbance, whether they be citizens or Bedouins.

#### ARTICLE 8

All judgments, punishments and restrictions shall be applied by the Sharia law.

#### ARTICLE 9

The Legislative Council shall have nothing to do with diplomatic or foreign affairs.

#### ARTICLE 10

The council shall have no right to object to any action which the Amir takes to enforce the law in the Idrisi Province and the Idrisi Council shall have no right to object to any action which the Amir takes to enforce the law in the Idrisi Province.

#### ARTICLE 11

The council is entitled, if it notices any infraction by the Amir or the Director of Finance of the legal regulations, to submit the matter to us or to our Viceroy in the Hejaz under two conditions:—

- (1) That it shall be signed by As Sayyid himself
- (2) That the criticism must be true and relating to actual facts

#### ARTICLE 12

Our Viceroy shall put our order into force.

Issued on the 20th November, 1930

(Royal Seal)

#### Report.

In view of the provisions of the Treaty of Mecca, concluded on the 22nd September, 1926, between His Majesty the King of the Hejaz and of Nejd and its Dependencies on the one side, and As Sayyid Al Hasan al Idrisi on the other, by which Saudian protection was extended to the Idrisi Province, and, in view of the fact that As Sayyid Al Hasan al Idrisi and his Legislative Council have abdicated the administration of all affairs to His Majesty the King of the Hejaz and of Nejd and its Dependencies according to an official document signed by the Idrisi Council and approved by As Sayyid Al Hasan on the 9th October, 1930, and in view of the fact that His Majesty the King of the Hejaz and of Nejd and its





No. 110

*Consul Note to Mr. A. Henderson.—(Received July 15.)*

*Damaricus, June 17, 1930*

WITH reference to my despatch No. 30 of the 27th May, regarding the promulgation of the Syrian Constitution, I have the honour to report that the 11th June, the anniversary of the first session of the dissolved Constituent Assembly, was selected by Nationalist headquarters as the appropriate occasion for manifesting their dissatisfaction with the changes in the Constitution, the manner of its promulgation and, above all, the 116th article, which virtually reduces it to a dead letter.

[illegible]

3. The new Minister of Interior, Jamil-el Elahi, who has just exchanged portfolios with Toufik Shamsieh, with the object of rigging the elections, was curiously inept in his handling of the situation. A cordon was drawn round Fakhri Beg's house, and the police or gendarmerie invited disorder by throwing stones at the crowds, an invitation that was readily accepted. Eventually a few shots had to be fired in the air, and the fire brigade brought their hoses into action.

4. The meeting was removed to Jemil Mardam Beg's house, near the Residence, and speeches were made among general acclamation; some schoolboys also held an impromptu meeting outside the Residence itself. M Bruère gave orders that they should not be interfered with, and no further incidents took place.

5. This strike is the latest of a series which have been organised in protest against octroi and other municipal taxes, which have been largely increased. French official circles have affirmed that its purpose was the same, and that the Syrians are delighted with the Constitution; this is exactly contrary to the facts.

6. I am sending copies of this despatch direct to His Majesty's High Commissioners at Bagdad and Jerusalem, the British Resident at Amman, His Majesty's consul-general at Beirut, and His Majesty's consul at Aleppo.

I have &c  
E C HOLE

No. 111

Acting Consul Meade to Mr. A. Henderson.—(Received July 29.)

Algeria, July 12, 1930

WITH reference to your telegram No. 3 of the 22nd May, I have the honour to transmit the enclosed memorandum regarding a journey to Mosul of seven days' duration, which I undertook after having previously ascertained that no inconvenience would be caused thereby either to His Majesty's High Commissioner for Iraq or to the administrative inspector of Mosul Laws. I was accompanied by Mr Dallal, the consular clerk, whose presence was very helpful to me

2. The purpose of this journey was to study the Aleppo-Mosul trade routes which are certainly growing in importance, as is witnessed by the increasing number of visas granted for Iraq, especially in transit to Persia. I also desired to discuss various outstanding questions with the police and customs authorities and with the administrative inspector at Mosul, and to become acquainted with the conditions prevailing in the eastern portion of this consular district.

3. For the sake of convenience, I have thought advisable to divide the report into the following headings: Route, towns visited and general observations

4. It is very much regretted that, owing to pressure of work this report has not been despatched at an earlier date.

5. Copies of this despatch and enclosure are being sent to the Comptroller-General Department of Overseas Trade, His Majesty's High Commissioner, Bagdad, His Majesty's Ambassador, Istanbul, to the Acting British consul-general, Beirut, His Majesty's consul, Damascus, and to the British liaison officer, Beirut.

I have. &c  
GEOFFREY MEADE.

Enclosure in No. 111.

Memorandum respecting a Journey to Mosul by Acting Consul Meade

### Aleppo-Mount Route

THE route taken lay via Deir-ez Zor, Souar, Fadjahm, Ain Ghazal and Tell Afar. The route is followed as it often was formerly, and is still followed by shepherds and flocks coming from Iraq to Alexandretta. The only serious obstacle is the Euphrates at Deir-ez Zor, where an hour must be allowed for crossing, including delays, by means of a very primitive ferry. No crossing is possible between sunset and sunrise. At Souar the Khabour is crossed by a good suspension bridge. The next obstacle is the Taurus mountains, which are still

I am in the Work Department, but this section of the book is not very good and I am not particularly knowledgeable about it.

On leaving Aleppo the new road is followed, which for 40 miles offers a perfect surface. Beyond that, however, save for a short stretch near Meakena, along the banks of the Euphrates and for a distance of some 30 miles from Tibna to Deir-az Zor where there is a metalled surface, only a desert track exists, which often resembles a switchback course. I am informed that the river is never crossed at Rakka even in winter, when a higher desert track can be followed. The time taken to cover approximately 340 kilom. was ten hours, including a luncheon interval, but the construction of the main road is being actively carried forward, and on its completion, according to official statement, at the end of 1931, but more probably in two or three years, the length of the journey will be reduced by two or three hours. Meanwhile the curves of the route are so tight, the heavy heavy trucks and the perhaps a third of the motor cars are so slow, that 1,000 miles covered during the journey take more than 100 hours. In some places, where there are no trucks running, the journey is still slower. On 23-24 June 1930 and it was a hot day, a car was driven from Aleppo to Hama. Some petrol was purchased, but most of the petrol was of very inferior quality and the car had to stop on the road.

From Deer's Zor about ten hours we required to travel to Mased a distance of approximately 37 miles. This the Europeans crossed a good desert for a while. There were a fewle strips of the course of the K. but with a good wood until half way. The portion of desert which is passed between this latter day and the day the trip from the post was a rock and a very dry place. A faint six direction of wind speed. The dry roads were very tires of hard elements and this desolate region. But after the trip was over and flowers and later all water by upper. At Amased, there was a good pasture where food and sleeping quarters may be found and after this it took a space of smooth and bumpy roads to collect. I have just left Amased to go to Mased.

On entering Mosul for Kaniak is the Tel Afkar track is followed for some 20 miles and it then has two tracks (one where there is so a telephone some computers) however that that at Al-Qadisiyah. The war bits of the track have been patched up but must present some patchy difficulty after rain. At Tel Rumeilan a bridge has been removed or burnt & the French (or the World Bank) must and after for the track, very dry it sets a smooth surface in view of the French military camp it is of the DUKW (a much work has been undertaken there. After rain however it is probably the worst street between Mosul and Kaniak and cars may very easily get bogged while attempts to patch it have proved fruitless. Between Mosul and Diarbakir, old remains of lines mark the former railway and tracks, iron poles of Beiers (Montec) London work the old em-bankment of the Bagdad Bahn.





The River Jaja has a plentiful water supply all the year round, and irrigation would make the surrounding plain very fertile. This has, however, been practically prohibited, pending a proper regulation, owing to danger of malaria. The place, although it enjoys a certain elevation, is exceedingly unhealthy. Soldiers and officers' clothes are prescribed by the medical officer, and the taking of quinine is compulsory. A variety of unpleasant insects, including poisonous centipedes and tarantulas, abounds, and the place is infested with fleas.

The French consul at Mosul had told me that he had heard that the sandjak of Diyarbakir was to be abolished, and that the place is instead to be made an independent province. I got the impression that the French adjoint, possibly General Callais, would be appointed at Kameshlié. The intelligence officer at Mosul had also heard this rumour, but I have not been able to verify whether or not there is any truth in it.

15815

Nissibin, which I visited in company with an "officier de renseignements," is still an attractive little town with trees and an abundance of water, but economically it is absolutely dead, and the inhabitants for the most part spend their time sitting on the roofs of their houses, waiting for the return of the Turkish army. Nissibin was not left in Syrian territory to form the nucleus of what is now known as the "zone libre," but was left in the hands of the Turkish army, to the ignorance of their diplomats, who were deluded into believing that Nissibin lay to the north of the railway line, where, indeed, it is marked on certain maps.

1844

From Nisibin we went to Maharaké, the present Syrian terminus of the Hozanti Alep Nisibin and Prolongementa Railway. The works of the prolongation of the line are under the superintendence of a French engineer lieutenant, who, with thirty-six soldiers, forms the permanent nucleus of the labourers, who are for the most part Turkish Kurds. I proceeded a few miles down the old track of the Bagdad Bahn, and saw the new track which is being laid alongside, but in a straighter line than the German one. There is as yet very little ballast, as the

extension to Tell Zivan, 11 kilom. from Mahabaké, will be completed, but difficulties are anticipated from the Turkish authorities who even now are extremely unwilling to allow anything but military equipment to proceed as far as Mahabaké.

From Kameshlié it had been my intention to return to Aleppo following the frontier as far as Jerablus. This however, I found to be impossible, as a turbulent tribe inside the Turkish border rendered the region between Ras el Ain and Tell Abiad unsafe, and, owing to the concentration of forces in the north-east corner, no armoured cars were available for patrolling this district. On various occasions when incursions of this tribe had been reported aeroplanes had been sent to fire at them and drop bombs. On one occasion however, a French airman had been wounded by fire from the tribesmen, and this somewhat rough and ready measure had now been discontinued. In the circumstances therefore, I proceeded southwards to Hassetché.

1948

Hassatché has not developed greatly in the course of the last year or two, but the "bureau de renseignements," have given a fair amount of trouble, as it is difficult to keep them strictly behind the 30 kilom. line from the frontier. The intelligence officer also hinted that his work was often hampered by vexatious instructions from Dair ez Zor. The track between Hassatché and Dair ez Zor is entirely desert. We only passed three cars, and two of these were stranded for lack of water.

### General Observations

### *Passport and Customs Control*

One of the unpleasant recollections left by the journey to Mosul is the complexity of passport and customs formalities, which compare very unfavourably with those prevailing on the Palestine route.

Passports are examined and endorsed in no fewer than nine places, and this formalities are even more numerous. I believe that in view of my official position certain facilities were granted to me, but these formalities must be very irksome to the ordinary traveller, especially when aggravated by the extreme inefficiency of the passport clerks.

One of the difficulties which the authorities have to contend with is the number of shepherds who cross the Iraq-Syrian frontier without papers. This is comparatively easy, and is, in my opinion, encouraged by the endless formalities necessary to be "in order."

## Security

This is one of the main objectives of the French Administration and in this way the army is reduced to a minimum. The only units maintained are the Meharietes (Camel Corps), by the "Gardes Mobiles" and a Syrian gendarmerie. The officers of this latter body are Syrian. The French Administration keeps the most modern machine guns only kept at Deir-er Zor and Hassetché.

## Refugees

The U.S. military has been a major force in the development of the American West. The military has been a major force in the development of the American West. The military has been a major force in the development of the American West.

The Armenian archbishop in Aleppo states that he has many reports that Moslem influence increases in Syria at the expense of the French. This information was obtained from a source in Aleppo who was a French official. The source stated that the French had been driven from the Khaso-Persian frontier under Bolshevik machine-gun fire, and she had subsequently heard many tales of persecution from the fourteen survivors.

Meanwhile, it is certain that Northern Syria can absorb many more refugees than it has at present.

## Administration

On passing from Syria to Iraq a remarkable contrast is noticeable in the methods of administration. In Deir-Zor the French soldier rules supreme, and the mutesarraf is a mere figurehead. The days at a time on the banks of the Euphrates were the days of the locusts, and is a very different person from the mutesarraf of the same name in Mesopotamia.

[illegible]

I do not think we should consider of use as having a





E 5017 1542 69]

No 113

Acting Consul Meade to Mr. A. Henderson.—(Received September 17)

(No. 65. Confidential)

Aleppo, August 27, 1930

WITH reference to Mr. Monck-Mason's confidential despatch No. 22 of the 13th February, 1930, I have the honour to forward the following views regarding the sanjak of Alexandretta, based on my own impressions and also on a report which I have received from Mr. Catoni, British vice-consul at Alexandretta, according to which it appears that a certain unrest exists among the commercial and other leading elements of the population as to the policy followed by the mandatory Power in that sanjak.

2. The policy, indeed, is negative, and it is held that, while France is concentrating all her efforts on the development of other parts of Syria, and more particularly the Taurus, the sanjak of Alexandretta is neglected. Work on small portions of roads and the erection of a few Government buildings appear very paltry in comparison with the projected railway line from Hama to Deir-az Zor and the harbour works contemplated for Tripoli and Lattaquié. Accordingly, spirits refuse to be calmed by a mile or two of road repair, and various theories are put forward in explanation.

3. The surrendering of Pavas to Turkey on the 3rd June, consequent on the signing of the frontier agreement, was viewed with disfavour and considered as perhaps the first of various Turkish encroachments in a district still largely populated by Turks. It is also thought possible that France has in some vague way committed herself to granting Turkey certain facilities with regard to Alexandretta including, perhaps, the creation of a free zone. Although economically this would be of advantage to the town, it would, nevertheless, be considered as giving Turkey a foothold in part of her old dominion.

4. Another view is that France is nursing hidden schemes for the development of this district, but that she is not doing so, and I am told that some of the French officials are to be expected to say that France may have no policy at all and that she takes no interest in the development of this district.

5. I venture to submit these opinions for what they are worth. I fully concur with Mr. Catoni in considering that there is no really sound basis for these views but it must, nevertheless, be admitted that French policy in this district is strikingly negative in comparison with the energy shown in other quarters.

I have, &amp;c

GEOFFREY MEADE.

E 5018 1511/44]

No 114.

Acting Consul Meade to Mr. A. Henderson.—(Received September 17)

(No. 65. Confidential.)

Sir,

Aleppo, August 29, 1930

WITH reference to my confidential despatch No. 64 of the 24th August regarding the Kurdish rising, I have the honour to forward certain supplementary information concerning persons prevalent in Aleppo which may be true and possibly of interest. My informant is a notable Kurd, who is considered to be reliable and impartial.

2. It appears that there are three main Kurdish societies—

- (a) *Kurd Ta'ali*, in Northern Kurdistan comprising the sons of Sheikh Said. They are said to be in close touch with the Bolsheviks.
- (b) *Khayboun*, in Syria, whose head office is in Beirut, and who have enlisted the support of the Armenian Nationalist Society, called "Tachmas."
- (c) *Khalaskaran*, in Turkey and Persia of which many leading Turks and Persians are said to be members.

3. It is only natural that all the developments of this rising should be followed with great interest by Kurds in Syria. The rebels, however, would not appear to have enlisted their complete sympathy, as the rising is held to be based on religious

rather than political motives, and the Syrian Kurd is waiting and hoping for the rallying cry of independence. Meanwhile, the French authorities are keeping watch to repress any movement, and although raids across the frontier are reported, it is probable that the chief activity in Syria is propaganda.

4. The Turkish Kurds near the Syrian frontier are reported to be only too willing to help in any way for a large supply of arms and ammunition which the Turks have sent to Diarbekir to guard against any trouble in that quarter. Besides, these Kurds are not born fighters, and so they prefer secret activities, such as attempts to rouse feeling in Syria.

5. It further appears that the rebels are in close correspondence with the Bolsheviks who are doing their best to help in any way which is necessary, as British help was not forthcoming. Kurds here believe, however, that the "Khalaskaran" Society is actively engaged in an attempt to enlist British support.

6. According to the latest reports, it is stated here that the 53rd Turkish Infantry Division has been ordered to the Taurus and is now detached to the Taurus and is now detached to the Taurus and is now detached to the Taurus.

7. I am sending copy of this despatch to His Majesty's Ambassador at Istanbul to the Acting British Consul General at Beirut and to His Majesty's Consul at Damascus.

I have, &amp;c

GEOFFREY MEADE.

E 5469 5469 89

No 115

Consul Monck-Mason to Mr. A. Henderson.—(Received October 10.)

(No. 77.)

Aleppo, October 2, 1930.

I HAVE the honour to forward herewith copy of a Syrian decree relative to the formation of a new sanjak, the Jezireh Sanjak.

It will be noticed that the village of Hadivar, about which I wrote in my despatch No. 16, paragraph of the 22nd January, 1930, is to become the capital of the caza of the Tigris.

According to my information, the first assistant delegate at Hama will be a military man.

I have, &amp;c

A. MONCK MASON

Enclosure in No 115.

Arrête No. 2302

LE Président du Conseil des Ministres,  
Vu l'arrêté 2980 du 5 décembre 1924 organisant l'État de Syrie,  
Vu l'arrêté 1812 du 14 février 1921 portant sa nomination,  
Vu l'arrêté 1814 du 15 février 1928 fixant ses attributions,  
Vu la rétrocession des territoires faite par la République turque à l'État de Syrie  
et de la province d'Alexandrette, le 10 octobre 1929, et de la province d'Alexandrette  
population, à créer un nouveau sandjak dans la région de Djézireh,  
Sur la proposition du Ministre de l'Intérieur,  
Arrête

Article 1<sup>er</sup>. Les Cazes de Kanechlyé et de Hassetché sont détachées du Sandjak de Deir-az-Zor, et sont rattachées au Sandjak de Lattaquié.

Art. 2. Il est créé un Sandjak de Djézireh, avec Hassetché pour chef-lieu, et dont le territoire sera compris entre les limites du Sandjak de Lattaquié et du Sandjak de Deir-az-Zor, entre les limites du Caza de Kanechlyé et le Tigre.





Sir John Cadman serait maintenant, le groupe français ne pourrait s'y rallier et serait assuré, pour y faire opposition, du plein appui de son Gouvernement.

Veuillez excuser cette très longue lettre et croyez, mon cher Oliphant, que je vous suis bien reconnaissant de votre bon accueil.

Votre bien cordialement,  
ROGER CAMBON.

E 4032 51 93,

No 117.

Memorandum communicated to the French Embassy on August 1, 1930.

THE representations which were made by M. Cambon, under instructions from the French Government, to Sir John Cadman, who has stated, in reply, that the intentions attributed to him are completely devoid of foundation, and that he can only consider the matter on its merits, without the intervention of either Government.

2 M. Cambon explained that the French Government desire to deal with His Majesty's Government direct over this question, and, further, suggested that it is for His Majesty's Government eventually to communicate the preoccupations of the French Government to King Feisal, no doubt with a view to inducing His Majesty and the Iraqi Government to modify their present attitude.

3 These suggestions are difficult to reconcile with the view taken by the French Government in the winter of 1928-29, when their whole complaint was against the Iraqi Government on the question of the alignment of the proposed pipe-line. It will be remembered that the undertaking given by His Majesty's Government to the French Government, as a result of the negotiations which then took place, was primarily an undertaking that His Majesty's Government would not bring any political pressure to bear on the Iraqi Government with a view to influencing them in their attitude towards this question. This point was made clear in paragraph 3 of the memorandum communicated to M. Berthelot by Mr. Neville Henderson on the 20th April, 1929, which ran as follows:—

"It will be clearly understood that His Majesty's Government cannot oblige the Iraqi Government to extend the company's concession without such equivalent as that Government may think desirable in their own interest, and that His Majesty's Government can give no guarantee whatever as to the attitude which they will adopt in the event of the Iraqi Government withdrawing the revised draft. His Majesty's Government will, however, put no pressure on the Iraqi Government either to maintain or to withdraw the particular condition in regard to the survey of the Haifa route to which exception has been taken."

The French Government, indeed, recognised in paragraphs 3 and 4 of the memorandum enclosed in M. Berthelot's letter of the 31st May, 1929, to His Majesty's Ambassador that the question (in its then existing form) of the alignment of the pipe-line was one "relevant exclusively de la compagnie et du Gouvernement irakien." Their main request was that His Majesty's Government should refrain from any intervention between the two parties concerned.

4 His Majesty's Government have loyally observed the undertaking which they gave in the above-mentioned memorandum, and have in no way in reaching their present decision in favour of a southern alignment. That decision has been taken by the Iraqi Government alone, and is supported by arguments altogether different from those indicated by M. Cambon. His Majesty's Government are, however, equally determined not to bring pressure to bear on the Iraqi Government in order to induce them to abandon their objections to the northern route, and regard the undertaking which they gave to the French Government in 1929 as equally precluding them from bringing pressure to bear on King Feisal in favour of the adoption of a Syrian alignment.

5. The possibility of any intervention by His Majesty's Government in either direction being thus precluded, His Majesty's Government are surprised to learn of the intention of the French Government to give their full support to the French group within the Iraqi Petroleum Company in resisting the demands of the Iraqi Government. The promise of such political support to a group within the Iraqi Petroleum Company is, in the opinion of His Majesty's Government, and so strongly resented, and is therefore, on the basis of the French Government themselves, inadmissible.

Foreign Office, August 1, 1930.

[E 4418 51 93]

No 118.

Foru Hey to Mr A Henderson.—(Received August 13.)

Ambassade de la République turque,  
Londres, le 14 août 1930.

Votre Excellence ignore certainement pas que les dispositions du traité d'Ankara, signé le 5 juin 1926 par la Turquie, la France, l'Angleterre et la Grèce, ont eu jusqu'à présent aucun commencement d'exécution. Le Gouvernement de l'Irak n'ayant pas imposé à la Turkish Petroleum Company l'application du contrat de concession du 14 mars 1925, qui est la base fondamentale de l'article 14 du traité mentionné.

D'autre part, le Gouvernement turc vient d'être informé que le Gouvernement irakien poursuit actuellement des négociations avec la Turkish Petroleum Company en vue de modifier ou d'abroger le contrat de concession du 14 mars 1925.

Ces deux faits venant de créer une situation entièrement nouvelle, j'ai l'honneur, d'ordre de mon Gouvernement, de porter à la connaissance de votre Excellence les considérations suivantes:

1. Le Gouvernement de l'Irak ayant assumé, d'après l'article 14 du traité d'Ankara, l'obligation "de payer au Gouvernement turc pendant une période de vingt-cinq ans à partir de l'entrée en vigueur du traité, 10 pour cent sur toutes les redevances qui lui reviendront

(a) De la Turkish Petroleum Company en vertu de l'article 14 du traité d'Ankara

(b) Des compagnies ou personnes qui pourront exploiter les concessions susdites

(c) Des compagnies subsidiaires qui pourraient être constituées en vertu des termes de l'article 33 de la concession susdite."

Il résulte de ce qui précède que les quotes-parts destinées au Gouvernement turc constituent, au point de vue juridique, une compensation et une indemnité pécuniaires redevables par l'Etat de l'Irak.

C'est avec la certitude d'une réelle et loyale application de ces dispositions que le Gouvernement turc a accepté et signé le traité turco-anglo-irakien du 5 juin 1926. C'est cette certitude en outre qui déterminait le Gouvernement turc à maintenir pendant vingt-cinq ans à partir de l'entrée en vigueur du traité la clause susdite.

Il est évident que la non-exécution de l'article 14 du traité du 5 juin 1926, que ce manquement soit imputable à la Turquie ou à la Turkish Petroleum Company, constitue une violation grave du traité d'Ankara. Le Gouvernement turc ne saurait admettre que la Turkish Petroleum Company, qui a été constituée en vertu du traité d'Ankara, et qui a commencé à payer les versements prévus par le traité.

[5382]



Il est bien évident que la non-application du contrat de concession pendant une période indéterminée et qui aurait pour conséquence l'aliénation totale ou partielle des droits de la compagnie, ne constituerait pas seulement à l'encontre des buts poursuivis par les signataires, mais encore constituerait une négation manifeste du droit établi.

La compagnie est une partie intégrante du traité turco-anglo-irakien du 5 juin 1926, et forme, par conséquent, un engagement contractuel international. Toutes modifications apportées à ce traité, sans l'assentiment de la compagnie, seraient nulles et non avenues. Les parcs pétroliers de l'Irak approuvés par le Gouvernement turc et le Gouvernement britannique, au point de vue au sujet de l'abrogation, de la modification ou du renouvellement éventuels du contrat de concession du 14 mars 1926.

Le Gouvernement britannique reconnaît la validité du contrat de concession du 14 mars 1926, et se réserve le droit de le modifier ou de le renouveler, mais il ne peut le faire sans l'assentiment de la compagnie.

J'aimerais à espérer que le Gouvernement de Sa Majesté britannique, reconnaissant la validité du contrat de concession du 14 mars 1926, et se réservant le droit de le modifier ou de le renouveler, mais il ne peut le faire sans l'assentiment de la compagnie.

FERIT

E 4401, 51/93

No. 119

Foreign Office to Colonial Office

Sir,  
Foreign Office, August 15, 1930  
WITH reference to Foreign Office letter of the 7th August enclosing a copy of the proposed pipe-line from Iraq to the Mediterranean, I am directed by Mr. Secretary of State to forward to you the accompanying copy of a memorandum dated 10th August which was handed in to the Department by the French Ambassador on the 14th August.

2. In the memorandum Mr. de Fleury asks only that it should not be treated as an official reply to the Foreign Office memorandum of the 1st August, but as a verbal explanation.

3. The memorandum is being sent to the Treasury, Admiralty, Air Ministry and Petroleum Department.

I am, &c.  
MONTEAGUE

Enclosure in No 119

Memorandum communicated by French Ambassador on August 14

Mr. OLLIVANT a bien voulu remettre, le 1<sup>er</sup> août, à M. Roger Cambon un aide-mémoire exposant le point de vue du Gouvernement français sur la question du tracé du pipeline proposé entre l'Irak et la Méditerranée.

Le 27 août, par M. Cambon, après le Mr. Ollivant, les points de vue des deux Gouvernements ont été exposés. Il a été dit que le Gouvernement de Sa Majesté britannique, par son attitude, ne pouvait pas être considéré comme prenant position sur l'Irak Petroleum Company, le Foreign Office estime d'ailleurs de son devoir de ne pas intervenir en ce sens. L'Irak, dans la position prise actuellement, ne peut pas être considéré comme prenant position sur l'Irak Petroleum Company, le Foreign Office estime d'ailleurs de son devoir de ne pas intervenir en ce sens.

Les conclusions du mémorandum britannique reposent en réalité sur une confusion, qu'il est nécessaire et d'ailleurs aisé de préciser.

L'intervention, au cours de l'hiver 1928-29, du Gouvernement français se justifiait par la situation suivante: l'Irak Petroleum Company négociait avec le Gouvernement de l'Irak une prolongation du délai fixé par l'acte de concession de 1925, délai dans lequel elle devait choisir les 24 lots qui lui sont réservés. Le Gouvernement de l'Irak avait alors suggéré, comme contrepartie à cette modification du contrat, l'étude et éventuellement le financement d'un chemin de fer en direction de la Méditerranée.

Prenant sur lui de modifier la proposition faite à ce sujet par le Conseil de l'Irak, le Gouvernement français a offert d'assurer une partie du tracé d'un chemin de fer sur Caïffa, et il avait écrit à l'un des représentants du groupe français que cette offre avait pour objet d'assurer à la compagnie "le plein appui de la Puissance mandataire."

Le Gouvernement français avait dû s'élever contre cette initiative d'ordre politique et il avait fait observer que "toute action exercée sur la Turkish Petroleum Company soit par la Puissance mandataire de l'Irak, soit par le Gouvernement irakien, tenu, en l'occurrence, de prendre conseil de la Puissance mandataire et ayant pour effet de grever d'une charge politique les exploitations de cette compagnie, constitue un manquement aux accords de San Remo." Il avait insisté auprès du Gouvernement de l'Irak, par un message en date du 26 janvier 1929, pour que "la compagnie fût clairement informée de l'entière latitude qui lui était laissée à ce sujet et conservât à l'avenir la complète liberté de gérer ses intérêts en ne s'inspirant que de considérations purement économiques dans le cadre des accords internationaux."

Dans sa réponse en date du 29 avril 1929, Sir Austen Chamberlain s'est déclaré d'accord pour qu'aucune pression susceptible de nuire aux intérêts de la compagnie ne fût exercée tant sur celle-ci que sur l'Irak. Il indiquait toutefois, comme il rappelle la note anglaise du 1<sup>er</sup> août 1929, que le Gouvernement de Sa Majesté britannique ne pouvait pas garantir l'absence de toute action politique exercée sur la compagnie sans recevoir en échange une contrepartie que le Gouvernement britannique ne pouvait pas garantir.

Le Gouvernement français a fait observer que, si le Gouvernement britannique ne pouvait pas garantir l'absence de toute action politique exercée sur la compagnie, il ne pouvait pas non plus garantir l'absence de toute action politique exercée sur l'Irak. Il a donc insisté sur le fait que la compagnie devait être libre de gérer ses intérêts en ne s'inspirant que de considérations purement économiques dans le cadre des accords internationaux.

Il ne renonce pas à sa position sur la question du tracé du pipeline, mais il se réserve le droit de modifier sa position si la situation change.

Le Gouvernement français a fait observer que, si le Gouvernement britannique ne pouvait pas garantir l'absence de toute action politique exercée sur la compagnie, il ne pouvait pas non plus garantir l'absence de toute action politique exercée sur l'Irak. Il a donc insisté sur le fait que la compagnie devait être libre de gérer ses intérêts en ne s'inspirant que de considérations purement économiques dans le cadre des accords internationaux.

Le Gouvernement français tient toujours pour convenu que la question du "pipe-line" doit être exclusivement traitée sur le terrain économique pour cette raison même, sans prétendre aucunement s'immiscer dans les tractations de la compagnie. Il entend s'élever contre toute pression politique quelle qu'en soit l'origine. Ce serait jouer sur les mots que de soutenir qu'à veiller ainsi à ce que la compagnie conserve la libre gestion de ses intérêts, il exerce une action politique inconciliable avec sa propre thèse.

Or, l'intervention du Gouvernement irakien auprès de la société en vue de l'amener à adopter pour le "pipe-line" le tracé sur Caïffa a manifestement le caractère d'une action politique. Les représentants de la compagnie, qui ont été envoyés en France pour expliquer sans doute ses préférences, mais aucun ne répond aux intérêts propres de la compagnie. On ne peut donc pas dire que, suivant les conclusions mêmes de la mission que l'Irak Petroleum Company a envoyée sur place pour comparer les deux itinéraires, le tracé nord est à tous égards plus avantageux pour elle parce que plus court, plus économique et plus sûr. Le tracé nord est à tous égards plus avantageux pour elle parce que plus court, plus économique et plus sûr.





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inexpedient to make a separate despatch to the High Commissioner in Baghdad. I have, however, discussed the matter with the Turkish Government and they have agreed to make a separate despatch to the High Commissioner in Baghdad. I have, therefore, discussed the matter with the Turkish Government and they have agreed to make a separate despatch to the High Commissioner in Baghdad.

I have, &c  
ARTHUR HENDERSON

E 4076 1932 93]

No 124

Sir G. Clerk to Mr. A. Henderson — (Received September 15)

N 400]

Constantinople, September 4, 1930.

I HAVE the honour to report that General Nuri Pasha, Prime Minister of Iraq, passed through Turkey this week on his return to Baghdad. I met him at the Ministry of Foreign Affairs in Constantinople. He had just returned from there, and he had to leave for Baghdad before I could get back to Constantinople, but a member of my staff found him very pleased with his reception.

3. Nuri Pasha said that these main questions had been discussed:—

(1) *Oil question*.—Nuri Pasha had said that he had seen the Turkish note on the oil question. He pointed out that Iraq's interest in the exploitation of the oilfields was nine times as great as the Turkish one, and that real efforts were being made to develop the oilfields as soon as possible. He knew that the question was still under consideration by the Turkish Government, but he was not sure whether they would accept the French proposal for the exploitation of the oilfields. He pointed out that the French were pushing the pipe-line, realizing as they did that the French were pushing the northern, just as the British desired the southern.

(2) *Frontier*.—The Turks had told him that they had been entirely satisfied with the Kurdish policy and general attitude on frontier questions since 1920. Nuri Pasha pointed out that the Turkish Government desired was trouble on the frontier, and gave quite definite assurances that no Kurdish intrigues would be encouraged. The Turks having referred to the Barzan incident, Nuri Pasha pointed out that the Iraqi Government had themselves decided to deal this year with the Sheikh of Barzan. He pointed out that the Sheikh of Barzan had received arms and supplies, if not from the Turkish Government, then from Turkish sources independent thereof. He, Nuri Pasha, was only too anxious to put an end to the intrigues of the Sheikh and had contemplated approaching the Turkish Government with a view to the latter doing the frontier work while the Iraqi Government dealt with the Sheikh on the other. It was now too late for action to be taken this year but if the trouble continued, he would probably make proposals to the Turkish Government in this sense next spring.

(3) *Commercial Treaty*.—The Turks were anxious to complete this as soon as possible. Nuri Pasha said that the Agreement would probably be reached, as regards the judicial convention, in the next month. The Turks had now proposed to him that the commercial treaty should also include residence permits. He had replied that he was not competent to discuss this, but that they might make the proposal through the usual channels.

Nuri Pasha had asked the Turks what they thought of the new treaty. The reply was that the Labour Government had done two of the best things that had been done by the British Government since the war—the conclusion of the London Naval Treaty and of the Anglo-Iraq Treaty. The Turks were delighted about the latter, but efforts had been made by the French to make them critical. They told Nuri Pasha that the French had suggested that the Turkish press should criticise the treaty in the direction of showing that, for practical purposes, it would include Iraq in the British Empire. The Turks had replied that they could not dream of doing this, because they considered the treaty to be an excellent thing, not only for Turkey, but for Iraq, and Tefik Rüstü Bey indicated that, at a suitable moment, he would have articles inserted in the Turkish press in a sense favourable to the treaty. Nuri Pasha much appreciated this indication, for a favourable attitude towards the treaty would be very valuable to him in Baghdad.

The Turks had asked Nuri Pasha about Great Britain's attitude towards Turkey. They realised that Britain was coldly friendly towards Turkey, but thought this did not get them very far. Nuri Pasha pointed out that it would perhaps, be best for the Turks themselves to show real signs of friendship, for the British were not of a nature to curry favour. He gathered the impression that the Turks were still pretty well satisfied with Russia.

In conversation Nuri Pasha had also referred to the Lawrence reports and pointed out what absurd rubbish they were. He had himself seen and talked with Colonel Lawrence in London and the latter had been very frank and honest. The Turkish Government had not been deceived by the Lawrence reports, which, at the beginning, had emanated from French sources in the same way as the first reports of Lawrence intrigues in Afghanistan had done eighteen months ago. The Turks had a very definite impression that France was doing her utmost to prevent any further development of friendly relations between Turkey and Great Britain and Iraq.

4. When I saw the Minister for Foreign Affairs yesterday he at once expressed his gratification at Nuri Pasha's visit and said that he was quite satisfied as regards the frontier and the Iraqi attitude towards the Kurds.

5. With respect to the oil question, his Excellency was clearly much perturbed at the thought that the delay in exploiting the oil diminishes by so much the twenty-five years during which Turkey will receive a large part of the income from the oil. He pointed out that the Treaty of Ankara of 1922 gave the French the right to exploit the oil for twenty-five years from the coming into force of the treaty, but Tefik Rüstü certainly expected exploitation to begin within a year or two. He pointed out that I had had the advantage of reading in your despatch No 536 of the 1st instant the very complete reply returned to Ferit Bey and I hope that it will soothe Tefik Rüstü's fears, for I need not dwell on the political disadvantage to our relations with Turkey of our seeming to encourage Iraq in anything which the Turks will be all too ready to interpret as a deliberate intention to put off as long as possible the day when payments to Turkey must start. The fact that, if the positions were reversed, this is just what the Turks would do themselves will not affect the Turkish point of view.

I have, &c  
GEORGE R. CLERK

P.S.—I have sent a copy of this despatch to the acting High Commissioner at Baghdad.

G R C



123

Government could only maintain, in the most formal manner, the protest which it had made against an action, the effect of which would be to impose a political charge on the exploitation of the Turkish Petroleum Company in violation of the San Remo Agreement. This statement was answered in paragraphs 3 and 5 of Mr Neville Henderson's memorandum of the 29th April, 1929 in paragraph 3 of which it was again explained that His Majesty's Government could not oblige the Iraqi Government to extend the company's concession (and, *a fortiori*, to agree to its revision) without such equivalent as that Government might think desirable in their own interest, that His Majesty's Government could give no guarantee whatever as to the attitude of the Iraqi Government, but that they would put no pressure on the Iraqi Government either to maintain or to withdraw the particular condition in regard to the survey of the Haifa route, to which the French Government had taken exception. It was further explained that Sir A. Chamberlain did not understand that the French Government considered that the San Remo Agreement, either in the spirit or the letter, necessitated the construction of a pipe-line and trans-desert railway (if built) to a Syrian port, more especially as such a convention would in Sir A. Chamberlain's opinion be contrary to the clear stipulations of the agreement, which only provides that ~~it is the duty of the Government of the United Kingdom to secure the participation of the French Government in certain oil supplies, that Government should give facilities, if desired, for the construction of railways and pipe-lines through French spheres of influence to the Mediterranean.~~ Mr Neville Henderson's memorandum concluded as follows: "All that Sir Austen Chamberlain understands the French Government to contend is the placing upon the company, for political reasons, of an obligation to incur an unwarrantable and unnecessary expense. He feels sure that the French Government will agree that this proposition is finally discounted by the explanations given above." These remarks are quoted in paragraph 18 of M. de Fleurbaey's memorandum and an interpretation is placed on them therein which His Majesty's Government cannot admit. His Excellency's memorandum appears to contend that, in the above passage Sir Austen Chamberlain agreed that no obligation based on political reasons should be imposed on the company to incur any unnecessary or unwarrantable expense, and that he gave an undertaking to the French Government to this effect:—an undertaking which covered the action of the Iraqi Government.

6. This interpretation is erroneous, for the following reasons. In the first place, the present document, which purports to be a statement on what Sir Austen Chamberlain conceived the position taken up by the French Government to be. It is nowhere stated or implied that Sir Austen Chamberlain was in agreement with that position. Secondly, it is impossible to interpret it as constituting an undertaking by His Majesty's Government to take steps to prevent any obligation being imposed on the company by the Iraqi Government, since any such interpretation would be in direct conflict with paragraphs 2 and 3 of the memorandum already referred to, where it was clearly stated that His Majesty's Government considered the Iraqi Government entitled to demand such conditions as they thought fit, that His Majesty's Government could give no guarantee as to the attitude of the Iraqi Government, and would put no pressure on that Government in favour of either of the alternatives then under discussion. The passage in question merely set out what was thought to be the view of the French Government, and indicated that the situation which then existed in no way conflicted with it.

It will be clear to the French Government from the foregoing explanation that His Majesty's Government have never agreed that the Iraqi Government are under any obligation to adopt a neutral attitude in this matter, but have, on the contrary, consistently maintained their decision to leave that Government complete freedom to deal with the question of the revision of the Iraq Petroleum Company's convention on whatever lines the Iraqi Government might consider desirable. In these circumstances the French Government's contention that His Majesty's Government are under an obligation to bring pressure to bear on the Iraqi Government to withdraw their condition regarding the southern alignment rests on no foundation of fact, while compliance with the French Government's present request so far from being consistent with a policy agreed between the French Government and His Majesty's Government, would involve a complete reversal on the part of His Majesty's Government of the policy which they have consistently maintained.

8 Apart from this main misconception as to the undertakings and obligations of His Majesty's Government, on which the whole argument in his Excellency's memorandum is made to depend, there are certain other points in that memorandum on which comment appears desirable.

5. Now turning to the explanation the French Government in their memorandum of the 23rd January, 1920, reverted to their original contention and stated that, "from the general point of view, whether the action of the British Government or that of the Iraqi Government were in question, the French

9. While His Majesty's Government do not dissent from the view expressed in the memorandum of the Iraqi Government that the economic advantage of the oil of Iraq would be to the economic advantage both of France and of Iraq itself, it does not follow from this that the economic interests of Iraq and of France are necessarily identical as regards the choice of the alignment for the pipe-line. Iraq has, indeed, strong economic reasons for preferring the southern alignment, and, as was indicated in paragraph 4 of the Foreign Office memorandum of the 1st August, the Iraqi Government's decision in this matter is supported by arguments altogether different from those suggested in M. Cambon's letter of the 27th July and of a far more cogent nature.

10. Again, His Majesty's Government cannot accept the statement in his Excellency's memorandum to the effect that the adoption of the southern alignment would be, so far as the Iraq Petroleum Company is concerned, an unjustified or superfluous expense. The matter is clearly one for the company itself to decide. His Majesty's Government have, indeed, no doubt that the board of the Iraq Petroleum Company are well able to protect their interests in this matter without external assistance or intervention, and to decide what kind of new agreement between the company and the Iraqi Government is in the company's own best interests.

11. Lastly, His Majesty's Government cannot accept the view set forth in paragraph 13 of the memorandum, that the Iraq Petroleum Company in the negotiations now proceeding for a revision of its concession is not in the position of the suppliant party in seeking a modification of the *status quo*. The position as regards the negotiations between the company and the Iraqi Government is as follows: As stated in paragraphs 13 and 15 of his Excellency's memorandum, the Iraq Petroleum Company is already in possession of a valid contract with the Iraqi Government—i.e., the Convention of 1925—in which it is entitled to rely. As was stated in paragraph 15 of the memorandum, it was on the initiative and to fulfil the wishes of the company itself that negotiations were opened with the Iraqi Government, after the conclusion of the 1925 Convention, for the extension of the period of the concession to 1945. These negotiations were subsequently extended with a view to securing a revision of the entire convention the primary object being to agree on terms which would secure to the company the same advantages as those which it had secured to it by the 1925 Convention, there would have been no object in its subsequent negotiations with the Iraqi Government—negotiations in which the company has aimed at securing economic advantages of a substantial nature, and not merely at protecting itself against possible criticisms as to the exclusive character of the rights secured to it by the Convention of 1925. In these circumstances His Majesty's Government cannot accept the view set forth in paragraph 13 of his Excellency's memorandum, that the company in the subsequent negotiations for a revision of its convention, is not in the position of being the "demandeur."

12. It is indeed clear that the company is fully entitled to ask for a revision on more favourable conditions, of its existing convention with the Iraqi Government. But as was explained in Sir A. Chamberlain's notes of the 28th November, 1928, and of the 12th January 1929 to his Excellency, His Majesty's Government consider that the Iraqi Government are equally justified in endeavouring to obtain an adequate *quid pro quo* in return for the additional advantages which the company now desires, and in only agreeing to grant such additional advantages on their own terms.

13. From the foregoing explanation it will be apparent that His Majesty's Government have neither modified their policy nor in any way failed to observe the undertakings which they have, on various occasions given to the French Government in this matter, and to which the French Government have now appealed.

Foreign Office, September 18, 1930

E 5217, 4259 93

No 126.

Mr. Osborne to Mr. A. Henderson.—(Received September 29.)

(No. 714.)

Rome, September 27, 1930

WITH REFERENCE to my letter No. 110 of 1st September, I have the honour to report that the King of Iraq arrived in this country on the 22nd September and proceeded at once to San Rossore, where he was received by the King of Italy. After luncheon at San Rossore His Majesty travelled to Leghorn, where he inspected the "25 de Mars" ship, which was being built for the Iraqi Government. The same evening he left by train for Rome, where he arrived at 11.50 p.m. A special saloon coach had been provided for his use, and he was accompanied on the journey by the head of the Protocol Department of the Ministry for Foreign Affairs. The train was met at the station by Signor Grandi, Under-Secretary of the Presidency of the Council, the Prefect of Rome and Signor Grandi's "chef de cabinet." In accordance with your instructions, His Majesty's Embassy was represented at the station by a senior member of the staff.

2. On the following morning I had an interview of half an hour with His Majesty, who evinced great interest in conditions in Italy and in particular in the government schemes for agricultural development. I placed myself at His Majesty's disposal, but he replied that he anticipated that the programme arranged for him by the Italian Government, whose guest he was, would prevent him from taking advantage of my offer. He did, however, in the afternoon he paid a visit to Signor Mussolini, and in the afternoon he paid a visit to Signor Mussolini.

3. On the 26th September the King of Iraq left for Naples in time to take part in the opening of the new railway line. I instructed His Majesty's Ambassador in Naples to be present on the quay at His Majesty's departure. I received a telegram from the Acting High Commissioner in Baghdad to place an aeroplane at His Majesty's disposal for the journey to Alexandria. I have accordingly arranged for a plane, which will be ready for his use on the 29th September.

4. The royal visit has aroused no great interest here. Little publicity was given to the presence of the King, and the only statement made by him was to have made any statement beyond the usual complimentary remarks to the Italian Government.

I have, &c.

D. G. OSBORNE

Enclosure in No. 126.

Mr. Osborne to Acting High Commissioner, Baghdad.

Enclosure

Yours faithfully,

September 29, 1930

The King of Iraq, accompanied by two of his staff, would be pleased to continue journey by aeroplane, starting from Aboukir on morning of 30th September, and staying one night at Assiut.

His Majesty leaves Naples on afternoon of 26th September and arrives Alexandria on 29th September, where he proposes to stop the night (Heated to Alexandria.)



E 5363 41 93]

No. 127

*Foreign Office to Secretary-General, League of Nations.**Foreign Office, October 8, 1930*

Sir,

I AM directed by Mr. Secretary Henderson to invite a reference to Foreign Office letter of the 15th August, enclosing copies of the new Treaty of Alliance and Amity between His Britannic Majesty and His Majesty the King of Iraq. It will have been observed that under the second exchange of notes attached to that treaty it was agreed that all outstanding financial questions, such as those relating to the Iraq railways and the Port of Basra, and those which it was necessary to settle for the purpose of the operation of the treaty and of its annexure, should form the subject of a separate agreement which should be concluded as soon as possible and which should be deemed an integral part of the treaty and should be ratified simultaneously therewith.

— This agreement has now been concluded in the form of a further exchange of notes between His Majesty's High Commissioner for Iraq and the Iraqi Prime Minister and Minister for Foreign Affairs, dated London, the 15th August, 1930, copies of which are enclosed herein.

I am to state that the Secretary of State will be grateful if you will be so good as to communicate copies of this document to the members of the Council of the League.

I am, &c.  
G. W. RENDEL.

E 5509, 1932, 931

No. 128

*Sir G. Clerk to Mr. A. Henderson — (Received October 13)*

No. 387)

Sir,

*Constantinople, (October 8, 1930)*

I HAVE the honour to report that Lieutenant-Colonel Sir Francis Humphrys, His Majesty's High Commissioner for Iraq, arrived here on his way to Bagdad on the 4th instant and left for his post this afternoon.

2 Sir Francis Humphrys and I went to Angora on the 5th October for two days, during which time he had interviews with the President of the Republic, the Prime Minister, the Acting Minister for Foreign Affairs, and the Permanent Under-Secretary in the Ministry and this morning before leaving he also had an interview here with the Minister for Foreign Affairs, who returned from Russia yesterday and leaves for Angora to-night.

3 The High Commissioner will no doubt report in due course to the Colonial Office the substance of these interviews and it is unnecessary for me to describe them at any length. But I may be allowed to put on record the excellent impression which Sir Francis Humphrys made upon the authorities as well as my feeling that the visit has established a valuable personal contact, that it came at a most opportune moment, and that it will be of great use to the High Commissioner when discussing with the Iraq Government the policy of that country towards Turkey.

4 The reception of the High Commissioner by the authorities at Angora left nothing to be desired. Both at the luncheon given by the Acting Minister for Foreign Affairs and at the return luncheon given by me, at which the Prime Minister, contrary to his almost invariable habit, was present, and at the audience with the Gazi, the atmosphere was one of sincere friendship and cordiality. The Gazi was at his best and kept us for nearly two and a half hours discussing the autochthonic races of India and Mesopotamia, giving with great frankness, his opinion of ex-King Amanullah, and telling us confidential stories of his relations with Enver Pasha during the last phase of Enver's career.

5 In the more official interviews with other Turkish authorities the Kurdish problem as affecting Turkey and Iraq was discussed frankly, but in the same friendly spirit, no direct complaint was made of the weakness of the Iraq Government owing to which the Sheikh of Barzan had been able to support the Kurdish rebels in Turkey, and, indeed, due allowance seemed to be given to the fact that the Iraq Government had not yet been able to bring the Sheikh's district into complete control. But the High Commissioner was asked to press upon the Iraq Government the necessity for them to take effective measures in the interests of both countries, and I feel that

Sir F. Humphrys was able to convince the Turks that it was not goodwill so much as material force that was lacking in Bagdad, and his assurance that he would impress the facts upon the Iraq Government immediately on his return clearly gave confidence and satisfaction.

6 Sir F. Humphrys took the opportunity to point out that the Permanent Frontier Commission was designed for such matters and that it should be able to deal with them in a more active manner than the present one.

7 The High Commissioner's visit happened also to coincide with the receipt of a telegram from the Turkish Government seeking permission for their troops to cross the Iraq frontier in order to deal with the Kurds. At the time of his departure, the Permanent Under-Secretary when describing the present situation of the Turkish troops on the frontier, specifically stated that there was no intention of asking for leave to cross the frontier and said that renewed instructions had been sent to the Turkish officer in command to respect the integrity of Iraq territory.

8 I have sent a copy of this despatch to His Majesty's High Commissioner in Bagdad.

I have, &c.  
GEORGE R. CLERK

E 3747/226/65]

No. 1.0

*Sir R. Lindsay to Mr. A. Henderson — (Received July 12)*

(No. 1000.)

245.

Washington, July 2, 1930

1 HAVE the honour to report that the breach which occurred in the American Zionist Organisation, which was the result of the appeal to the Supreme Court Justice Brandeis and Federal Judge Mack, was healed, at least nominally, on the 1st instant as the result of action taken by the thirty-third annual convention of the Zionist Organisation of America at Cleveland, Ohio, in confirmation of an agreement reached by negotiation between the Brandeis-Mack group and the Zionist administration, of which Mr. Louis Lipsky has been president ever since the breach.

2 The machinery of reunion takes the form of a coalition, the relative future strength of the two factions in the various bodies composing the Zionist Organisation being carefully laid down. There is to be an "administrative committee" of eighteen members, twelve being adherents of the Brandeis-Mack faction (including Judge Mack and Dr Stephen Wise), and six being supporters of the former administration (including Mr. Lipsky himself), an "executive committee" of twelve, equally divided, and a "general advisory committee" of 150 members, 100 elected by the convention, and 50 chosen by the Brandeis-Mack group. Provision is also said to have been made for the representation of the latter group on the Jewish agency.

" Press accounts of the convention, which was marked by stormy scenes, are, however, confused, and in particular no indication is given as to the extent to which agreement has been reached regarding the future policies of the American Zionist Organisation. I shall endeavour to obtain information on this point and embody it in a further despatch.

I have, &c.  
R C LINDSAY

E 6953/226, 63

No. 130

*Sir R. Lindsay to Mr A. Henderson.—(Received December 30)*

(No. 2007 - Confidential)

518

**H** *y h t u l l e r i s* 4930

[illegible]

2. A few days ago I lunched with the editorial staff of the "New York Times" and made the acquaintance of Mr. Adolph Ochs, controlling owner of that journal, also known as an anti Zionist Jew. I said to him that I had been a good deal concerned at the recent manifestations of unrest among the Jews of America over

**Palestine** and feared it might cause tension between Great Britain and United States.

2. To-day I spoke to Mr. Cotton at the State Department and voiced to him my apprehensions as I had voiced them to Mr. Oles. Mr. Cotton did not find the matter a very serious one indeed. The Zionists, he said, now included in the organization virtually all the best and truest Jews of America. I did not say in those who adhered faithfully to their religion. They were men of very great ability, influence and determination. He had asked for twenty minutes. Mr. Cotton had said

est document but completely inept. He had spent three months of the court's vacation in an intensive study of the law. He had also read the report of the committee on the subject of the State Department. They were not at present exerting any pressure on the State Department. They departed that day.

1. The first part of the document is a list of names and addresses, which appears to be a directory or a list of contacts. The names are written in a cursive script, and the addresses are listed below them.

2. The second part of the document is a list of names and addresses, which appears to be a directory or a list of contacts. The names are written in a cursive script, and the addresses are listed below them.

3. The third part of the document is a list of names and addresses, which appears to be a directory or a list of contacts. The names are written in a cursive script, and the addresses are listed below them.

4. The fourth part of the document is a list of names and addresses, which appears to be a directory or a list of contacts. The names are written in a cursive script, and the addresses are listed below them.

5. The fifth part of the document is a list of names and addresses, which appears to be a directory or a list of contacts. The names are written in a cursive script, and the addresses are listed below them.

4. I said that I looked forward with interest to the possibility of Palestine becoming a subject of official discussion. Such a contingency seemed to me a most desirable and fruitful result. I have no doubt that the United States would be able to bring to the attention of the world the true situation in Palestine. We are doing this at the present time, but I think that the United States should be able to do so more effectively if it were a subject of official discussion.

5 Mr. Cotton said \_\_\_\_\_  
had been completely non-committal. He had listened and said nothing at all. He  
had instructed his Department to act similarly. They had wanted to examine the  
\_\_\_\_\_ prepare reports on its various aspects—he had told them to refrain  
\_\_\_\_\_ activity.

[illegible]

7 A copy of this despatch is being sent to the High Commissioner for the United Kingdom in Ottawa.

I have, &c  
R. C. LINDSAY



' E 8728 508 85 )

Mr A Henderson to M de Fleuryau

Your Excellency,

Foreign Office, July 15, 1930

ON the 15th October last your Excellency left at the Foreign Office a memorandum regarding the question of the claim of a French group in respect of a pre-war concession for the extraction of salt deposits from the Dead Sea. When making this communication, you expressed the hope of the French Government that His Majesty's Government would reconsider their previous decision, communicated to you in my note of the 20th August, 1929, to refuse arbitration on this question.

2. In view of your representations on the subject, His Majesty's Government have reconsidered the question, and they are now prepared to agree to the submission of the present question to arbitration on the following four conditions —

- (a) That the French Government agree themselves to adopt and accept responsibility for the claim put forward by the French group
- (b) That the French Government agree that the point to be submitted for decision to the Permanent Court of International Justice at The Hague is whether any right possessed by the French Government in international law is null and void on the refusal of His Majesty's Government to recognise the validity of the concession.
- (c) That the French Government agree to the insertion in the terms of reference to the Permanent Court of a provision enabling the Court to award costs to the successful party.
- (d) That the French Government agree to the reference to arbitration of the British claims arising out of disturbances in Syria in 1925 and 1926, as presented to the French Government by His Majesty's Embassy in Paris in November 1926 and April 1927

3. As regards this last condition, I shall be glad if you will draw the attention of the French Government to the fact that, in a note dated the 4th May, 1929, His Majesty's Embassy in Paris informed the Ministry for Foreign Affairs that His Majesty's Government had no option but to make the formal request—which, in the hope that a satisfactory diplomatic arrangement might be reached, they had long delayed—that the whole matter should be referred to arbitration, in accordance with articles 1 and 2 of the Anglo-French Arbitration Agreement of the 14th October, 1903. It was explained that if the French Government considered that neither the Permanent Court of International Justice, nor the Permanent Court of Arbitration were suitable for the arbitration of these claims, where the amount at issue was comparatively small, His Majesty's Government would be prepared to consider any alternative proposal which the French Government might put forward, and various suggestions were made as to the form of arbitration which might suitably be adopted. No official reply has been received by His Majesty's Government to this proposal notwithstanding frequent reminders on the part of His Majesty's Ambassador in Paris.

4. If the French Government agree to the four conditions put forward above, His Majesty's Government will be prepared to accept and pay all the necessary expenses for the submission to arbitration of the French group's claim to the Dead Sea Salt Concession.

I have &c  
A. J. R. BENNISON

Mr A. Henderson to Lord Turrell (Paris).

(No. 1662.)

My Lord,

Foreign Office, August 7, 1930

As you are aware the informal discussions between the British and French delegations to the Syria-Liban negotiations which took place between the 14th and 17th July, resulted in an agreement between the British and French delegations to refer to their respective Governments for approval a formula providing for a reference of the question of the frontier to the League of Nations. A copy of the text of this formula is enclosed herewith. As you will have seen this formula has been approved by the Iraqi and Transjordan Governments have now both concurred in its terms.

2. I shall, accordingly, be glad if your Lordship will now inform the French Government that the formula, the precise terms of which should be set out in the communication to the French Government, is acceptable. It is also to be noted that the Ministry of Foreign Affairs is prepared to accept the French Government's proposal, under cover of an official note, a map showing the frontier which they believe to be that defined by the Anglo-French convention of the 23rd December, 1920.

[illegible]

4. As the French Government will realize, little time remains for the exchange of correspondence in this respect and for the reply, therefore, I am sending a letter to the Secretary of the Navy, provided for a special reply to the French Government, in order to be brought to the attention of the French Government, which, therefore, on your part, will respond to the French Government, to the French Government and ask them to be good enough to return a very early reply to your communication.

ARTHUR HENDERSON

Enclosure in No. 182.

*Syria-Iraq and Syria-Transjordan Frontier*

*Formula agreed on by the British and Foreign Delegations in Paris on July 10, 1930.*

(A) IT is suggested that the two Governments should communicate to each other, under the aegis of the United Nations, the information forwarded and received by the United Nations, the quantity of the goods exported, I

(B) It is suggested that the two Governments should, at the next meeting of the Council of the League of Nations :—

1) before the end of the period in which they have found it impossible to continue and complete the work of the commission established by article 2 of the Convention of 21 March 1948, and which was set up by the Government of the USSR, we would like to consider to be the further period of the continuation of the technical assistance which they can or have to carry out in the form of groups attached to the Soviet Government to be exact.





Lord Tyrrell to Mr. A. Henderson.—(Received September 11.)

(No. 1018.)  
Sir,

Paris, September 10, 1930.

I HAVE the honour to transmit herewith a copy of a memorandum received yesterday from the Ministry for Foreign Affairs in reply to the communication addressed to them in accordance with the instructions contained in your despatch No. 1052 of the 7th August concerning the Syria-Iraq and Syria-Transjordan frontiers.

You will see that the French Government accept the procedure suggested for submitting this question to the Council of the League of Nations, and I therefore propose to proceed forthwith to the exchange of notes provided for in paragraph (A) of the formula of the 19th July, 1930, basing my communication on paragraph 6 of the letter addressed by Mr. Lloyd, of the Colonial Office, to Lord Montagu on the 23rd August, copy of which was enclosed in Lord Montagu's letter to Mr. Holman of the 25th August. A second communication will at the same time be made in the sense of paragraph 7 of Mr. Lloyd's above-mentioned letter.

The Ministry for Foreign Affairs, as you will see, have prepared a draft of the joint communication to be made to the Council of the League of Nations in accordance with paragraph (B) of the formula. I shall be glad to learn as soon as possible whether it meets with your approval and whether I may so inform the Ministry for Foreign Affairs.

As the result of an interview which a member of the staff has had with the Ministry, I understand that the French Government are quite willing that the question should be submitted to the present session of the Council if it is possible to make the necessary communications in the time available. The Ministry had, however, ascertained that owing to climatic conditions the proposed frontier demarcation commission could in any case not start work before March next and, this being so, they rather questioned whether it might not be preferable to reserve the question for submission at the January session.

I am, Sir,  
(For the Minister),  
R. M. A. HANKEY.

Enclosure 1 in No. 135.

*Memorandum from the French Ministry for Foreign Affairs.*

PAR une note en date du 8 août dernier, l'Ambassade de Sa Majesté britannique à Paris a informé le Gouvernement français des conclusions auxquelles s'est arrêté le Gouvernement de Sa Majesté britannique après avoir pris connaissance du rapport de la délégation britannique ayant participé à l'échange de vues officieux qui s'est poursuivi à Paris du 16 au 19 juillet dernier au sujet de la frontière définie par la Convention de Londres du 23 décembre 1920.

Les points sur lesquels la délégation britannique a exprimé au Gouvernement de Sa Majesté par la délégation britannique différents sur certains points de la formule examinée au cours de la réunion du 19 juillet, la procédure proposée apparaît dans ses lignes générales comme acceptable pour le Gouvernement français.

La formule examinée au cours de la séance du 19 juillet ne comportait pas de recommandation d'après laquelle les deux Gouvernements se communiqueraient des cartes indiquant ce que chacun d'eux considère comme étant le tracé de la frontière de 1920. Le Gouvernement français est toutefois disposé à annexer cette carte, à titre d'indication, à la définition de la frontière de 1920 qu'il se propose de communiquer au Gouvernement britannique et accepte que soit utilisée à cette fin la reproduction photographique de la carte anglaise au 1,000,000<sup>e</sup> de 1916.

En conséquence, le Gouvernement français a l'honneur de proposer au Conseil de la Société des Nations, le Ministère des Affaires étrangères a l'honneur de faire parvenir à l'Ambassade de Sa Majesté britannique un projet qui paraît répondre aux

Les pages 1, 2 et 3 de ce projet constituent l'exposé historique prévu par le paragraphe 1 de la note présentée de l'Ambassade.

La page 4 du projet correspond en substance aux trois alinéas du paragraphe 2 de cette même note.

A ce document seraient jointes :

1. L'interprétation donnée par le Gouvernement britannique aux termes de la convention de 1920, définissant la frontière entre les États sous mandat britannique et les États sous mandat français ;
2. L'interprétation donnée par le Gouvernement français de cette même définition ; (Et éventuellement, si la critique de ces interprétations n'est pas réservée pour être développée, dans les mémoires et répliques) ;
3. Les observations qu'aurait suggérées au Gouvernement britannique l'interprétation française de la convention, et
4. Les observations que suggérerait au Gouvernement français l'interprétation britannique de cette même convention.

Les quatre annexes constitueraient l'exposé du débat prévu par le paragraphe 1 de la note présentée de l'Ambassade.

Le Gouvernement français est tout disposé pour sa part, si le Gouvernement britannique l'est également, à échanger avec lui, à l'occasion de la même séance, Sa Majesté l'interprétation française des termes de la convention de 1920 définissant la frontière.

Le Ministère des Affaires étrangères a exprimé son désir de presser l'application de la formule proposée, en vue de la mise en œuvre de l'ambassade de Sa Majesté britannique à Paris, et de la nécessité de correspondances nécessaires à l'élaboration de la formule. Le délai très court que représente la procédure proposée, en raison de l'impossibilité dans laquelle se trouverait le Gouvernement français de faire parvenir à l'Ambassade de Sa Majesté britannique les documents nécessaires à la préparation des mémoires et répliques, a été pris en considération. Le Gouvernement français a l'honneur de proposer au Conseil de la Société des Nations, le Ministère des Affaires étrangères a l'honneur de faire parvenir à l'Ambassade de Sa Majesté britannique.

Au cas donc où les circonstances ne permettraient pas de saisir le Conseil le règlement définitif de la question n'en serait pas retardé.

Ministère des Affaires étrangères,  
Paris, le 9 septembre 1930.

Enclosure 2 in No. 135.

*Projet de Requête commune au Conseil de la Société des Nations.*

AU mois de décembre 1920, les Gouvernements britannique et français, désireux régler commodément les problèmes soulevés par l'interprétation de la Convention de Londres du 23 décembre 1920, ont décidé de se réunir à Paris pour échanger des vues officieuses sur la question. Cette réunion a eu lieu du 16 au 19 juillet 1930.

Les points sur lesquels la délégation britannique a exprimé au Gouvernement français différents sur certains points de la formule examinée au cours de la réunion du 19 juillet, la procédure proposée apparaît dans ses lignes générales comme acceptable pour le Gouvernement français.

La formule examinée au cours de la séance du 19 juillet ne comportait pas de recommandation d'après laquelle les deux Gouvernements se communiqueraient des cartes indiquant ce que chacun d'eux considère comme étant le tracé de la frontière de 1920.

Le Gouvernement français est toutefois disposé à annexer cette carte, à titre d'indication, à la définition de la frontière de 1920 qu'il se propose de communiquer au Gouvernement britannique et accepte que soit utilisée à cette fin la reproduction photographique de la carte anglaise au 1,000,000<sup>e</sup> de 1916.

En conséquence, le Gouvernement français a l'honneur de proposer au Conseil de la Société des Nations, le Ministère des Affaires étrangères a l'honneur de faire parvenir à l'Ambassade de Sa Majesté britannique un projet qui paraît répondre aux

La commission se réunit en juin 1921 et procéda à l'abornement de la frontière jusqu'à El Hamme.

[3382]

Au delà de ce point, elle se heurte à la difficulté d'établir un tracé qui tienne compte des conditions locales, en ce qui concerne notamment le sud de Djebel Druse. La commission, ayant constaté l'impossibilité dans laquelle elle se trouvait de résoudre cette difficulté, suspendit ses travaux, qui ne furent pas repris depuis lors.

La reprise de ces travaux supposait l'envoi à la commission de directives émanant des Gouvernements britannique et français, et un examen des conditions d'application de la Convention de Londres ne pouvait être utilement entrepris entre ces deux Gouvernements avant l'attribution définitive de toutes les parties des territoires auxquels s'appliquait cette convention.

Cette dernière condition s'étant trouvée réalisée du fait de la décision du Conseil de la Société des Nations en date du 16 décembre 1925 et de la signature de l'Accord franco-turc du 22 juin 1929, les Gouvernements britannique et français procédèrent à une étude de l'ensemble du problème de la frontière non encore délimitée, telle qu'elle est définie par la convention du 23 décembre 1920.

Au cours de cette étude les deux Gouvernements constatèrent, d'une part, l'existence en divers points de la frontière de difficultés analogues à celles qui avaient arrêté la commission en 1921, et, d'autre part, des divergences d'interprétation portant sur les territoires sous mandat britannique et territoires sous mandat français.

Les Gouvernements britannique et français empêchés, à défaut d'un accord sur le tracé de la frontière, de donner à la commission des directives théoriques telles qu'elle les avait reçues.

et équitables d'interpréter les territoires sur lesquels s'exercent les mandats.

1) à examiner toutes les divergences de quelque nature qu'elles soient qui subsistent entre eux au sujet du tracé de la frontière définie par la Convention franco-britannique du 23 décembre 1920, (2) à instituer une commission qui, après avoir pris connaissance des observations présentées au Conseil par les deux parties au sujet de cette frontière, entreprenne sur place toutes enquêtes et vérifications nécessaires, les résultats de cette enquête devant être rapportés sur une carte établie à cet effet par les deux parties et qui sera jointe au rapport de la commission au Conseil; (3) à indiquer, conformément aux dispositions de l'article 2 de la convention du 23 décembre 1920, sur la base de ladite convention et au vu du rapport de la commission, une solution définitive des questions en litige.

E 4896/1077, 89]

No 136

Mr. A. Henderson to Mr. R. H. Campbell (Paris)

(No 83)

Telegraphic] R.

Foreign Office, September 11, 1930

[OF R despatch No. 1018 of the 10th September Syria Iraq and Syrian-Transjordan frontier]

Formula quoted at end of French draft reference to Council differs materially from that which French and British delegates agreed, on 10th July, to refer to their Governments (see enclosure in my despatch No. 1652 of 7th August). His Majesty's Government had hoped that their readiness to omit final sentence in clause 2 (see penultimate paragraph of Lord Montagu's letter of 18th August to Mr. Wigram) would enable French Government to accept remainder of formula without further modification.

Modifications now introduced appear to have effect of focussing attention on interpretation issue and of unduly restricting powers of proposed commission.

In order to facilitate early settlement, however, His Majesty's Government are prepared to accept revised French formula, provided clause 2 is amended to conform with the formula in my despatch No. 1652 of 7th August. His Majesty's Government presume that, notwithstanding omission of words "which shall be binding on all parties concerned" at end of clause 3, binding character of Council's eventual decision is adequately assured by reference to article 2 of 1920 convention, and they are prepared to agree to omission of words on this understanding.

As regards general question of joint communication to League, you will see, from my despatch No. 1652 of 7th August, that joint communication was then regarded as impracticable. In order to facilitate early reference to League, His Majesty's Government are, however, prepared to agree to joint, or identic, communication on lines of draft enclosed in French note of 8th September, subject to amendment of final formula, as indicated above, and subject to omission (as apparently contemplated in certain eventualities by French Government themselves), of enclosures 3 and 4 (i.e., British and French maps of the frontier, and the French map of the Syrian-Transjordan frontier). Reasons for this proposed omission are as follows:—

Section B (1) of Paris formula enclosed in my despatch No. 1652 of 7th August provided that the two Governments should inform the Council "of the inconveniences to which they consider both that frontier" (i.e., their own interpretation of 1920 line) "and the frontier propounded by the other Government to be subject." There was no intention of providing for detailed discussion of interpretation question at this stage, but merely for presentation of outline of case on merits. Since His Majesty's Government must insist on retention in clause 2 of final formula of provision for presentation of memoranda and counter-memoranda to commission, they are prepared to agree with suggestion of French Government that preliminary argument before Council is unnecessary. They regard it as essential, however, that maps should be attached to enclosures 1 and 2, and are glad to hear that French Government agree to this being done.

Omission of enclosures 3 and 4 would have further great advantage of simplifying procedure and expediting early reference to Geneva.

His Majesty's Government greatly hope that French Government will agree to adoption of Paris draft of first sentence of clause 2 of final formula as indicated above, and to omission from communication to League of enclosures 3 and 4. On these conditions, they are prepared to arrange for signature of proposed joint communication to Geneva as soon as French Government's note and map showing their interpretation of convention line have been received. They would, however, suggest that in order to obviate further possibilities of delay the two Governments should send to Geneva separate communications in identic terms.

E 5045 1077 89]

No 137

Mr. R. H. Campbell to Mr. A. Henderson.—(Received September 18.)

(No. 1016.)

Sir,

Paris, September 17, 1930

I HAVE the pleasure to refer to your telegram No. 83 of the 11th September, and to transmit to you herewith copy of the reply just received from the Ministry for Foreign Affairs. I am, however, unable to comply with the instructions contained in your telegram No. 83 of the 11th September on the subject of the Syrian-Iraq and Syrian-Transjordan frontiers.

2. The Ministry for Foreign Affairs, you will see, have no special observations to offer on the subject of the frontier. They are of opinion that the Council should be binding on all parties; (b) that enclosures 3 and 4 to the communication to the Council proposed by the French Government (i.e., the French and British observations on the British and French interpretations respectively of the 1920 line) should be omitted; and (c) that maps should be attached to the enclosures 1 and 2 to the aforesaid communication, provided, however, that the written description of the frontier should be included in the communication. On the other hand, the Ministry for Foreign Affairs are quite unable to accept the proposal of His Majesty's Government to the effect that paragraph 2 of the communication to the Council should be amended so as to conform with the first sentence of the 1920 Convention. The Ministry for Foreign Affairs are, however, prepared to accept the proposal of the 9th September should be amended so as to conform with the first sentence of the 1920 Convention.

3. I shall be grateful if I may receive instructions as to the reply which I should make to the French Government, and as regards the matter of the formula and the various methods of communication to the Council now suggested.

I have, &amp;c.

R. H. CAMPBELL.

(5282)

L 4



## Memorandum from the French Ministry for Foreign Affairs.

PAR une note en date du 12 de ce mois, l'Ambassade de Sa Majesté britannique à Paris a bien voulu faire part au Ministère des Affaires étrangères des observations qu'avait suggérées au Gouvernement de Sa Majesté la lecture de la note du Ministère des Affaires étrangères en date du 9 de ce mois, relative à la question de la frontière entre États sous mandat britannique et États sous mandat français.

Aux termes de cette communication, le Gouvernement britannique, estimant que la rédaction du projet français a pour effet de concentrer l'attention sur la question de la commission, serait toutefois disposé à adopter la formule française, sous réserve :

1. Que le deuxième paragraphe du projet français de requête au Conseil soit motivé conformément au texte de la première phrase du paragraphe (B) (II) 2) de la formule britannique contenue dans la note de l'Ambassade de Sa Majesté du 8 août dernier.
2. Qu'il soit bien entendu que la décision éventuelle du Conseil serait obligatoire pour les parties en cause ;
3. Que les annexes 3 et 4 de la communication projetée soient supprimées ;
4. Que des cartes soient jointes aux annexes 1 et 2 de cette même communication.

Le Ministère des Affaires étrangères a l'honneur de faire savoir à l'Ambassade de Sa Majesté britannique que les points 2, 3 et 4 ne suggèrent pas d'observations particulières au Gouvernement français, étant entendu toutefois, en ce qui concerne le point 4, que les cartes jointes n'auraient que la valeur d'une simple indication et que la description écrite de la frontière vaudrait seule comme référence.

Le point 1, par contre, apparaît au Gouvernement français comme d'une importance capitale, et il est prévu pour l'introduction de la requête au Conseil.

La formule britannique du 8 août dernier tendant en effet à interdire au Conseil tout examen de l'aspect théorique du problème, à savoir de l'interprétation à donner à la frontière théorique de 1920, avant que la commission d'enquête ait présenté son rapport, à communiquer directement à la commission et non au Conseil les mémoires et réponses des deux Gouvernements, et à charger la commission de proposer une frontière dont le tracé serait arrêté uniquement d'après les données recueillies sur place, en raison de l'impossibilité pour la commission de tenir compte des termes de la convention dont le sens n'aurait pas été préalablement déterminé.

Cette procédure aurait pour effet de traiter le problème de la frontière, sous le couvert d'une simple référence à la convention du 23 décembre 1920, comme une question entièrement nouvelle, et de la résoudre, en raison de l'imprécision du texte régissant la matière, suivant les seules données qu'énumèrent la deuxième phrase du paragraphe B (II) 2) de la note de l'Ambassade de Sa Majesté britannique en date du 8 août.

Le Gouvernement français, en ce qui le concerne, n'a pas cessé de considérer le problème de la frontière sous mandat britannique et français, dans l'esprit du Gouvernement français, il ne s'agit pas en l'espèce de substituer à cette convention un arrangement pratique destiné à tenir compte de certaines considérations de fait, mais de déterminer d'un commun accord le sens d'une convention dont le premier effet a été d'attribuer aux États sous mandat britannique et aux États sous mandat français des territoires d'une superficie donnée, puis de rechercher, sur la base de cette convention, tels arrangements d'ordre pratique qui, par le moyen de compensations réciproques, tiendraient compte à la fois et des droits et des intérêts des parties en cause.

L'interprétation à donner à la convention de 1920 apparaît donc au Gouvernement français comme d'une importance primordiale, et la divergence de vues constatée au cours des récents entretiens de Paris, divergence sans laquelle le Gouvernement a toute raison de penser qu'un accord amiable eût pu intervenir, comme dominant toute la question et conduisant la solution à intervenir.

La rédaction proposée par la note du Ministère des Affaires étrangères en date du 9 de ce mois correspondant donc à une intention bien précise. Présentant la possibilité d'un désaccord sur la procédure à adopter par le Conseil pour instruire l'affaire qui lui

dont la note de Sa Majesté britannique en date du 8 août permettait de préciser les termes de la convention française, les deux parties ont pu se rendre compte de la portée de la proposition française, et de la nécessité de se conformer à la décision de cette assemblée. Cette manière de faire était conforme aux termes de la convention de 1920, qui prévoit le recours au Conseil, mais ne fixe aucune règle de procédure.

Dans ce même esprit, le Gouvernement français se proposait d'adresser au Conseil

Se conformant, d'autre part, au précédent du règlement relatif à la frontière

Des correspondances récemment échangées entre l'Ambassade de Sa Majesté

manière de voir ci-dessus exposée, il semble que le Conseil ne puisse être pratiquement

1. Ou requête commune telle que celle qui a fait l'objet de la note du Ministère des Affaires étrangères en date du 9 de ce mois, qui laisse aux deux parties la possibilité de préciser leur position devant le Conseil ;
2. Ou formule plus brève invitant le Conseil à se saisir du différend et à provoquer l'envoi d'une commission sur place, les deux parties se réservant d'exposer au Conseil par requêtes séparées leur manière de voir en ce qui concerne
3. Ou brève déclaration commune des représentants britannique et français au Conseil, annonçant le dépôt devant le Conseil de requêtes séparées exposant le différend dont le Conseil serait saisi.

Le Ministre des Affaires étrangères croit devoir dès à présent indiquer

Ministère des Affaires étrangères, Paris,  
le 16 septembre 1930.

B 5758 506 65]

No. 186

Mr. A. Henderson to M. de Fleurbaey.

Your Excellency,

Foreign Office, October 26, 1930

I HAVE to thank you for your note of the 20th September regarding the

2. Your Excellency explains in this note that the French Government when



submitted, not to the Permanent Court of International Justice at The Hague, as originally proposed by the French Government and now conditionally agreed to by His Majesty's Government, but to a special arbitral tribunal to be constituted for the purpose—a proposal which, in their view, would render the conditions put forward by His Majesty's Government unnecessary and inapplicable. They further suggest the terms of reference which might suitably be agreed upon if this procedure were to be adopted.

3. His Majesty's Government have now considered the various arguments put forward in your Excellency's note in support of the attitude adopted by the French Government in this matter, and, to my regret, cannot regard them as either valid or well-founded.

4. The first condition put forward by His Majesty's Government was that the French Government should themselves adopt and accept responsibility for the claim put forward by the French group. Your Excellency states that this condition does not correspond to the dispositions ordinarily found in arbitration proceedings, that its object is not clear to the French Government, and that it would necessitate the reference of the dispute to the French Parliament, a proceeding which would involve a regrettable delay. The second condition put forward by His Majesty's Government was that the French Government should agree that the point to be submitted for decision to the Permanent Court of International Justice at The Hague was whether any right possessed by the French Government in international law had been infringed by the refusal of His Majesty's Government to recognise the validity of the concession. Your Excellency explains that this condition, which is linked to the preceding one, seems at variance with the procedure usually adopted when two States agree to submit the claims of their nationals to arbitration, and that it does not sufficiently emphasise the particular points at issue, the French Government's conception of which your Excellency then proceeds to define.

5. In replying to these arguments I will begin by requesting your Excellency to draw the attention of the French Government to the following quotations from certain recent judgments of the Permanent Court of International Justice at The Hague, which, though immediately concerned with other cases, establish certain general principles which have a direct bearing on the present issue:—

6. Extract from judgment of the Permanent Court in the *Mavrommatis* case ("Publications of the Court," Series A, No. 2, p. 11):—

"It is an elementary principle of international law that a State is entitled to protect its subjects when injured by acts contrary to international law committed by another State, from whom they have been unable to obtain satisfaction through the ordinary channels. *By taking up the case of one of its subjects and by resorting to diplomatic action or international judicial proceedings on his behalf, a State is in reality asserting its own rights—its right to ensure, in the person of its subjects, respect for the rules of international law.*

"*The question, therefore, whether the present dispute originates in an injury to a private interest, which, in point of fact, is the case in many international disputes, is irrelevant from this standpoint. Once a State has taken up a case on behalf of one of its subjects before an international tribunal, in the eyes of the latter the State is sole claimant.*

"*It is true that the State does not substitute itself for its subject; it is asserting its own rights, and, consequently, factors foreign to the previous discussions between the individual and the competent authorities may enter into the diplomatic negotiations.*

7. Extract from judgment of the Permanent Court relating to the *Chorzow Factory* ("Publications of the Court," Series A, No. 17, p. 26):—

"It is a principle of international law that the reparation of a wrong may consist in an indemnity corresponding to the damage which the nationals of the injured State have suffered as a result of the act which is contrary to international law. . . . *The reparation due by one State to another does not, however, change its character by reason of the fact that it takes the form of an indemnity for the calculation of which the damage suffered by a private person is taken as the measure.* The rules of law governing the reparation are the rules of international law in force between the two States concerned and not the law governing relations between the State which has committed a wrongful act and the individual who has suffered damage. Rights or interests of an individual,

the violation of which rights causes damage, are always in a different plane to rights belonging to a State, which rights may also be infringed by the same act. The damage suffered by an individual is never, therefore, identical in kind with that which will be suffered by a State; it can only afford a convenient scale for the calculation of the reparation due to the State."

8. Extract from judgment of the Permanent Court in the case of the *Serbian Loans* ("Publications of the Permanent Court," Series A, Nos. 20 and 21, pp. 15, 17 and 18):—

" . . . It is true, however, that, in the preamble, as also in article 1 above quoted, the Special Agreement defines the dispute by stating, not the respective contentions of the two Governments, but, on the one hand, that of the Serb-Croat-Slovene Government, and, on the other, that of the French bondholders; the court will revert to this point. . . .

"Nevertheless, according to the strict terms of the Special Agreement, the controversy submitted to the court does not appear as a dispute between the two Governments, but as one between the Government of the Serb-Croat-Slovene Kingdom and the French bondholders of certain Serbian loans. . . .

"It follows that if the dispute referred to the court by the Special Agreement between France and the Serb-Croat-Slovene State were to be regarded as a dispute between the Government of the Serb-Croat-Slovene Kingdom and certain bondholders of the loans, one of the essential conditions of procedure before the court, namely, the legal capacity of the parties, would be unfulfilled.

"In this connexion, reference should be made to what the court has said on several occasions, and in particular in Judgments Nos. 2 and 13, namely, that *by taking up a case on behalf of its nationals before an international tribunal, a State is asserting its own right—that is to say, its right to ensure in the person of its subjects respect for the rules of international law.*

"It is, however, to be noted that the question whether the manner in which the Serb-Croat-Slovene Government is conducting the service of its loans is in accordance with the obligations accepted by it, is no longer merely the subject of a controversy between that Government and its creditors. When the holders of the Serbian loans, considering that their rights were being disregarded, appealed to the French Government, the latter intervened on their behalf with the Serb-Croat-Slovene Government. Diplomatic negotiations followed; but, whatever took place during these negotiations, it is common ground that the Serb-Croat-Slovene Government did not reject the intervention of the French Government, but contended that the service of the loans was being effected by it in full conformity with the obligations resulting from the contracts. This view, however, was not shared by the Government of the French Republic. As from this point, therefore, there exists between the two Governments a difference of opinion, which, though fundamentally identical with the controversy already existing between the Serb-Croat-Slovene Government and its creditors, is distinct therefrom: for it is between the Governments of the Serb-Croat-Slovene Kingdom and that of the French Republic, the latter acting in the exercise of its right to protect its nationals. It is this difference of opinion between the two Governments and not the dispute between the Serb-Croat-Slovene Government and the French holders of the loans, which is submitted by the Special Agreement to the court. . . ."

9. It will be apparent from the above quotations that it is well-established that, when a State makes representations to another State with regard to the treatment of its nationals by that State, and there is a difference of opinion between them, which is referred to arbitration or to judicial settlement, (1) the parties to the difference so referred are the two States, (2) the claimant State claims for an injury done to itself in the person of its national or nationals, and (3) the claimant State must establish, in order to succeed, a breach of international law. Moreover, it is clear that, in the opinion of the Permanent Court, this is, in fact, the case even if the terms of the special agreement refer (incorrectly in the court's opinion), to the claim of the national or nationals of the claimant State on the one hand, and the contentions of the Government of the defendant State on the other.

10. The French Government will thus see that the first and second of the conditions, which His Majesty's Government have put forward, correspond exactly



with the view of the legal position which has been taken by the Permanent Court of International Justice itself. His Majesty's Government, in agreeing to submit the present dispute to the court on these conditions, are, indeed, giving to France everything which, in the opinion of the Permanent Court, France is entitled to demand; namely, the submission, to the highest international jurisdiction, of such claim as the French Government may think fit to put forward, on the basis of an alleged injury to France, in the person of French nationals, caused by action contrary to international law. Such a submission would enable the court, if it should hold the French claim to be justified, to award damages for any such injury of which France is legally entitled to complain. His Majesty's Government accordingly hope that, in view of this explanation, the meaning of their first condition will now be clear to the French Government, and that the French Government will recognise that the terms of their second condition exactly cover the only type of claim which France is entitled to make against His Majesty's Government in international law.

11. As to the argument that the acceptance of these conditions would necessitate a reference of the matter to the French Parliament, His Majesty's Government can only regard this as a purely French internal question, with which they are not concerned.

12. I have already explained that the submission of this claim to the Permanent Court of International Justice under the first two conditions proposed by His Majesty's Government in the United Kingdom is in exact accordance with the rulings of the Permanent Court of International Justice as to the legal position when a State puts forward claims in respect of alleged injuries to its nationals against another State and therefore, provides a means of settling, in the correct and regular manner, any claim which the French Government are entitled to make. I have not been able to find in your Excellency's note any good reason justifying in the present case a departure from the regular procedure. With regard, in particular, to your Excellency's observations on the first of His Majesty's Government's conditions, I find it difficult to understand how the French Government, if they are not prepared to assume responsibility for the present claim, can reasonably expect His Majesty's Government to regard the claim as a serious one, suitable for submission to an international tribunal. I may remind your Excellency that, until the autumn of 1927, the only interests in this claim—according to the information of His Majesty's Government—were those of British nationals. The representatives of these British nationals, having repeatedly failed to establish their case or to secure satisfaction for their demands, and seeing no other means by which they could take the matter further, then openly threatened that, if their demands were not satisfied, they would make the question an international matter, and stated that foreign interests had been brought in, admittedly for the sole purpose of enabling the claim to be taken before the Permanent Court of International Justice at The Hague. Very shortly after this your Excellency, on the 21st February, 1928, made your first representations, on behalf of the French group, which the British claimants had now introduced into the matter.

13. I need not recapitulate the various stages of the discussion which followed, beyond reminding your Excellency that, although His Majesty's Government informed the French Government on the 16th April that they could not recognise the concession, and that two successive groups of British nationals, who had preferred claims in respect of it, had been so informed, no further communication was received from the French Government until the 9th February, 1929, when your Excellency left a second note at the Foreign Office, not containing any defence of the claim of the French group, but enclosing a draft statement prepared by the French private interests concerned, but bearing no signature, on which your Excellency refrained from expressing any definite opinion. A full reply to this statement was, nevertheless, sent to your Excellency on the 14th March, 1929, in which the refusal of His Majesty's Government to recognise the concession was supported by detailed legal arguments—arguments which appear to His Majesty's Government to be conclusive, and have never been answered.

14. These facts alone would amply justify His Majesty's Government (were any justification needed) in refusing to deal directly with the private French interests concerned, and in only consenting to consider a claim made by the French Government themselves, or for which the French Government were prepared to assume responsibility. There exists a well-recognised rule of international law, by which a State, in order to be entitled to take up a claim on behalf of its nationals against another State, must be able to show that it possessed—in the persons of its nationals—a national interest in the subject of the claim at the time when the alleged injury

occurred. His Majesty's Government have reason to doubt whether, in the present case, a claim by the French Government is justifiable under this rule; and they are not prepared to agree to any reference of this claim to an international tribunal which does not leave this point open for the appreciation of the tribunal.

15. As regards the third condition put forward by His Majesty's Government—*i.e.*, that the French Government should agree to the insertion in the terms of reference to the Permanent Court of a provision enabling the court to award costs to the successful party—a condition to which equally the French Government appear inclined to object—His Majesty's Government are prepared to admit that, so far as they are aware, no case hitherto submitted to the Permanent Court of International Justice at The Hague has contained a provision of this character. They consider, however, that there are certain cases in which such a provision may appropriately be made, and they are of opinion that in the present instance, and in view of the circumstances as described above which have attended this case, the insertion of such a condition is amply justified. As I have explained in paragraph 14, His Majesty's Government have already given, in reply to representations from your Excellency, reasons which appear to them to prove conclusively that the claim is without foundation, and have received no answer to these arguments. In these circumstances, it is only natural that His Majesty's Government should object to incur the expense which the hearing of such a case must inevitably entail, unless they can be assured that, in the event of their succeeding in establishing their position, they will not still be out of pocket, and that the expenses will be borne by the losing party. The proposal of His Majesty's Government that the court should award costs to the successful party, will, moreover, leave the French Government entirely free to enter, upon their part, into such arrangements as they may think fit, with the private French interests concerned, for the reimbursement to the French Government of any expense which they might thus be condemned to pay to His Majesty's Government in the event of their claim being unsuccessful before the court. In these circumstances, His Majesty's Government regret that they must insist upon the maintenance of this condition, no less than of the others they have laid down, if the case is to be referred to any kind of arbitral tribunal.

16. If the French Government were prepared to accept the submission of this case to judicial decision on the conditions proposed by His Majesty's Government, the drafting of a special agreement of reference in accordance with these conditions could then be usefully considered, and His Majesty's Government would be ready to submit a draft agreement for the consideration of the French Government. Until, however, there is an agreement in principle as to these preliminary points, it does not appear that any useful purpose could be served by a discussion of points of drafting. For this reason I will not enter into any discussion in my present note of the formula set forth in paragraph 5 of your Excellency's note. I will merely state that His Majesty's Government could not in any case accept the implication, contained in paragraph 3 of that formula, that, even if His Majesty's Government held the right to "dispossess" the French group of its alleged concession, such a right could only be exercised on the payment of an indemnity by His Majesty's Government. The contention of His Majesty's Government, as your Excellency is aware, is, and has always been, that the original concession was invalid, and that the French group can accordingly have acquired no rights whatever from the British group. The formulation of paragraph 3 seems, therefore, to some extent to contain a *petitio principii*.

17. As regards the fourth condition put forward in my note of the 15th July—*i.e.*, that the French Government should now agree to the reference to arbitration of the British claims arising out of the disturbances in Syria in 1925 and 1926—I would request your Excellency to remind the French Government, in some detail, of the course of the lengthy negotiations which have taken place on this question.

18. During the Syrian rebellion of 1925-26, a number of British subjects, British protected persons, and natives of British mandated territories suffered serious loss or damage as a direct result of the action of the French military authorities, in respect of which they subsequently submitted claims against the French Government. On the 4th December, 1925, His Majesty's Ambassador in Paris, under instructions from my predecessor, drew the attention of the French Government to these claims, and expressed the hope that they would be prepared to make arrangements under which British claimants would receive reasonable compensation. The French Government having replied to this communication by repudiating all responsibility for the events out of which the claims arose, and all



liability towards the claimants, the matter was discussed informally between the Legal Advisers of the Foreign Office and of the French Ministry for Foreign Affairs, and it was explained that, if the French Government could not meet His Majesty's Government over this question in a more accommodating spirit, some kind of friendly arbitration must be pressed for. His Majesty's Government were fully conscious of the difficulties of the French Government in Syria, and did not wish to increase them. They could not, however, believe that the French Government really wished to escape liability for any mistakes committed on the French side which might justify claims. Some form of arbitration, therefore, seemed equally advantageous to both sides. These conversations having led to no result, the matter was again discussed informally between His Majesty's Embassy in Paris and the Quai d'Orsay in May 1926. In the course of these conversations His Majesty's Embassy were informed that the French Government, no less than His Majesty's Government, were anxious to settle any well-founded claims in a quiet and friendly manner. It was therefore suggested that as small a list as possible of the claims, including only those which His Majesty's Government regarded as really well-founded and were ready definitely to support, should be prepared and communicated to the Quai d'Orsay, in order that they might be examined, and, if possible, met in an amicable spirit.

19. On the receipt of this communication the claims were subjected by His Majesty's Government to a careful scrutiny, in consultation with His Majesty's consular officers in Syria. Such claims as to the soundness of which, either on legal grounds or for other reasons, there appeared to be any room for doubt were abandoned, and a carefully selected list of the strongest claims was handed to the Quai d'Orsay on the 5th November, 1926, the hope being expressed that the matter might now be disposed of without delay. No satisfactory reply was, however, received from the French Government. A supplementary list of claims, the investigation of which had not been completed when the previous list was sent in, was presented to the French Government on the 1st April, 1927. A few further claims were held up pending further enquiries by His Majesty's Government, but these have now also been communicated to the French Government.

20. On the 3rd June, 1927, the French Government sent an official reply regarding the claims presented in November 1926 and April 1927. This reply, so far from indicating any readiness on the part of the French Government to meet the claims in a friendly spirit, began by reasserting the original French denial of all responsibility for the events out of which the claims arose, and explained that the only satisfaction which the French Government could offer was a promise to allow the British claimants a share in the exiguous funds which had been collected from the rebels by way of fines—a sum entirely inadequate to meet even a small proportion of the claims.

21. During the next two years His Majesty's Government made repeated efforts to obtain a settlement of this question, indicating their readiness to accept any form of settlement which would enable them to obtain reasonable satisfaction for such claims as they regarded as well-founded and for which they were prepared to take responsibility, but emphasising the fact that it would be impossible for them to abandon the claims, and making it clear that, unless some satisfaction could be obtained, it would be necessary for them to demand arbitration. The attitude of the French Government, however, became less and less accommodating, and every fresh appeal made by His Majesty's Embassy in Paris was met either by protracted delays or by the statement that the matter must be referred to Beirut for a further report. Eventually, on the 4th May, 1929, His Majesty's Ambassador in Paris, under instructions from Sir Austen Chamberlain, addressed a note to the French Government, recapitulating the history of the recent negotiations and formally demanding arbitration in this matter. No reply has been received to this communication.

22. While, therefore, His Majesty's Government do not dispute the statement contained in your Excellency's note that the question of the Syrian claims has no direct connexion with that of the present French claim in respect of the alleged Dead Sea salts concession, they cannot but feel the utmost surprise that the French Government should consider it natural and proper for His Majesty's Government to agree to the unconditional reference to arbitration of the claim of a private French group, while the French Government themselves continue to refuse to agree to any form of tribunal to decide upon British claims, which have been pressed for so long, and in respect of which His Majesty's Government have adopted so patient and conciliatory an attitude. I would further remind your Excellency that His

Majesty's Government have put forward no claim in respect of British losses arising out of the Syrian disturbances without assuring themselves that there is a *prima facie* case in international law against the French authorities, and without themselves assuming full responsibility for that claim. In these circumstances, they consider that they are entitled to demand at least reciprocity of treatment, and to insist on the French Government agreeing to arbitration in the case of the British claims as an essential condition of their own agreement to refer the present French claim to any form of international arbitration.

23. Finally, I would remind your Excellency of the recent consent of His Majesty's Government to accept arbitration in the case of the claim of Mme. Chevreau. His Majesty's Government can only regret that their unconditional compliance in this matter has not led the French Government to adopt a more conciliatory and reciprocal attitude in regard to the British claims.

24. In these circumstances, His Majesty's Government regret that they cannot consider the proposal of the French Government that the French group's claim in respect of the alleged concession for the extraction of salts from the Dead Sea should be referred to a tribunal other than the Permanent Court of International Justice at The Hague, and that it is impossible for them to abandon any of the four conditions set forth in my note of the 15th July.

I have, &c.

ARTHUR HENDERSON.

[E 6455/598/65]

No. 139.

Consul Monck-Mason to Mr. A. Henderson.—(Received November 28.)

(No. 81.)

Sir,

Aleppo, November 20, 1930.

WITH reference to my despatch No. 78 of the 22nd October on the subject of communications with Iraq and North Persia, I have the honour to report that progress on the Borzanti-Alep-Nisibin and Prolongements railway line is being made in the direction of Tell Ziwan, which should be reached by February next. A modest building will be put up there to serve temporarily as a station house, and, later on, for the accommodation of staff. The aim is, of course, to make of Tell Ziwan the Syrian rail-head, but this may not happen until April or May next, pending the decision of the High Commission at Beirut.

2. M. Audoin, the manager of the railway here, tells me that at the present rate of progress trains should be able to get as far as Kubur-el-Bid (about 20 kilom. east-south-east of Tell Ziwan, and see paragraph 3 of my despatch No. 16 of the 23rd January, 1930) before the end of 1931. At Kubur-el-Bid, which, by reason of its central position in the rich agricultural district of the Duck's Bill, is destined to increase in importance, probably more or less at the expense of Kameshlié, more ambitious buildings will be erected. The High Commissioner at Beirut has promised to put up a rest house here. It is worth noting that the proposal to build a hotel at Nisibin has fallen through, while nothing has been done at Kameshlié. At the latter place, however, accommodation of some sort fit for Europeans is needed.

3. In the same way that the additional 50 kilom. of railway covered between Derbessieh and Nisibin were sufficient to start motor cars conveying passengers to Mosul, the extra 33 or 34 kilom. of railway beyond Nisibin, to Kubur-el-Bid, combined, of course, with the improvement of the roads between rail-head and Mosul, will make it possible for Kirkuk to be reached on the evening of the day that the passenger alights at Kubur-el-Bid. The weak spot on the road is the bridge at Demir-Kapaz. I am assured that this work is being taken in hand by the Syrian Public Works and the bridge should be ready by the winter. This is, indeed, part of the settled programme of the Wagons-Lits Company, and its eventual execution will save nearly a day of the eight now taken to reach Bagdad. To make it possible, it will, of course, be necessary to speed up the train service in such a way that Kubur-el-Bid may be reached at the same hour of the morning as Nisibin is now reached: this can be done.

4. Other decisions tending to improve the passenger train service towards Mosul were arrived at during the conference of the Wagons-Lits Company held at Copenhagen this summer. One affects the restaurant-car service from Istanbul; in future the restaurant-car is to go on to Nisibin and not to Rayak, replacing the



present "fourgon-restaurant." The sleeping-car service is to function on the Nisibin line three times a week instead of twice, as now.

5. The Wagons-Lits Company have also decided to inaugurate during the coming year a motor-car service between Khanakin and Tehran, via Kermanshah and Hamadan, taking three days on the journey. The exact dates for the execution of this programme and the improvements indicated above cannot as yet be fixed.

6. The passenger service between Nisibin and Aleppo has been much appreciated by travellers during the last year, and the figures are encouraging. They should be even better when the actual rail-head is in Syrian territory. Freight figures have been disappointing, mainly on account of the dilatoriness on the part of the Syrian and Iraq authorities to ratify the agreement come to on customs matters between officials of the two countries at Aleppo in June last. It may be said that freight traffic between Iraq and Syria by the Bozanti-Alep-Nisibin and Prolongements railway line is almost at a standstill pending the decision of the two parties concerned. If the freight service of the line is to be properly tested, it is also necessary that the suggested meeting between the Syrian, Iraqi and Persian customs delegates should take place as soon as possible.

I have, &c.

A. MONCK-MASON.

EM)